AGENDA

Georges River Local Planning Panel

Thursday, 20 November 2025

4:00 PM

Blended Meeting

Online and Council Chambers, Eivic Centre,

Hurstville

Participants:

Anthony Hudson (Chairperson)

Greg Britton (Expert Panel Member)

Stephen Davies (Expert Panel Member)

Rita Vella (Community Representative)

TH'S

GEORGES RIVER LOCAL PLANNING PANEL MEETING ORDER OF BUSINESS

- 1. ON SITE INSPECTIONS
- 2. OPENING
- 3. ACKNOWLEDGEMENT OF COUNTRY

The Georges River Local Planning Panel acknowledges the Bidjigal people of the Eora Nation, who are the Traditional Custodians of all lands, waters and sky in the Georges River area. We pay our respect to Elders past and present and extend that respect to all Aboriginal and Torres Strait Islander peoples who live, work and meet on these lands.

- 4. APOLOGIES / LEAVE OF ABSENCE
- 5. NOTICE OF WEBCASTING
- 6. DISCLOSURES OF INTEREST
- 7. CONSIDERATION OF ITEM(S) AND VERBAL SUBMISSIONS
- 8. CLOSED SESSION DELIBERATION OF REPORTS

LPP034-25	165-169 Bellevue Parage, Carlton – DA2025/0301	
	(Report by Senior Development Assessment Planner)	3
LPP035-25	31 Clarke Street, Peakhurst – DA2025/0207	
	(Report by Senior Development Assessment Planner)	70
LPP036-25	253 Princes Highway, Carlton – DA2024/0465	
	(Report by Bevelopment Assessment Planner)	147

9. CONFIRMATION OF MINUTES

Georges River Local Planning Panel Meeting - 20 November 2025

REPORTS AND LPP DELIBERATIONS

REPORT TO GEORGES RIVER LOCAL PLANNING PANEL MEETING OF THURSDAY, 20 NOVEMBER 2025

LPP034-25 165-169 BELLEVUE PARADE, CARLTON

LPP Report No	LPP034-25	Development Application No	DA2025/0301
Site Address & Ward Locality 165-169 Bellevue Parade, Carlton Kogarah Bay Ward			\$ ⁷
Proposed Development	Change of use of an approved mixed self-storage development and alterations and additions		
Owners	The trustee for ATG (Carlton Trust್ಷ್	
Applicant	Lachlan McDougall		
Planner/Architect	Planning Ingenuity/M	CHP Agchitects	
Date Of Lodgement	1/07/2025		
Submissions	No submissions received.		
Cost of Works	\$1,795,328.00		
Local Planning Panel Criteria	This application is referred to the Georges River Local Planning Panel for determination as the proposal results in a variation greater than 10% to both Clause 4.3 Height of Building and Clause 4.4 Rivor Space Ratio development standards.		
List of all relevant s.4.15 matters (formerly s79C(1)(a))	SEPP (Resilience and Hazards) 2021, SEPP (Biodiversity and		
List all documents submitted with this report for the Panel's consideration	Assessment Report, Traffic Impact Assessment, Stormwater Management Plan, Statement of Environmental Effects, Preliminary Site Investigation, BCA Report, Noise Assessment, Access Report, Site Photo's and Architectural Plans.		
Report prepared by	Senior Development Assessment Planner		

~~	That the application be refused in accordance with the reasons
Ğ'	referenced at the end of this report.

Summary of matters for consideration under Section 4.15	Yes
Have all recommendations in relation to relevant s4.15 matters been summarised in the Executive Summary of the assessment report?	

Legislative clauses requiring consent authority satisfaction

Have relevant clauses in all applicable environmental planning instruments where the consent authority must be satisfied about a particular matter been listed, and relevant recommendations summarised, in the Executive Summary of the assessment report?

Clause 4.6 Exceptions to development standards

If a written request for a contravention to a development standard (clause 4.6 of the LEP) has been received, has it been attached to the assessment report? Yes - Clause 4.3 Height of Building of GRLEP 2021 and Clause 4.4 Floor Space Ratio

Special Infrastructure Contributions

Does the DA require Special Infrastructure Contributions conditions (under s7.24)?

Not Applicable

Conditions

Have draft conditions been provided to the applicant for comment?

No, the application is recommended for refusal, the refusal reasons can be viewed when the report is published.

SITE PLAN



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EXECUTIVE SUMMARY

BACKGROUND

1. Several complying development certificates and a previous Land and Environment Court approved development application are relied upon for the proposed development application. The background of the relevant applications, on the subject site, are outlined below.

Complying Development Certificates

- A Complying Development Certificate (21304/01) was issued for the subject site on 15 May 2023 for demolition of existing structures and removal of footings and subgrade.
- A Complying Development Certificate (21304/02) was issued for the subject site on 11 October 2023 for construction of a multi-level mixed use development with a basement, comprising retail hardware premises, wholesale suppliers and a café.

Development Application (DA2024/0007)

- A Development Application was submitted on 23 January 2024 for the Change of use of the approved mixed-use development to a self-storage development and construction of signage. The proposal under this development application generally retained the approved building envelope but sought to make changes to the internal layout and floor levels to accommodate the change of use. The removal of car parking spaces with self-storage units resulted in the increase of GFA from the CDC approved building. The development was supported by a Clause 4.6 variation request to Clause 4.4 Floor Space Ratio of GRLEP 2021 permitting an FSR of 3.1:1.
- The application was appealed to the Land and Environmental Court was made following deemed the refusal of DA2024/0007. The appeal was upheld by the Land and Environmental Court (NSWLEC24/254881).

PROPOSAL

- 2. Development Application (DA2025/0301) seeks to change the use of the approved development on the site under CDC21304/02 to provide a self-storage development within the approved built form. To facilitate the proposed change of use the proposal involves alterations and additions to the approved building, particularly in relation to the internal layout. The proposal seeks to:
 - o increase the useable floor area within the approved building envelope by providing an additional floor level for self-storage units. This is achieved by reducing the approved floor to ceiling heights within the approved development.
 - retain the overall building envelope (as approved), however, this will be amended to be reconfigured to provide a self-storage facility comprising self-storage units of varying shapes and sizes across each level, with six (6) levels provided within the approved envelope instead of five (5) levels.
 - argendments to the approved OSD arrangements on the site by replacing the two (2) tank system with a single tank to provide a more efficient stormwater system. The single OSD tank will sit at a depth of 4.2m below the existing ground level and will require additional excavation than previously approved.

SITE AND LOCALITY

The subject site is located on the western side of Bellevue Parade. The site is known as No.165-169 Bellevue Parade, Carlton and has a legal description of Lots 14, 15 and 16 in DP 25093.

- 4. The site has a curved eastern frontage to Bellevue Parade of 56.385m, a 37.985m curved western rear boundary, a 65.01m northern side boundary, and a 64.01m southern side boundary. These site boundaries result in a site area of 3022.377sqm.
- 5. The site falls from the north-east to the south-west by approximately 3m and does not contain any significant vegetation or other natural features.
- 6. The site is located within an industrial area and is in close walking distance to a variety of land uses, including retail and commercial uses. The area surrounding the site contains a mix of building typologies, including small to large scale industrial and commercial developments. The subject site is situated amidst several industrial and commercial buildings located in the industrial zone.
- Adjoining the site to the north is No.163 Bellevue Parade which contains a single storey factory with the business "Win Cheers Butchers" operating from the site. Adjoining the site to the south is No.171 Bellevue Parade which contains a double storey building with the business "Sydney Drive Shaft Carlton" operating from the site. Adjoining the site to the west is No.78 Planthurst Road which contains a large warehouse, smaller buildings/sheds and various other ancillary structures with the "Georges River Council Works Carlton Depot" operating from the site. To the east of the site and across Bellevue Parade are a range of retail and commercial services.

ZONING AND PERMISSIBILITY

8. The subject site is zoned and mapped under GRLEP 2021 as E4 General Industrial. The proposed development is for a self-storage units which is a permissible form of development with development consent.

REASON FOR REFERRAL TO THE LOCAL PLANNING PANEL

9. This application is referred to the Georges River Local Planning Panel for determination as the proposal results in a variation greater than 10% to both Clause 4.3 Height of Building and Clause 4.4 Floor Space Ratio development standards.

SUBMISSIONS

10. The application was advertised, and adjoining residents were notified by letter and given fourteen (14) days in which to view the plans and submit any comments on the proposal. No submissions were seceived during the neighbour notification period.

ASSESSMENT

GRLEP 2021 Numeric Controls				
Standard	Required	Proposed	Compliance	
CI. 4.1	Minimum 1000sqm	Proposal seeks to	⊠ Yes	
		amalgamate three sites	□ No	
subdivision્∄ot		to a total site area of		
size 🎄		3022.38sqm.		
Cl. 4.3 🖧	Maximum 12m	18m	□ Yes	
Height [©] of			⊠ No	
Buildings		50% variation to		
Z, S		development standard.		
ÇÎ. 4.4	Maximum 1:1	3.78:1 (11,403m ²)	□ Yes	
∱Floor Space	(3,022.38m ²)		⊠ No	
Ratio		278% variation to		
		development standard.		

GRLEP 2021 Part 6 – Additional Local Provisions Clause 6.2 - Earthworks Compliance Standard **Proposal** ☐ Yes The proposed earth works are Council must consider the ⊠ No 🔆 following prior to granting consent unsatisfactory for the following for any earthworks: reasons: (c) the quality of the fill or the soil (a) the likely disruption of, or any to be excavated, or both. detrimental effect on, drainage patterns and soil stability in the locality of the development, (b) the effect of the development on the likely future use or redevelopment of the land, (c) the quality of the fill or the soil to be excavated, or both, (d) the effect of the development on the existing and likely amenity of adjoining properties, (e) measures to minimise the need for cut and fill, particularly on sites with a slope of 15% or greater, by stepping the development to accommodate the fall in the land, (f) the source of any fill material and the destination of any excavated material. (g) the likelihood of disturbing relics. (h) the proximity to, and potential for adverse impacts on, any waterway, drinking water catchment or environmentally sensitive area, (i) appropriate measures proposed to avoid, minimise or mitigate the impacts of the development. Clause 6.10 Design Excellence Standard Compliance **Proposal** (2) This clause applies to The proposal fails to comply with ☐ Yes development of land within the Clause 6.10 for the following ⊠ No Foreshore Scenic Protection Area reasons: Public Private Interface involving ** (a) the rection of a new building, Architectural Expression / or Building Bulk and Scale (b) additions or external alterations to an existing building Refer to the Urban Designers that, in the opinion of the consent comment below in this authority, are significant. assessment report. (3) For land identified in on the Foreshore Scenic Protection Area Map:

- (i) bed and breakfast accommodation,
- (ii) health services facilities,
- (iii) marinas,
- (iv) residential accommodation, except for secondary dwellings,
- (4) Development consent must not be granted for development to which this clause applies unless Council considers that the development exhibits design excellence.
- (5) In considering whether the development exhibits design excellence, Council must have regard to the following matters—
 (a) whether a high standard of architectural design, materials and detailing appropriate to the building type and location will be achieved,
- (b) whether the form and external appearance of the development will improve the quality and amenity of the public domain,(c) whether the development
- detrimentally impacts on view corridors,
- (d)how the development addresses the following matters
 - i. the suitability of the land for development,
 - ii. existing and proposed uses and use mix,
 - iii. heritage issues and streetscape constraints,
 - iv. the relationship of the development with other development (existing or proposed) on the same site or on neighbouring sites in terms of separation, setbacks, amenity and urban form, v. bulk, massing and modulation of boildings,
 - street frontage heights, environmental impacts such as sustainable design, overshadowing and solar access, visual and acoustic

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privacy, noise, wind and reflectivity, viii. pedestrian, cycle, vehicular and service access and circulation requirements, including the permeability of pedestrian networks, the impact on, and ix. proposed improvements to, the public domain, x. achieving appropriate interfaces at ground level between the building and the public domain, excellence and xi. integration of landscape design, xii. the provision of communal spaces and meeting places, xiii. the provision of public art in the public domain, the provision of on-site integrated waste and recycling infrastructure, the promotion of safety through the application of the principles of crime prevention through environmental design.

				
Industrial Development				
9.2.1 Built Form				
Control	Proposal	Compliance		
1. Development is to comply with the maximum Height of Building Standard for land zoned E4 General Industrial as prescribed in Clause 4.3 and associated maps of the Georges River LEP 2021.	The proposed development fails to comply with GRLEP Clause 4.3 Height of Building and Clause 4.4 Floor Space Ratio.	□ Yes ⊠ No		
2. Development is to comply with the maximum Floor Space Ratio Standard for land zoned E4 General Industrial as prescribed in Clause 4.4 and associated maps of the Georges River LEP 2021.				

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Industrial Development				
9.2.4 Building Design & Appearance				
Control	Proposal	Compliance		
Building facades are to be an innovative and contemporary architectural appearance.	Whilst the built form has been approved under a previous CDC application the proposed	☐ Yes ∰ ☑ No∵		
2. Architectural features are to be included in the design of new buildings to provide for more visually interesting industrial areas. Such features may include: i. Distinctive parapets or roof forms ii. Articulated facades iii. Distinctive entries iv. A variety of window patterns v. Balustrades vi. Pergolas and other sun shading devices; and vii. Selection of building materials.	development fails to comply with development control 8.	□ No.: No.: All All All All All All All A		
3. Building facades visible from a public road, reserve, railway or adjacent or adjoining residential areas are to be articulated to minimise large expanses of blank walls and constructed of high-quality materials and suitable finishes.				
4. Building facades are to be designed to minimise the visual dominance of loading docks fronting the street.				
5. Where blank walls on street frontages are unavoidable in new construction they must be screened by landscaping or treated as sculptural elements incorporating murals reflecting modern architectural design.				
6. External finishes must be robust and graffiti resistant, in particular those facades fronting a public road, reserve or railway.				
7. Non-reflective materials and finishes are to be used. Reflective surfaces on the external wall of a proposed building are to be no greater than 20%.				

- 8. In addition to the above requirements, any new industrial development exceeding 12 metres in height is to comply with the provisions outlined in Clause 6.10 Design excellence of the Georges River LEP 2021.
- 9. All rooftop or exposed structures including lift motor rooms, plant rooms, etc., together with air conditioning, ventilation and exhaust systems, are to be suitably screened and integrated with the building in order to ensure a properly integrated overall appearance. If the site adjoins a residential premise the facilities are to be located away from the residential boundary.
- 10. Council may require the bundling of cables in the area surrounding the development to reduce the visual impact of overhead street cables.
- 11. Lighting must be provided to the external entry path, common lobby, driveway, and car park to a building using vandal resistant, high mounted light fixtures.
- 12. The lighting in a car park must conform to the relevant Australian standards.
- 13. External lighting to an industrial development must give consideration to the impact of glare on the amenity of adjoining residents.
- 14. The siting of a telecommunication facility, aerial, satellite dish, plant room, lift motor room, mechanical ventilation stack, exhaust stack, and the like must integrate with the architectural features of the building to which it is attached; or be sufficiently screened when viewed from the street and neighbouring residential zoned land.
- 15. Service areas including waste, recycling areas and external

solid metal or full brick to provide screening and noise control.

storage areas are to be located away from principal street frontages and screened from view.

16. Fencing is not to be constructed within any landscape setback area.

17. Fencing at the front of premises is to be of an open design and a maximum height of 1.8m.

18. Fences on boundaries directly adjoining residential properties are to be constructed of pre-painted

Industrial Development 9.2.5 Landscaping Compliance Control **Proposal** 1. Deep soil landscaping is to be Deep soil landscape area provided. ☐ Yes provided in the front setback area. No outdoor communal area has been ⊠ No This landscaping is to have a provided. minimum depth of 3m measured from the front boundary (see Figure 2. Deep soil landscaped areas are to be provided to areas fronting both primary and secondary streets, and sensitive land uses - refer to Section 9.2.3 – Setbacks and Section 9.2.11 – Industrial / Sensitive Land Use Interface controls in this DCP. 3. Landscaping, with a minimum width of 2.5m, is to be provided around car parking areas: This landscaping is to include suitable canopy trees to provide shade 4. Buildings, driveways and service trenches are to bave a minimum setback of 4m from existing trees on the site and adjoining land which have been as being significant and warranting retention. 5. An gutdoor communal area is to be provided within sites at a rate of 1m2 per employee, with a minimum total area of 10m2.

6. Outdoor communal areas should incorporate green space and shading where possible.

7. Energy efficient and sustainable landscaping practices are to be incorporated in the landscape design.

8. Street trees are to be planted to all street frontages.

Industrial Development			
Operational Restrictions	S. S.		
Control	Proposal	Compliance	
1. The hours of operation of industrial activities (with the exception of ancillary offices and other non-noise generating components) are between the hours of 7.00 am and 7.00 pm. Mondays to Saturdays inclusive, with no work on Sundays or Public Holidays.	No Plan of Management submitted with the application.	□ Yes ⊠ No	
2. Uses that propose to operate outside of the standard hours of operation referenced above are required to submit a Plan of Management. Further details are outlined in Council's Development Application Guide.	E STATE OF THE STA		
3. For uses adjoining residential land, refer to Section 9.2.11 – Industrial / Sensitive Land Use Interface controls in this DCP			

Industrial Development♥				
9.3.3 Carlton	9.3.3 Carlton			
Control	Proposal	Compliance		
Desired Future Character The Carlton precinct is an important precinct as it provides and will continue to provide a largely local service function and essential services to the local community and businesses. Regeneration of older building stock should be encouraged, along with amalgamation of smaller and narrower lots to achieve larger	The proposal fails to comply with objective (c) Encourage high quality buildings of contemporary design to create attractive streetscapes;	□ Yes ⊠ No		

development sites, with increased landscaping and off-street parking. Opportunities exist for greening of this precinct and improved public domain, through street tree planting, landscaped frontages and landscaped setbacks to the stormwater channel and residential interfaces.

CONTRIBUTIONS

11. The development is subject to Section 7.11/7.12 Contributions.

CONCLUSION

12. The proposal has been assessed with regard to the matters for consideration listed in Section 4.15 of the Environmental Planning and Assessment Act 1979. The application is not considered suitable with regards to the matters listed in Section 4.15 of the Environmental Planning and Assessment Act 1979 for the reasons as follows:

STATEMENT OF REASONS AND DETERMINATION

- **13.** Statement of Reasons
 - The proposal fails to ensure that the site is suitable from a remediation perspective for the proposed use as per SEPP (Residence and Hazards) 2021.
 - The proposed variation to Clause 4.3 Reight of Building and Clause 4.4 Floor Space Ratio is not sufficiently justified and the variations are not considered to be in the public interest, being contrary to the zone and standard objectives.
 - The proposal fails to comply with Clause 6.10 Design Excellence as the proposal is not compatible with the desired future character, bulk, proportion and form are not in keeping with the streetscape and the proposal will protrude above the existing and proposed buildings / structures.
 - The proposal fails to provide a detailed Plan of Management to support the application.

Determination

- 14. Pursuant to Section 4.16(1)(b) of the Environmental Planning and Assessment Act 1979 (as amended), recommends that Georges River Local Planning Panel determine DA2025/0301 for change of use of an approved mixed use development to a self-storage development and alterations and additions on Lot 15 DP 25093, Lot 16 DP 25093 and Lot 14 DP 25093 on land known as 165-169 Bellevue Parade, Carlton, should not be approved subject to the refusal reasons referenced below:
 - 1) The proposal does not demonstrate that the site is suitable for the intended use in accordance with Chapter 4 of the State Environmental Planning Policy (Resilience and Hazards) 2021, Pursuant to Section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979

The proposed height of the building fails to comply with the maximum height permitted under clause 4.3 of the Georges River Local Environmental Plan 2021, pursuant to section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.

2)

ET,

- The development seeks to vary the Height Control standard under 4.3 Georges River Local Environmental Plan 2021, however no written request under Clause 4.6 Exceptions to Development Standards has been provided to justify the non-compliance, pursuant to Section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 4) The proposed development exceeds the maximum floor space ratio permitted under clause 4.4 of the Georges River Local Environmental Plan 2021, pursuant to section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- The development seeks to vary the maximum floor space ratio, however it fails to demonstrate that compliance with the development standard is unreasonable or unnecessary in the circumstances, and there are sufficient environmental planning grounds to justify the contravention of the development standard pursuant to section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- The development seeks to vary the Height Control Standard under 4.3 Georges River Local Environmental Plan 2021, however no written request under Clause 4.6 Exceptions to Development Standards has been provided to justify the non-compliance, pursuant to Section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 7) Without a clause 4.6 variation for the exceedance in height, the application cannot be determined in accordance with Glause 4.6(3) of the Georges River Local Environmental Plan 2021, pursuant to section4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 8) The proposed earthworks are unsatisfactory and the quality of the soil to be excavated has not been determined failing to satisfy Clause 6.2 of the Georges River Local Environmental Plan 2021, pursuant to section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 9) The design of the building does not achieve design excellence, being contrary to Clause 6.10 of the Georges River Local Environmental Plan 2021, pursuant to section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 10) The proposed development results in unacceptable built form scale, being inconsistent Section 9.2.1.1 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979
- 11) The proposed development results in unacceptable built form bulk, being inconsistent Section 9.2.1.2 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- The proposed development results in unacceptable building design and appearance, being inconsistent Section 9.2.4.8 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.

- The proposal fails to provide an outdoor communal area, being inconsistent with Section 9.2.5.5 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- The proposed development fails to provide a Plan of Management in accordance with Section 9.2 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- The proposed development fails to encourage high quality buildings of contemporary 15) design to create attractive streetscapes within the suburb of Carlton being inconsistent with Section 6.1.2.2 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- The development will result in unacceptable built form with excessive bulk and scale resulting in an overwhelming development without appropriate transition to lower scale developments surrounding the site being an unsuitable development for the site, pursuant to Section 4.15(1)(b) of the Environmental Planning and Assessment Act 1979.
- 17) The proposal, in its current form, is not suitable for the site or its locality and is likely to set an undesirable precedent, pursuant to Section 4.15(1)(c) of the Environmental Planning and Assessment Act 1979. §
- The proposed development, in its current form, is not in the public interest and is likely pursuant to Section 4.15(1)(e) of the Environmental Planning and Assessment Act 1979.

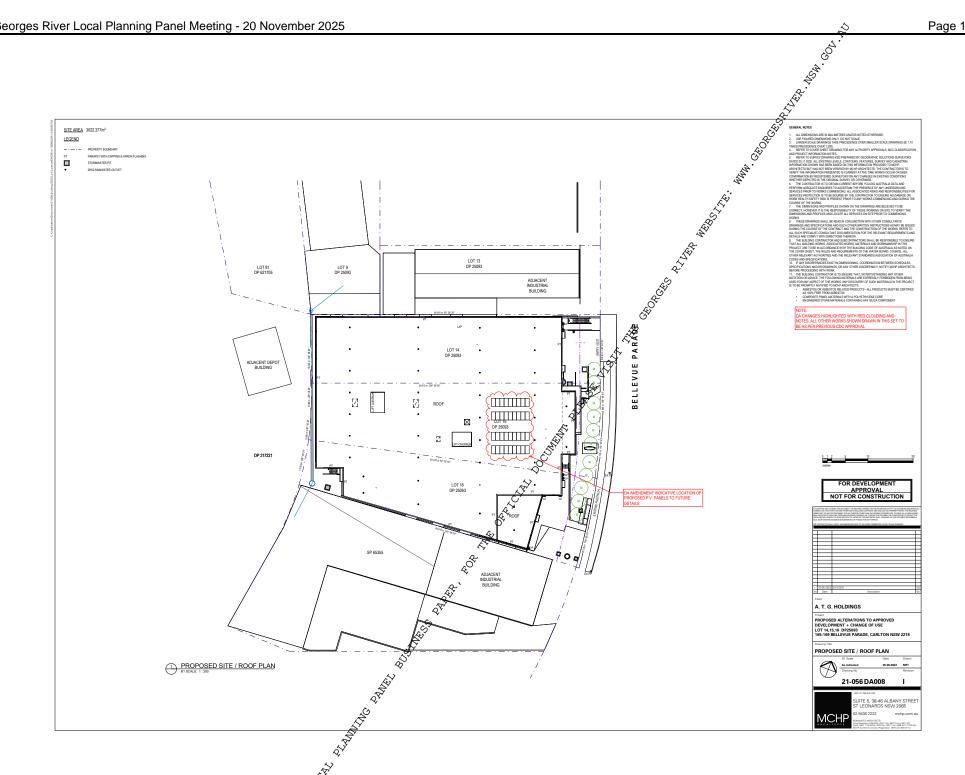
ATTACHMENTS

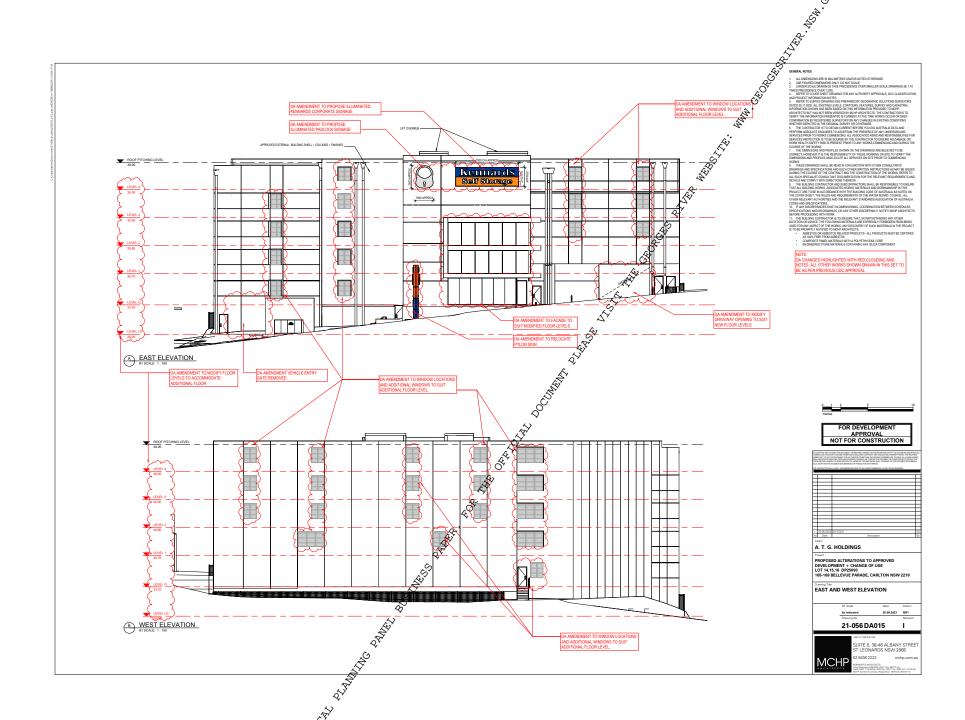
Architectural Plans - 165-169 Bellevue Parade Carlton Attachment **1**1

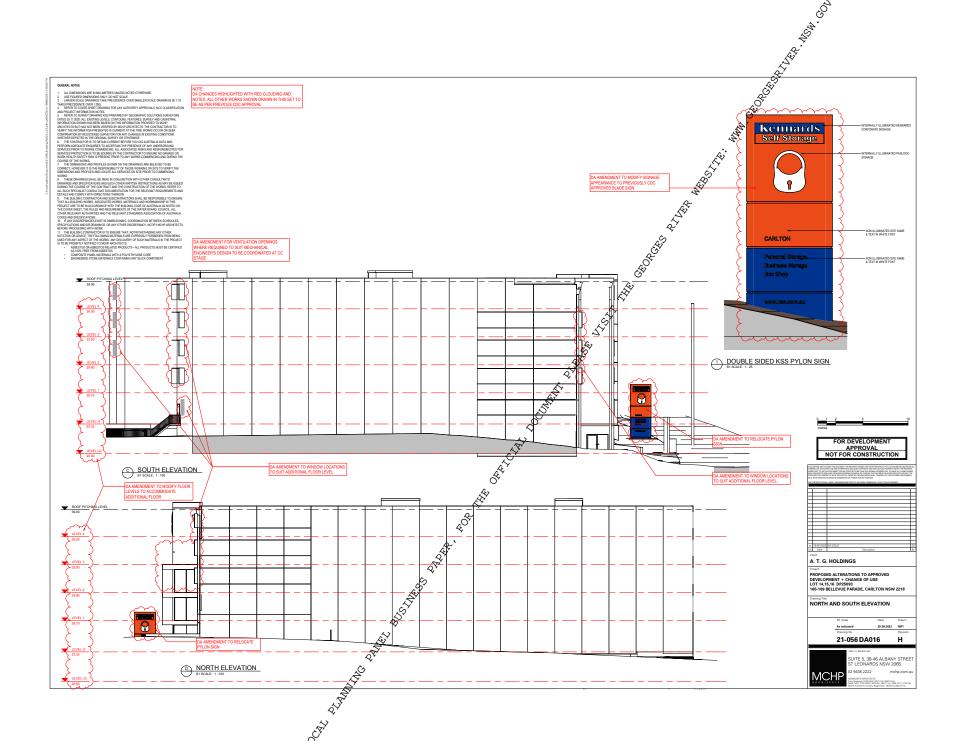
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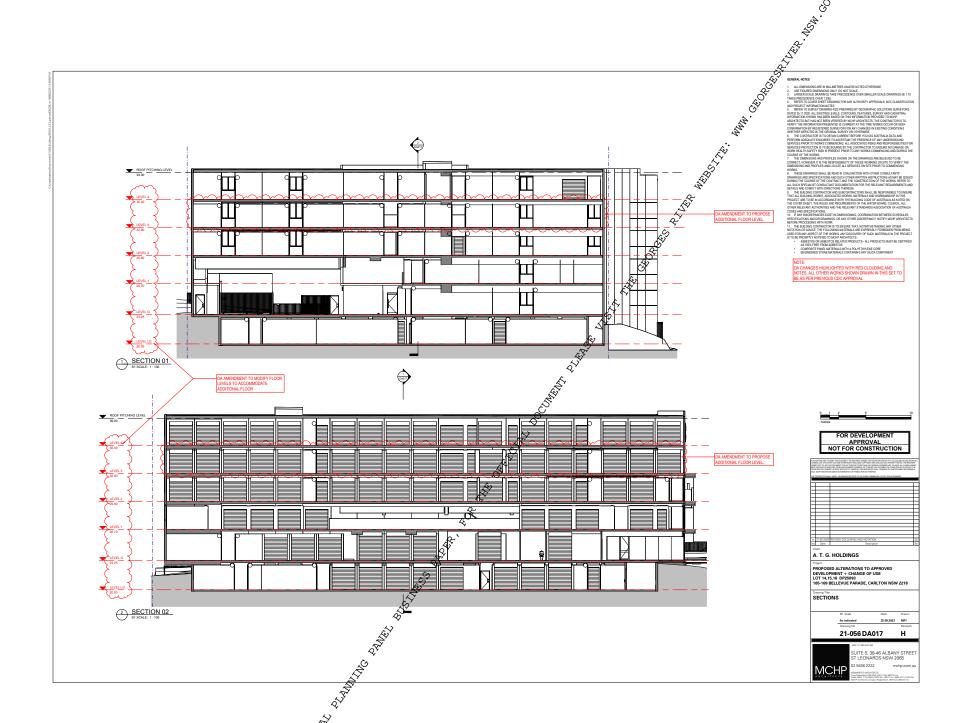
DA Assessment Report - DA2025-0301 165-169 Bellevue Parade Carlton

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Assessment Report

DA2025/0301
Lot 15 DP 25093 & Lot 16 DP 25093
& Lot 14 DP 25093
165-169 Belley ue Parade
CARLTON NSW 2218

Acknowledgment of Country

Georges River Council acknowledges the Bidjigal people of the Eora Nation, who are the Traditional Custodians of all lands, waters and sky in the Georges River area. Council recognises Aboriginal and Torres Strait Islander peoples as an integral part of the Georges River community and values their social and cultural contributions. We pay our respect to their Elders past and present and extend that respect to all Aboriginal and Torres Strait Islander peoples who live work and meet on these lands.

Report Summary		
Proposal		<i>\$</i> ``3
Site and Locality		÷ 6
Site Description Locality Description Aerial Image of Land Zoning Aerial Image of Site	Error! Bookmark not d	lefined.
Background		8
History Processing		8 8
Site Inspection Assessment - Section 4.15 Evaluation		9
The provisions of any environmental planning instrumental Provisions of any applicable Act	ent <u>(</u> €PI)	S
The Provision of any Applicable State Environment	∮Planning Policy (SEPPs)	9
The Provisions of any Local Environmental Plan		12
Provisions of any Proposed Instrument		29 29
Any Planning Agreement Under Section 7.4 The Regulations		43
Site Suitability Submissions The Public Interest		43
The Public Interest		44
Contributions		47
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ConclusionDetermination	Error! Bookmark not d	efined
Appendix 1 - Conditions	Error! Bookmark not d	efined.

Report Summary

The development has been assessed having regards to the Matters for Consideration under Section 4.15(1) of the Environmental Planning and Assessment Act 1979.

The assessment recommends that Georges River Local Planning Panel as the Consent Authority pursuant to Section 4.16 (1)(b) Environmental Planning & Assessment Act 1979, refuse to the before mentioned Development Application due to the reasons discussed within this report.

Background

Several complying development certificates and a previous Land and invironment Court approved development application are relied upon for the proposed development application. The background of the relevant applications, on the subject site, are outlined below.

- Complying Development Certificates
 - A Complying Development Certificate (21304/01) was issued for the subject site on 15 May 2023 for demolition of existing structures and removal of footings and subgrade.
 - A Complying Development Certificate (2130\$\tilde{\psi}\$02) was issued for the subject site on 11
 October 2023 for construction of a multi-level mixed use development with a basement,
 comprising retail hardware premises, whilesale suppliers and a café.
- Development Application (DA2024/0007)
 - A Development Application was submitted on 23 January 2024 for the Change of use of the approved mixed-use development to a self-storage development and construction of signage. The proposal under this development application generally retained the approved building envelope but sought to make changes to the internal layout and floor levels to accommodate the change of use. The removal of car parking spaces with self-storage units resulted in the increase of GFA from the CDC approved building. The development was supported by a Clause 4.6 variation request to vary Clause 4.4 Floor Space Ratio maximum under GRLEP 2021, permitting an FSR of 3.1:1.
 - The application was appealed to the Land and Environmental Court following the deemed refusal of DA2024/0007. The appeal was upheld by the Land and Environmental Court (NSWLEC24/254881).

Proposa

The proposed development is outlined below:

Development Application (DA2025/0301)

The proposed development seeks to change the use of the approved development on the site under CDC21304/02 to provide a self-storage development within the approved built form. To facilitate the proposed change of use the proposal involves alterations and additions to the approved building, particularly in relation to the internal layout. The proposal seeks to:

- o increase the useable floor area within the approved building envelope by providing and additional floor level for self-storage units. This is achieved by reducing the approved floor to ceiling heights within the approved development.
- o retain the overall building envelope (as approved), however, this will be amended to be reconfigured to provide a self-storage facility comprising self-storage units of varying shapes and sizes across each level, with six (6) levels provided within the approved envelope instead of five (5) levels.
- o amendments to the approved OSD arrangements on the site by replacing the two (2) tank system with a single tank to provide a more efficient stormwater system. The single OSD tank will sit at a depth of 4.2m below the existing ground level and will require additional excavation than previously approved.
- The proposed configuration is outlined below:

Lower Ground Floor:

- At the lower ground floor, the proposal will retain the approved lift access points, electrical switch room and pump room and the vehicle entry/exit point to Bellevue Parade will also be retained as approved.
- o The approved parking at the lower ground floor will be replaced to accommodate self-storage units and pedestrian access corridors.
- The proposal will lower the approved lower ground floor level by 800mm to RL20.00, and as such will increase excavation and remove various elevated floor elements and ramps to respond to the new lower ground floor level.
- The approved fire passageways and fire starrs will largely be retained, with only minor changes proposed to suit modified floor levels.
- Provision of lift access to the lower ground floor level.
- 750mm reduction in the lower ground ceiling height, this combined with the lowered floor level will enable an additional level to be incorporated into the approved built form.

Ground Floor:

- o Retain the approved stair and lift access points within the building, as well as the vehicle entry/exit access point and driveway off Bellevue Parade and the 4 (four) car parking spaces (including 1 x accessible) space, with the only change being the relocation of the accessible parking space.
- The remainder of the evel will be converted from parking to provide self-storage units and pedestrian access corridors, as well as a large space for loading and access to storage units.
- o An additional ten (10) internal parking spaces will also be provided at the ground floor loading area
- Conversion of the approved café to a showroom, and provision of a new meeting room, company of ore, parcel locker, and accessible bathroom.
- The approved fire passageways and fire stairs will largely be retained, with only minor changes proposed to suit modified floor levels.
- o There are no changes to the building footprint at the ground floor level.
- Reduction in the approved ground floor level from RL24.00 to RL23.25.
- Bétention of the 3.45m ceiling heights will continue to accommodate loading and servicing on the site.

First Floor:

- Retention of the approved stair and lift access points within the building.
- The proposal will expand the approved void and replace parking, vehicle access and the mechanical plant with self-storage units and pedestrian access corridors.

- New stair access is provided between the lower ground floor and ground floor to allow for adequate access to the storage units.
- o There are no changes to the building footprint at this level.
- The approved fire stairs will largely be retained, with only minor changes proposed to suit modified floor levels.
- o The first-floor level will be lowered from RL27.80 to RL26.70.
- The floor to ceiling heights will remain suitable for the self-storage use.

Second Floor:

- Retention of the approved stair and lift access points within the building.
- o Conversion of the mechanical plant, hardware unit, storerooms, am€nities and bathrooms to self-storage units and pedestrian access corridors. ♦
- o There are no changes to the building footprint at this level.
- The approved fire stairs will largely be retained, with only minor changes proposed to suit modified floor levels.
- The second floor will be lowered from RL31.60 to RL29.80.
- The floor to ceiling heights will remain suitable for the self-storage use.

Third Floor:

- The third-floor level is the new level proposed to site above the second level as a result of amendments to the change in RLs proposed by this application. This new level will sit at RL32.900.
- The third-floor level will continue to utilise the approved stair and lift access points within the building.
- The level is identical to the second floor below it and provides self-storage unit and pedestrian access corridors, with a QFA of 2,309m².

Fourth Floor:

- The approved third level will become the fourth level with the floor level changing from RL35.40 to RL36.00.
- The proposal will remove the void and replace the mechanical plant, hardware and retail, and warehouse/distribution, with self-storage units and pedestrian access corridors.
- There are no changes to the building footprint at this level, however a new void will be inserted in response to the internal layout changes.
- o A ceiling height of 3m will be provided, within the approved building height.
- The level is essectially identical to the third-floor level in terms of self-storage unit layout and pedestrian access, and lift and stair access points, however, it will also provide plant rooms to support the use.

Parking:

 The development proposes a total of fourteen (14) car parking spaces located within the ground floor level and accessed via the approved driveways off Bellevue Parade.

Signage:

New business identification signage as follows:

Eastern Elevation:

- one (1) x Kennards Self Storage wall sign measuring 7000mm x 2100mm; and
- one (1) x padlock wall signs measuring 1900mm x 2500mm.

- Amend the approved pylon sign on the site under the CDC approval to provide the Kennards Self Storage signage on both sides.
- The proposal will not alter the size and dimensions of the sign approved under CCC which will continue to measure 6000mm x 2380mm, as per the CDC approval, however, will slightly change the location of the sign to sit further south.
- o All signs will be internally illuminated.

A site analysis plan is provided below:

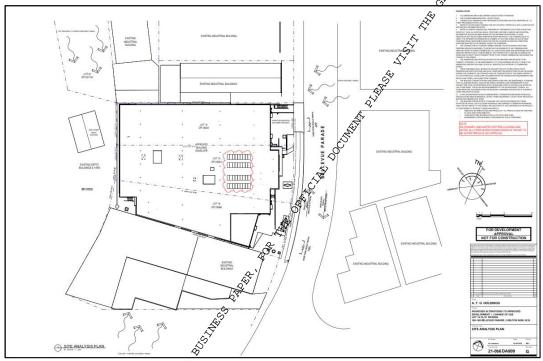


Figure 1 - Site analysis plan (Source: Architectural Plans)

Site and Locality

The subject site is located on the western side of Bellevue Parade. The site is known as No.165-169 Bellevue Parade, Carton and has a legal description of Lots 14, 15 and 16 in DP 25093. The site has a curved easter frontage to Bellevue Parade of 56.385m, a 37.985m curved western rear boundary, a 65.01m northern side boundary, and a 64.01m southern side boundary. These site boundaries result in a site area of 3,022.377sqm. The site falls from the north-east to the south-west by approximately 3m and does not contain any significant vegetation or other natural features.

The site is secated within an industrial area and is in close walking distance to a variety of land uses, including setail and commercial uses. The area surrounding the site contains a mix of building typologies, including small to large scale industrial and commercial developments. The subject site is situated amidst several industrial and commercial buildings located in the industrial zone.

Adjoining the site to the north is No.163 Bellevue Parade which contains a single storey factory with the business "Win Cheers Butchers" operating from the site. Adjoining the site to the south is No.171 Bellevue Parade which contains a double storey building with the business "Sydney Drive Shaft"

Carlton" operating from the site. Adjoining the site to the west is No.78 Planthurst Road which contains a large warehouse, smaller buildings/sheds and various other ancillary structures with the "Georges River Council Works Carlton Depot" operating from the site. To the east of the site and across Bellevue Parade are a range of retail and commercial services.

Aerial Image of Land Zoning



Figure 2 - Aerial view of development site withined in red (Source: Intramaps)

Aerial Image of Site



Figure 3 - Aerial view of development site outlined in red (Source: Intramaps)

Background

History

The following applications are relevant to the proposed works.

DA/CDC	Proposed Works	Determination	Date	Relevance
Number			5	ĘŠ,
CDC2023/0242	Demolition of existing structures.	Approval	15 May 2023	
CDC2023/0502	Construction of a multi- level mixed use development with a basement, comprising retail hardware premises, wholesale suppliers and a café.	Approval	11 October 2023	
DA2024/0007	Changes of use to self- storage and signage.	Approved via Land and Environmentat Court	\$26 February 2025	
DA2025/0263	Change of use to self- storage, and alterations and additions.	Returned C	6 June 2025	Returned for deep soil plan, stormwater checklist, notification plans and excavation/fill plan
Processing		ž		
Application Histo	orv 🔊			

Processing

Application History		
Action	Date	Comment
Submission Date	Friday, 20 June 2025	
Lodgement Date	Tuesday, 1 July 2025	
Site Inspection Conducted	Tuesday, 29 July 2025	
Request to Withdraw Letter Sent	Friday, 3 October 2025	

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Site Inspection

Image(s) from the site inspection available below:



Figure 4- Street view of development site (Source: Assessing Officer)

Assessment - Section 4.15 Evaluation

The following is an assessment of the application with regard to Section 4.15(1) Evaluation of the Environmental Planning and Assessment Act 1939.

Section 4.15 (1) Matters for consideration - general

In determining an application, a consent agthority is to take into consideration such of the following matters as are of relevance to the development the subject of the development application:

The provisions of any environmental planning instrument (EPI)

Section 4.15 (1) (a) (i) The provisions of any environmental planning instrument (EPI)

The Provisions of any applicable Act

The Provision of any Applicable State Environmental Planning Policy (SEPPs)

Site Affectations Relevant Under SEPPs

SEPPs S ^N		Applicable	
Affectation	SEPP Name	Yes	No
Water Catehment	SEPP (Biodiversity Conservation) 2021		
Land Contamination	SEPP (Resilience and Hazards) 2021	\boxtimes	
Coastal Zone	SEPP (Resilience and Hazards) 2021		\boxtimes
Adjoins Classified Road	SEPP (Transport and Infrastructure) 2021		\boxtimes

		- 12
Adjoins Rail Corridor	SEPP (Transport and Infrastructure) 2021	□ ;;
Gas Pipeline Buffer	SEPP (Transport and Infrastructure) 2021	⊠,
		EFF .

SEPPs	Applicable	Ng
Name of SEPP	Yes	Ng.
SEPP (Biodiversity Conservation) 2021	\boxtimes	
SEPP (Housing) 2021		
SEPP (Industry and Employment) 2021		> ⊠
SEPP (Resilience and Hazards) 2021		
SEPP (Resource and Energy) 2021		\boxtimes
SEPP (Sustainable Buildings) 2022		\boxtimes
SEPP (Transport and Infrastructure) 2021		

Compliance with the identified applicable State Environmental Planning Policies (SEPP) is detailed below.

State Environmental Planning Policy (Biodiversity and Conservation) 2021

Chapter 6 of the SEPP (Biodiversity and Conservation) 2021 aims to protect water quality and ecological values in regulated catchments, including the Georges River Catchment, which covers Carlton.

- 1. Catchment Protection (Part 6.24)
 - o The site is within the Georges River Catchment, which is regulated under Chapter 6.
 - o The proposed use (self-storage) is low impact in terms of water pollution risk.
 - Any alterations must ensure stormwater management complies with Council and SEPP standards prevent runoff into waterways.
- 2. Foreshores and Waterways (Part 6.3)
 - The site is not directly adjacent to a foreshore or waterway, so these controls likely do not apply.
- 3. Public Bushland and Canal Estate Controls
 - The site is urban and developed, not bushland or canal estate, so these provisions are not triggered.
- 4. Environmental Impact Assessment
 - As per the SEPP and EP&A Regulation 2021, the Council must assess whether the development has no significant impact on water catchment values.
 - Given the nature of the proposal, it is likely to be considered compliant, provided stormwater and waste management are addressed.

State Environmental Planning Policy (Resilience and Hazards) 2021

Chapter 4 - Remediation of Land

Clause 4.6 of State Environmental Planning Policy (Resilience and Hazards) 2021 is applicable to the development. The clause is in relation to remediation of contaminated land.

A site inspection and a review of Council's Contamination Records and aerial imaging (inc. historic imaging) indicates that the subject site is potentially contaminated. Council cannot ascertain that the subject site is suitable for the proposed development for the following reasons:

- The same Preliminary Site Investigation (PSI) provided with the previous DA 20240007 has been submitted for this application.
- The PSI conclude that there are unacceptable risks to human health. The development is anticipated to remove all fill from the site, reinforcing that post development, the site will be suitable for the proposed land use and risks to site users will be low and acceptable.

Furthermore, the application submitted a *Targeted Site Investigation (TSI)* report signed by *F* Robinson dated 21/12/2023 which referenced a combined preliminary and Detailed Site investigation prepared by ADE in 2021 for 165-169 Bellevue Pde Carlton. However, a Remediation Action Plan (RAP) was not provided to ensure that the land can be made suitable for the proposed use.

State Environmental Planning Policy (Transport and Infrastructure) 2021

State Environmental Planning Policy (Transport and Infrastructure) 2021 is applicable to the development and the following clauses apply:

Division 5 – Electricity transmission or distribution

Pursuant to Clause 2.48, this application was referred to usgrid for comments as the development is located within 5m of an overhead electricity power like or within or immediately adjacent to an easement for electricity purposes. Ausgrid raised no objection to the proposal.

State Environmental Planning Policy (Industry and Employment) 2021

Chapter 3 of the Industry and Employment SEPP is required to be considered as the application proposed business identification signage. Section 3.36 of the SEPP states that the consent authority cannot grant consent unless:

- (a) that the signage is consistent with the objectives of this Chapter as set out in section 3.1(1)(a), and
- (b) that the signage the subject of the application satisfies the assessment criteria specified in Schedule 5.

On this basis, the proposed signage is generally consistent with Section 3.1(1)(a) of the SEPP, as it will be compatible with the amenity and visual character of the area. An assessment against Section 5 is provided below.

Assessment Agains Schedule 5 Criteria

Criteria for evaluating signage and advertising structures.

1. Character of the Area

- The site is located in a predominantly industrial area with some emerging mixed-use and commercial developments.
- & The proposed self-storage use is compatible with the evolving character of the area, sespecially if designed to be low-impact and visually integrated.

2[∴]Special Areas

• The site is not within an environmentally sensitive or heritage area.

The proposal is unlikely to detract from visual quality, provided the design is sympathetic to the industrial context and avoids excessive bulk or visual at it.

3. Views and Vistas

- The signage is not expected to obscure significant views or dominate the skyline.
- The building modifications and signage should be contained within the existing envelope and not protrude above rooflines or tree canopies.

4. Streetscape, Setting or Landscape

The scale and form of the proposed signage is appropriate for the streetscape.

Site and Building.

5. Site and Building

• The proposed signage is compatible with the built form.

6. Associated Devices and Logos

• Any safety devices, lighting, or logos has been integrated into the building design and does not appear as add-ons.

7. Illumination of signage

- · Avoids glare or light spill into nearby properties.
- Is adjustable and subject to curfews to protect amenity if proved.
- Does not affect pedestrian or vehicle safety.

8. Safety

- Clear sightlines for pedestrians and vehicles are maintained.
- No obstruction to public roads or footpaths.

The Provisions of any Local Environmental Plan

Georges River Local Environmental Plan 2021

The extent to which the proposed development complies with the relevant provisions of the Georges River Local Environmental Plan 2021 (GRIÇEP 2021) is detailed and discussed below:

Site Affectations

Site Affectations Relevant Under RLEP 2021 Applicable			
Clause No.	Clause Name/Affectation	Yes	No
5.7	Development Bedow Mean High Water Mark		\boxtimes
5.10	Heritage Conservation Area and/or Heritage Item		\boxtimes
5.21	Flood Liable Land		\boxtimes
6.1	Acid Sulfate Soils	\boxtimes	
6.4	Foreshore Building Line		\boxtimes
6.4	Çoastal Hazard and Risk		
6.5	Riparian Lands & Waterways		\boxtimes
6.6	Coastal Hazard and Risk Riparian Lands & Waterways Foreshore Scenic Protection Area – also consider Design Excellence		×
6.8	Impacted by airspace operations		\boxtimes
6.10 6.10	Design Excellence –	\boxtimes	

Other Affectations

		Ä
Bushfire Prone Land	\boxtimes	.;.
Council Owned Land	\boxtimes	27,
Crown Land	× \	ET .
Easements Within Lot Boundaries		
Narrow lot housing precinct		
Other (if yes describe)	, ×	

GRLEP 2021 Part 1 – Preliminary	, K	
Clause 1.4 – Definitions	.57	
Standard	Proposal	Compliance
self-storage units mean premises that consist of individual enclosed compartments for storing goods or materials (other than hazardous or offensive goods or materials).	The proposal is consistent with the definition.	⊠ Yes □ No

GRLEP 2021 Part 2 – Permitted or prohibited development		
Clause 2.3 – Zone objectives and Land Use Table		
Standard	Proposal &	Compliance
The subject site is zoned E4 General	The proposal is consistent with the	⊠ Yes
Industrial.	zone objectives and is satisfactory.	□ No
The objectives of the zone are:	₹ ⁰	
 To provide a range of industrial, warehouse, logistics and related land uses. To ensure the efficient and viable use of land for industrial uses. To minimise any adverse effect of industry on other land uses. To encourage employment opportunities. To enable limited non-industrial land uses that provide fæilities and services to meet the needs of businesses and workers. To encourage a range of uses that support the repair, euse, recycling, remanufacturing and reprocessing of waste. 		

GRLEP 2021 Numeric Controls				
Standard	Required	Proposed	Compliance	

Cl. 4.1	Minimum 1000sqm	Proposal seeks to	⊠ Yes
Minimum	·	amalgamate three sites to	□ No
subdivision lot		a total site area of	
size		3022.38sqm.	Zi.
Cl. 4.3	Maximum 12m	18m	☐ Yes
Height of			⊠ No
Buildings		50% variation to	⊠. Ko Ko
		development standard.	ç, Ç
Cl. 4.4	Maximum 1:1 (3,022.38m ²)	3.78:1 (11,403m²)	☐ Yes
Floor Space		3.76.1 (11,403III)	⊠ No
Ratio		278% variation to	
		development standard.	

GRLEP 2021 Clause 4.6 - Variation Statement

Clause 4.3 - Height of Building

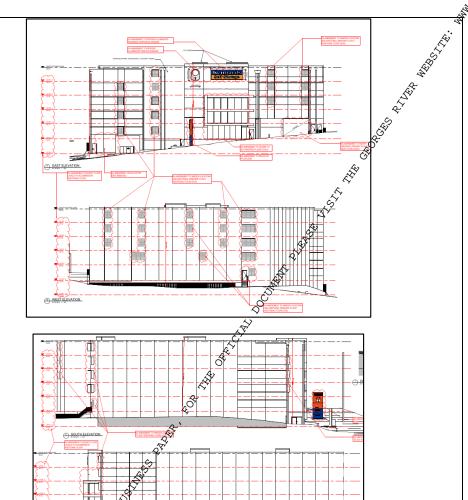
The Applicant has failed to submit a Clause 4.6 submission to Vary Clause 4.3 - Height of Building development standard under GRLEP 2021.

Under Clause 4.6 of GRLEP 2021, development consent may be granted even though the development would contravene a development standard imposed by this or any other environmental planning instrument.

Under Clause 4.6(3), development consent most not be granted for development that contravenes a development standard unless the consent authority is satisfied the applicant has demonstrated that:

- (a) compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
- (b) there are sufficient environmental planning grounds to justify contravening the development standard.

The extent of the proposed variation is indicated in below.



The assessment of the clause 4.6 variation is contained below:

Adequacy of the written request pursuant to the matters outlined in Clause 4.6 (3)

Clause 4.6(3)(a) compliance with the development standard is unreasonable or unnecessary in the circumstances

In Webse V Pittwater Council (2007) NSW LEC 827, the Hon. Justice Preston CJ set out the five following criteria where compliance with a development standard would be unreasonable or unnecessary:

1. The objectives of the standard are achieved notwithstanding non-compliance with the standard.

- 2. The underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary.
- 3. The underlying object or purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable.
- 4. The development standard has been virtually abandoned or destroyed by the council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable.
- 5. The zoning of the particular land is unreasonable or inappropriate so that a development standard appropriate for that zoning is also unreasonable and unnecessary as it applies to the land and compliance with the standard that would be unreasonable or unnecessary. That is, the particular parcel of land should not have been included in the particular zone.

The abovementioned matters of considerations form the basis to determine whether the compliance with development standard is unreasonable or unnecessary in the circumstances of the case. The assessment is as follows:

First Test: The objectives of the standard are achieved notwithstanding non-compliance with the standard.

In response to this criterion, the Applicant indicated the following:

- A Clause 4.6 Variation Statement was not sobmitted. However, the Applicant advised that the height of the development has been approved under CDC, complying with the 18m maximum height limit under the Codes SEPP. This application does not include any changes to the building envelope approved on the site under the CDC or subsequent DA, and as such does not introduce any new variation to the building height limit.

Assessment of the proposal against the clause objectives are contained below:

(a) to ensure that buildings are simpatible with the height, bulk and scale of the existing and desired future character of the locality,

The proposed height breach detracts from the desired future character for the following reasons:

- The proposed height breach exceeds the height beyond the height of the constructed buildings surrounding the development.
- The proposed height breach involves several storeys of the proposal.
- (b) to minimise the impact of overshadowing, visual impact, disruption of views and loss of privacy on adjoining properties and open space areas,
- The proposal will result in unacceptable visual impact on the surrounding area and adjoining properties.
- (c) to ensure an appropriate height transition between new buildings and adjoining land uses, or
 - . (ii) heritage items, heritage conservation areas or Aboriginal places of heritage significance.
- The exceedance of height does not appropriately respect the adjoining land uses both within the industrial precinct and beyond within the residential zoned land.

The proposal therefore is inconsistent with the objectives of the standard.

<u>Second Test: The underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary.</u>

In response to this criterion, the Applicant indicated the following:

- A Clause 4.6 Variation Statement was not submitted. However, the Applicant dvised that the height of the development has been approved under CDC, complying with the 18m maximum height limit under the Codes SEPP. This application does not include any changes to the building envelope approved on the site under the CDC or subsequent DA, and as such does not introduce any new variation to the building height limit.

The proposal does not demonstrate that the underlying objective or purpose of the maximum building height development standard is not relevant in this instance.

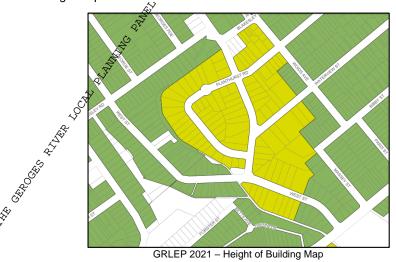
Third Test: The underlying object or purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable.

In response to this criterion, the Applicant indicated the following:

- A Clause 4.6 Variation Statement was not submitted. However, the Applicant advised that the height of the development has been approved under CDC, complying with the 18m maximum height limit under the Codes EPP. This application does not include any changes to the building envelope approved on the site under the CDC or subsequent DA, and as such does not introduce any new variation to the building height limit.

The underlying objective or purpose of the standard will not be thwarted if compliance was required for the following reasons:

- Compliance with the maximum building height development standard is essential in ensuring future developments align with the desired future character of the suburb and enabling adequate visual fransition between different densities.



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The proposal does not demonstrate that compliance with the maximum building height development standard will thwart the clause objective or purpose in this instance.

Fourth Test: The development standard has been virtually abandoned or destroyed by the Council's own actions in granting consents departing from the standard and hence confoliance with the standard is unnecessary and unreasonable.

In response to this criterion, the applicant indicated the following:

A Clause 4.6 Variation Statement was not submitted. However, the Applicant advised that the height of the development has been approved under CDC, complying with the 18m maximum height limit under the Codes SEPP. This application does not include any changes to the building envelope approved on the site under the CDC or subsequent DA, and as such does not introduce any new variation to the building height limit.

Fifth Test: The zoning of the particular land is unreasonable or pappropriate so that a development standard appropriate for that zoning is also unreasonable and unnecessary as it applies to the land and compliance with the standard that would be unreasonable or unnecessary. That is, the particular parcel of land should not have been included in the particular zone.

In response to this criterion, the applicant indicated the following:

- A Clause 4.6 Variation Statement was not submitted. However, the Applicant advised that the height of the development has been approved under CDC, complying with the 18m maximum height limit under the Codes SEPP. This application does not include any changes to the building envelope approved on the site under the CDC or subsequent DA, and as such does not introduce any new variation to the building height limit.

Conclusion

As discussed above, the Applicant has failed to provide a Clause 4.6 Variation Statement, and thus the requirements of this was have not been met, and the variation cannot be supported.

Clause 4.6(3)(b) there are sufficient environmental planning grounds to justify the contravention of the development standard.

In response to this subclause, the Applicant indicated the following:

- A Clause £.6 Variation Statement was not submitted. However, the Applicant advised that the neight of the development has been approved under CDC, complying with the 18m maximum height limit under the Codes SEPP. This application does not include any changes to the building envelope approved on the site under the CDC or subsequent DA, and as such does not introduce any new variation to the building height smit.

It is considered that the proposal does not demonstrate sufficient environmental planning grounds to warrant the variation.

Consistency with objectives of the development standard Clause 4.3 Height of Buildings

The objectives of Clause 4.3 and assessed as follows:

- (1) The objectives of this clause are as follows:
 - a. To ensure that buildings are compatible with the height, bulk and scale of the existing and desired future character of the locality.
 - b. To minimize the impact of overshadowing, visual impact, disruption of views and loss of privacy on adjoining properties and open spaces areas.
 - c. To ensure an appropriate height transition between new buildings and
 - i. Adjoining land uses, or
 - ii. Heritage items, heritage conservation areas or Aboriginal places of heritage significance.
- (2) The height of a building on any land is not to exceed the maximum height shown for the land on the Height of Buildings Maps.

The proposed development is not considered to be consistent with the objectives of Clause 4.3(1)(d) of the GRLEP 2021 in that:

• The proposed building exceeds the 12m height limit and introduces a scale and bulk that is not compatible with the desired future character of the locality. The surrounding developments generally comply with the height standard, and the proposed variation would result in a visually dominant structure that disrupts the established urban rhythm and scale.

For the reasons above, the proposed development is considered to be inconsistent with the objectives of Clause 4.3 of the GRLEP 2021.

Summary of 4.6 Assessment and Conclusion

As outlined in the assessment above, the proposed variation is not supported as a variation request has not been provided that adequately demonstrates the matters identified under Clause 4.6(3).

This forms part of the recommended reasons for refusal of the subject application.

GRLEP 2021 Clause 4.6 & Variation Statement

Clause 4.4 – Floor Space Ratio

The application seeks a Clause 4.6 variation to the Floor Space Ratio (FSR) development standard under Clause 4.4 of the Georges River LEP 2021. The site has a mapped FSR of 1:1, while the propose development seeks an FSR of 3.78:1, representing a 278% exceedance (an additional 8,383.7m² of GFA).

Clause 4.6(3) of GRLEP 2021 provides:

- (3) Development consent must not be granted for development that contravenes a development standard unless the consent authority has considered a written request from the applicant that seeks to justify the contravention of the development standard by demonstrating—
 - (a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and

(b) that there are sufficient environmental planning grounds to justify contravening the development standard.

Consideration of the Clause 4.6 variation to Clause 4.4 of GRLEP 2021 and the subsequent granting of consent would allow the variation to floor space ratio under GRLEP 2021 based on the circumstances of the case and as such, allow the floor area of the industrial development.

This approach is consistent with the approach taken by the court in Jacobs V Waverly Council [2019] NSWLEC 1232 and Zhang v Georges River Council [2020] NSWLEC 1626.

The Clause 4.6 variation details the reasons why it is unreasonable and unnecessary to apply the development standard.

The Applicant has lodged a written request in accordance with the requirements of Clause 4.6 of GRLEP 2021. Any variation to a statutory control can only be considered under Clause 4.6 – Exceptions to Development Standards of the GRLEP.

Clause 4.6(3) states that:

"Development consent must not be granted for development that contravenes a development standard unless the consent authority has considered a written request from the applicant that seeks to justify the contravention of the development stangard by demonstrating:

- that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
- that there are sufficient environmental planning grounds to justify contravening the development standard"

The Clause 4.6 request for variation is assessed as follows:

Is the planning control in question a development standard?

Floor space ratio control under Clause 4.45 GRLEP 2021 is a development standard. The maximum permissible FSR is 1:1.

What are the underlying objectives of the development standard?

The objectives of the FSR development standard set out in Clause 4.4 (1) of GRLEP 2021 are as follows:

- (a) to ensure that buildings are compatible with the bulk and scale of the existing and desired future character of the localits
- (b) to ensure that development provides appropriate built form transition between new buildings and—
 - (i) adjoining languses, or
 - (ii) heritage items, heritage conservation areas or Aboriginal places of heritage significance.
- (c) to control development density and intensity of land use, taking into account—
 - (i) the environmental constraints and values of the site, including retaining the scenic, visual, and landscape qualities of the area, and
 - (ii) the amenity of adjoining land and the public domain, and
 - (iii) the availability of infrastructure to service the site, and
 - (ig) the capacity of the road network to accommodate the vehicular and pedestrian graffic that a development will generate.

Compliance is unreasonable or unnecessary in the circumstances of the case (clause 4.6(3)(a))

There have been several Court cases that have established provisions to assist in the assessment of Clause 4.6 statements to ensure they are well founded and address the provisions

of Clause 4.6. In Wehbe V Pittwater Council (2007) NSW LEC 827 Preston CJ set out ways of establishing that compliance with a development standard is unreasonable or unnecessary.

Preston CJ in the judgement then expressed the view that there are 5 different ways in which an objection may be well founded, and that approval of the objection may be consistent with the aims of the policy, as follows (with emphasis placed on number 1 for the purposes of this Clause 4.6 variation:

- The objectives of the standard are achieved notwithstanding non-simpliance with the standard:
- 2. The underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary;
- 3. The underlying object or purpose would be defeated or thwafted if compliance was required and therefore compliance is unreasonable;
- required and therefore compliance is unreasonable;
 4. The development standard has been virtually abandoned or destroyed by the Council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and undeasonable;
- 5. The zoning of the particular land is unreasonable or inappropriate so that a development standard appropriate for that zoning is also unreasonable and unnecessary as it applies to the land and compliance with the standard that would be unreasonable or unnecessary. That is, the particular parcel of land should not have been included in the particular zone.

The Clause 4.6 Statement has been prepared in consideration of the recent court cases and their judgements.

Applicant Comments:

The development is entirely compatible with the scale and bulk of surrounding built form and will enhance the appearance of the streetscape through the contemporary building form and choice of colours and materials. The proposal will not significantly alter the approved built form on the site, which, is reflective of the industrial coning and consistent with the building typology within the locality. The proposed development does not significantly alter the approved development on the site, which replaces the existing building with a high-quality design, that includes height, setbacks, materials and architectural detailing that are compatible with surrounding built form and complement the characteristics of the streetscape. Therefore, despite the non-compliance with the FSR development standard, the proposed development will be compatible with the scale, form and bulk of existing development in the locality and is compatible with the desired future character for the precinct. This is demonstrated through the consistency with the objectives of the Carlton precinct as outlined in GRDCP 2021.

The proposed development does not alter the approved building envelope on the site, retaining the building setbacks and separation to adjoining land uses. As such, the proposal does not alter the approved fransition between the development and adjoining sites, which is considered appropriate given the development was approved under CDC, achieving full compliance with the applicable built form controls for industrial development. The site is not located within close proximity to any heritage items, conservation areas or Aboriginal places of heritage significance.

The proposal will not alter the approved building footprint on the site and as such will not have any further impacts on the environment or the amenity of adjoining land uses and the public domain. The proposal will continue to present as a contemporary industrial development, which is characteristic of the land use zoning and character of development within the immediate locality as approved. The proposal will not alter the approved landscaping arrangement on the site

The proposal is for a change of use from a mixed-use development to a self-storage facility, which will utilise existing infrastructure on the site and will not have any adverse impact on the capacity of the road network. The self-storage facility use will not attract significant levels of vehicular or pedestrian traffic to the site and will actually decrease the traffic generation to the site when compared to the approved land use under CDC, despite the increased gross floor area.

Sufficient environmental planning grounds (Clause 4.6(3)(b)

Having regard to Clause 4.6(3)(b) and the need to demonstrate that there are sufficient environmental planning grounds to justify contravening the development standard, Preston CJ in Initial Action Pty Ltd v Woollahra Municipal Council [2018] NSWLEC 118 (paragraph 24) states:

The environmental planning grounds relied on in the written request under cl 4.6 must be "sufficient". There are two respects in which the written request needs to be "sufficient". First, the environmental planning grounds advanced in the written request must be sufficient "to justify contravening the development standard". The focus of cl 4.6(3)(b) is on the aspect or element of the development that contravenes the development standard, not on the development as a whole, and why that contravention is justified on environmental planning grounds. The environmental planning grounds advanced in the written request must justify the contravention of the development standard, not simply phomote the benefits of carrying out the development as a whole: see Four2Five Pty Ltd v Ashfield Council [2015] NSWCA 248 at [15]. Second, the written request must demonstrate that there are sufficient environmental planning grounds to justify contravening the development standard so as to enable the consent authority to be satisfied under cl 4.6(4)(a)(i) that the written request has adequately addressed this matter: see Four2Five Pty Ltd v Ashfield Council [2015] NSWLEC 90 at [31].

Applicant's comments:

- 1. The proposed development is an appropriate addition to the streetscape a) The additional floor area proposed does not adversely change the character of the development in terms of streetscape. The scale and form of the development viewed from the street frontage reflects that desired by the planning controls and consistent with surrounding development. b) The additional FSR on the site is generally "internalised" and will not be readily perceptible from the public domain or surrounding properties. That is, the proposal adopts front setbacks to Bellevue Parade and setbacks to side boundaries which are anticipated by the DCP controls. These characteristics of the envelope primarily influence appearance and character of the development. The FSR that results from this envelope exceeds the numeric control but is considered to be consistent with the primary building envelope controls.
- 2. The proposed use requires a large floorplate with small service and parking areas a) The proposed use of the site for a self-storage facility requires a floorplate that does not include significant area for servicing or parking that would typically not be included as GFA in a standard commercial/retail use. As such, this type of land use results in a higher amount of calculated GFA than other non-residential or residential land uses that are permitted on the site.
- 3. The FSR breach will be imperceptible a) As identified above, the additional FSR proposed by the application is located within the building envelope which has been approved on the site winder CDC. The additional GFA is located entirely within the approved building footprint, which provided a compliant FSR of 1:1. Overall, since the proposal retains a building envelope that can achieve a 1:1 FSR, the proposal, despite the numerical non-compliance, is not considered

to result in a scale of development that is visually excessive for the site or locality, and the non-compliance will not be perceived anywhere from the public domain.

- 4. The proposal will not have any adverse impacts on surrounding development or the public domain a) Whilst floor space ratio provides a quantitative assessment, the proposed development will have no adverse impact on the future amenity of surrounding properties. Solar access to neighbouring development will not be unreasonably impacted by the proposed development as there is no built form change. The additional floor space proposed will not give rise to any additional adverse overshadowing impacts on neighbouring properties. Furthermore, due to its location and design, the additional floor space areas that result in the noncompliance with the FSR development standard will not give rise to any adverse impacts on neighbouring amenity in terms of outlook and views, or acoustic and visual privacy. The proposal will continue to provide a land use on the site which has a lesser intensity that the approved use under CDC in terms of both acoustic and traffic impacts. Indeed, the set storage use will attract less people to the site, reducing the overall traffic generation and minimising the amount of noise generated on the site even with an additional floor level added. As such, the proposal will continue to reduce the development impacts of the site on the surrounding development and public domain even with an increased gross floor area.
- 5. The proposal aligns with the objectives of the development standard and the zone a) The proposed development meets the objectives of the development standard and meets the objectives of the E4 General Industrial zone in that:
- i. The proposal will contribute to the rand of industriatives within the locality.
- ii. The proposed will provide a high-quality storage facility that will contribute to the viability of the locality; iii. The proposed use will not have any adverse impacts on other land uses.
- iv. The proposal will provide employment opportunities.
- v. The proposal will not impact the ability of facilities and services to meet the needs of workers in the area; and
- vi. The proposal will not have any adverse impacts on waste management.
- 6. Deletion of floor space would not be orderly and economic use of land
- a) Despite the FSR non-compliance, the proposed built form is entirely compatible with the scale and form of Bellevie Parade. Removing floorspace to provide a compliant FSR would have no tangible benefits in terms of character, appearance or amenity. The provision of a compliant building would not be economically viable given the location of the site and the commercial character of the area.
- b) The proposal provides high quality storage space within a well resolved building. The provision of shigh-quality storage facility within a site which can accommodate the additional density without the creation of adverse impacts or any perception of additional density is a planning senefit.
- 7. The proposed development achieves the objects in Section 1.3 of the EPA Act
- a). The proposal promotes the orderly and economic use and development of land by providing a high-quality storage facility that will enhance the vitality and viability of the industrial precinct.

Furthermore, the design will enhance the appearance of the site and streetscape, with no adverse amenity, character or heritage impacts (1.3(c)); and

b) The proposed development promotes good design and amenity of the built environment through a well-considered design which is responsive to its setting and context, providing an enhanced built form on the site that will improve the environmental and scenic quality of the locality (1.3(g)).

The above environmental planning grounds are not general propositions and argunique circumstances to the proposed development. It is considered that there is an absence of any material impacts of the proposed increased noncompliance on the amenity of the environmental values of the locality, the amenity of future building occupants and the character of the area. The proposal allows for a high-quality design within a site which can accommodate the proposed increase in floor space without the creation of significant adverse impacts.

Assessing Officer comments:

Extent of Variation is Excessive

The proposed FSR significantly exceeds the mapped control while Clause 4.6 allows flexibility, the magnitude of the variation (nearly four times the permitted FSR) undermines the strategic intent of the LEP and sets an undesirable precedent. The scale of exceedance is not considered minor or reasonable.

Insufficient Environmental Planning Grounds

The justification provided focuses heavily on the recention of the approved building envelope and internal reconfiguration. However, Clause 46(3)(b) requires sufficient environmental planning grounds to justify the contravention of the development standard. The grounds presented are largely generic and relate to the development as a whole rather than specifically to the FSR breach. For example:

- The argument that the breach is imperceptible does not address the planning implications of increased density.
- The claim that the use requires a large floorplate does not inherently justify exceeding the FSR control.
- The assertion that deletion of floor space would be uneconomic is not a valid planning ground under Clause 6.

Objectives of the FSR Standard Not Adequately Met

Clause 4.4 aims to:

- Ensure compatibility with the bulk and scale of the locality.
- Control development intensity relative to infrastructure and amenity.

While the applicant argues that the proposal is compatible with the approved envelope, the increase in GFA intensifies the use beyond what was originally contemplated. The change from mixed-use to self-storage may reduce traffic, but the increased density still has implications for servicing waste, and long-term land use planning.

Relignce on Previous Consent is Misplaced

The applicant references DA2024/0007, which approved an FSR of 3.1:1. However, each Clause 4.6 request must be assessed on its own merits. The current proposal seeks a further increase beyond what was previously supported, and the planning context may have changed. The previous approval does not automatically justify a greater exceedance.

Having regard to Clause 4.6(3)(b) and the need to demonstrate that there are sufficient environmental planning grounds to justify contravening the development standard. The Applicant's written submission demonstrates that compliance with the floor space ratio development standard is unreasonable or unnecessary in the circumstances of the case all also demonstrates there is insufficient environmental planning grounds to justify varying this development standard.

The Clause 4.6 variation request to <u>exceed the FSR control by 278% is not supported</u>. The proposal fails to demonstrate that compliance is unreasonable or unnecessary in the circumstances and does not provide sufficient environmental planning grounds to justify the contravention. The variation is inconsistent with the objectives of the development standard and the zone, and approval would compromise the integrity of the planning framework.

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l Provisions	
Proposal	Compliance
The site is identified as containing Class 5 acid suffate soils, but the works are not located on land within 500m of land of a lower class and is not below 5m Australian Height Datum. No further action is therefore required. Notwithstanding, an acid sulfate soils management plan has been submitted, and this has been found satisfactory by Council's Environmental Health Officer. Conditions are included in the recommendation to ensure	⊠ Yes □ No
Proposal	Compliance
The proposed earth works are unsatisfactory for the following reasons: - The quality of the fill or the soil to be excavated has not been adequately considered by the Applicant.	□ Yes ⊠ No
	The site is identified as containing Class 5 acid suffate soils, but the works are not located on land within 500m of land of a lower class and is not below 5m Australian Height Datum. No further action is therefore required. Notwithstanding, an acid sulfate soils management plan has been submitted, and this has been found satisfactory by Council's Environmental Health Officer. Conditions are included in the recommendation to ensure compliance with this requirement. Proposal The proposed earth works are unsatisfactory for the following reasons: - The quality of the fill or the soil to be excavated has not been adequately considered

(c) the quality of the fill or the soil to	State of the state	.*•
be excavated, or both,		E.
(d) the effect of the development on		
the existing and likely amenity of		W.
adjoining properties,		Sit
(e) measures to minimise the need for		**
cut and fill, particularly on sites with a		E
slope of 15% or greater, by stepping	S	Ş [*]
the development to accommodate the	ى «غ	,
fall in the land,	E Company	
(f) the source of any fill material and	<i>Ş</i> -	
the destination of any excavated	59	
material,	Š	
(g) the likelihood of disturbing relics,	SET .	
(h) the proximity to, and potential for	Q,' Α.	
adverse impacts on, any waterway,		
drinking water catchment or	ي الله الله الله الله الله الله الله الل	
environmentally sensitive area,	4	
(i) appropriate measures proposed to	, F	
avoid, minimise or mitigate the		
impacts of the development.	Ó.	

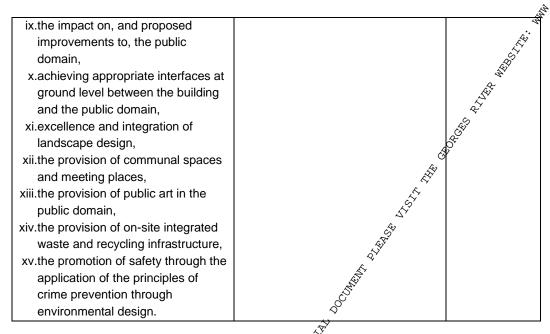
mipastic of the development	. *	
Clause 6.3 – Stormwater Management		
Standard	Proposal	Compliance
(2) In deciding whether to grant	The proposal is satisfactory with	⊠ Yes
development consent for development,	regards to the matters identified.	□ No
the consent authority must be satisfied	R. C.	
that the development—		
(a) is designed to maximise the use of		
water permeable surfaces on the and		
having regard to the soil		
characteristics affecting on-spè		
infiltration of water, and 💍		
(b) includes, if practicable, on-site		
stormwater detention of retention to		
minimise stormwater runoff volumes		
and reduce the development's		
reliance on majn's water, groundwater		
or river water and		
(c) avoids significant adverse impacts		
of stormwater runoff on adjoining		
properges, native bushland, receiving		
waters and the downstream		
stormwater system or, if the impact		
oannot be reasonably avoided,		
minimises and mitigates the impact,		
and		

(d) is designed to minimise the impact		
on public drainage systems.		Į. ŽÝ
Clause 6.9 Essential Services		, Agr
Standard	Proposal	Compliance
Development consent must not be	The proposal has or includes	⊠ Yes T
granted to development unless	arrangements that will make	□.No
Council is satisfied that any of the	available these essential services.	E S
following services that are essential for		Ş.
the development are available, or that	\$.	
adequate arrangements have been	Į.	
made to make them available when	<u> </u>	
required	\$\$\displaysty.	
a) the supply of water,	S. S	
b) the supply of electricity,		
c) the supply of	A	
telecommunications facilities,	ar de la company	
d) the disposal and management	Į į	
of sewage		
e) stormwater drainage or on-site		
conservation,	, E	
f) suitable vehicular access.	Ç	
Clause 6.10 Design Excellence	E. C.	
Standard	Propesal	Compliance
(2) This clause applies to	The proposal fails to comply with	□ Yes
development on land within the	Sause 6.10 for the following	⊠ No
_	Yeasons:	
involving—	Public Private Interface	
(a) the erection of a new building,	 Architectural Expression / Building Bulk and Scale 	
or 🔊	Building Bulk and Scale	
(b) additions or external alterations	Refer to the Urban Designers	
to an existing building that, in the	comment below in this assessment	
opinion of the consent authority, are	report.	
significant.		
(3) For land identified in on the		
Foreshore Scenic Protection Area		
Map:		
(i) bed and breakfast		
accommodation,		
(ii) health services facilities,		
(iii) marinas,		
(iv) sesidential accommodation,		
except for secondary dwellings,		
(A) Development consent must ret be		
(A) Development consent must not be		
granted for development to which this		
clause applies unless Council		l

considers that the development exhibits design excellence.

- (5) In considering whether the development exhibits design excellence, Council must have regard to the following matters—
- (a) whether a high standard of architectural design, materials and detailing appropriate to the building type and location will be achieved,
- (b) whether the form and external appearance of the development will improve the quality and amenity of the public domain,
- (c) whether the development detrimentally impacts on view corridors,
- (d)how the development addresses the following matters
 - i.the suitability of the land for development,
- ii.existing and proposed uses and use mix,
- iii.heritage issues and streetscape constraints,
- iv.the relationship of the development with other development (existing or proposed) on the same site or on neighbouring sites in terms of separation, setbacks, amenity and urban form,
- v.bulk, massing and modulation of buildings,
- vi.street frontage heights,
- vii.environmental mpacts such as sustainable design, overshadowing and solar access, visual and acoustic privacy, noise, wind and reflectivity,
- viii.pedestrian, cycle, vehicular and service access and circulation requirements, including the
- permeability of pedestrian networks,

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Provisions of any Proposed Instrument

Section 4.15 (1) (a) (i) - Provisions of any proposed instrument that is or has been the subject of public consultation under this Act and that has been notified to the consent authority (unless the Planning Secretary has notified the consent authority that the making of the proposed instrument has been deferred indefinitely or has not been approved).

There is no proposed instrument that is or has been the subject of public consultation under this Act which is relevant to the proposal.

Provisions of any Development Control Plan

Section 4.15 (1) (a) (iii) The provisions of any development control plan

The proposed development is subject to the provisions of the Georges River Development Control Plan 2021 (GRDCP 2021) The following comments are made with respect to the proposal considering the objectives and controls contained within the GRDCP 2021.

Georges River, Development Control Plan 2021

The following GRDCP 2021 controls are applicable to the development and the following clauses apply:

Part 3 – General Planning Considerations

Waste Management		
3.12 Waste Management		
Control	Proposal	Compliance

	The proposal complies with Appendix 4	⊠ Yes ;
Council's Waste Management	of the GRDCP and therefore complies	□ No ♣
requirements regarding construction	with the controls of this section.	
waste and ongoing management of		•
waste materials (per Appendix 4 of the		A THE STATE OF THE
GRDCP).		\$'
		\$ ·

Universal / Accessible Design 3.17 Universal / Accessible Design Control Proposal Accessways for pedestrians and vehicles is separate. Compliance X Yes No

Parking Access and Transport	<u> </u>	
3.13 Parking Rates	\$\frac{\sqrt{\sqrt{\color}}{\sqrt{\color}}	
Control	Proposal F	Compliance
1. Car parking rates in accordance with	Car parking in accordance with Table	⊠ Yes
Table 1 – Parking Requirements.	1 – Parking Requirements.	□ No
	£8*	

Advertising and Signage	F.	
3.18 Advertising and Signage	AT S	
Control	Proposal	Compliance
1. Signs should be designed and	The proposed signs have been designed	⊠ Yes
located to:	to relate to the proposed use and built	□ No
i. Relate to the use of the premises. ii.	form.	
Be consistent with best practice	The signage is not visually cluttering or	
guidelines.	distracting and is restricted to wall	
iii. Be integrated with the architecture	signage and a pylon sign.	
of the supporting building, not obscure	The proposed signs will be internally	
significant architectural features and	illuminated and will not result in any light	
maintain the dominance of the	spillage to residential properties or	
architecture.	distract passing drivers. Illumination can	
iv. Be limited in number to avoid	be controlled by a timing device.	
cluttering, distraction and unnecessary	The proposed signage clearly indicates	
repetitions	the use of the building by Kennards	
v. Not cover mechanical ventilation	Storage and will be written in English.	
inlets or outlets.	Two signs are proposed at the eastern	
vi. Not comprise a roof sign.	elevation including a Kennards Storage	
ুর্ফা. Not comprise an above awning	sign and a separate lock symbol sign.	
sign.		

viii. Not comprise a flag pole sign.

- ix. Not compromise road or pedestrian safety including cyclists.
- x. Be a minimum of 2.6 metres above any footpath where the sign is not flush with the wall.
- xi. Be at least 600mm from a kerb or roadway edge where the sign is over a public road.
- 2. Signs must be securely fastened to the structure or building to which they are attached and must comply with the applicable requirements of the BCA and relevant Australian Standards
- 3. In addition to the above, illumination of signage should:
- i. Be integrated with the design of the sign.
- ii. Not cause light spillage into nearby residential properties.
- iii. Not use complex displays, moving signs, flashing lights or the like that hold driver's attention beyond 'glance appreciation', and
- iv. Be fitted with an automatic timing device, controlling the illumination hours.
- 4. In residential zones, signage should not be illuminated.
- 5. All commercial advertising should comply with SEPP No.64-Advertising and Signage.

Business Identification Signs

- 6. Business identification signs (refer to Figure 2 below) should:
- i. Identify the significant owners, tenants and uses of buildings.
- ii. Consolidate signs for multiple tenancies:
- iii. Be displayed in English, but may include a translation in another language not larger than the English message.

The proposed signs do not project above the wall.

The proposed signage is for business identification, not advertising.

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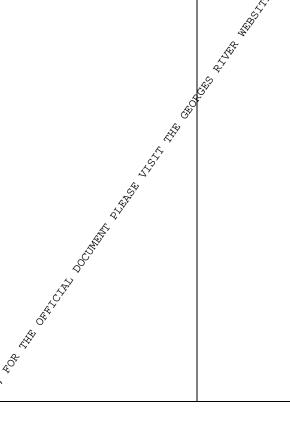
- iv. Not incorporate advertising of products and services that are not directly related to the approved use of the premises.
- v. Comply with the general controls and the relevant prescriptive measures in Table 7.

Flush Wall Sign

Must comply with all of the following controls, otherwise prohibited: a. Only one sign per building elevation; b. Must not have an area greater than: i. 10% of the elevation, if the elevation is >200m2 ii. 20m2 if the elevation is greater than 100m2 but

New Developments

9. For new buildings, the location, type and total number of advertising signs should be considered at the development application stage so that they can be integrated into the design of buildings. This information is to be included as part of any development application for a new building.



(C)		
Earthworks		
3.5.1 Earthworks		
Control Control	Proposal	Compliance
1. Natural ground level should be maintained within 900mas of a side or rear boundary.	The proposal maintains existing ground level near site and rear boundaries.	⊠ Yes □ No
4. Rock outcrops, overhangs, boulders, sandstone platforms or sandstone retaining walls are not to be removed or covered.	Existing rock outcrops, overhangs, boulders, sandstone platform, and sandstone retaining walls are being retained.	
5. Development is to be located so that the cleaning of vegetation is avoided.	The proposed earthworks avoid vegetation removal and will not	
6. Co and fill within a tree protection zone of a tree on the development site of adjoining land must be undertaken	adversely affect the health of existing vegetations.	

		42
in accordance with AS4970 (protection of trees on development sites).	Adequate soil depth is provided to sustain tree growth.	
7. Soil depth around buildings should be capable of sustaining trees as well as shrubs and smaller scale gardens.	The earthworks proposed do not impact adversely on stormwater or flood with regards to impacts on adjoining	
8. Earthworks are not to increase or concentrate overland stormwater flow or aggravating existing flood conditions on adjacent land.	properties. Condition(s) are to be applied to ensure	S. C.
9. Fill material must be virgin excavated natural material (VENM)	application is supported.	
10. For flood-affected sites, cut and fill is to comply with the requirements of Chapter 6 of Council's Stormwater Management Policy	application is supported.	
3.5.2 Construction Management/Eros	ion and Sediment Control	
Control	Proposal	Compliance
1. Development must minimise any soil loss from the site to reduce impacts of sedimentation on waterways through the use of the following: - Sediment fencing. - Water diversion. - Single entry/exit points - Filtration materials such as straw bales and turf strips. 2. Development that involves site disturbance is to provide an erosion and sediment control plan which details the proposed method of soil management and its implementation. Such measures are to be in accordance with The Blue Book – Managing Urban Stormwater, Soils & Construction by and Com 3. Development is to minimise site disturbance including impacts on	The proposal includes a sediment control plan indicating implementation of these measures. A suitable condition will be included in the consent which ensures compliance with the control. The proposal minimises cut and fill and site disturbance. The proposal is not considered to have a high potential risk to groundwater. The proposal is accompanied by adequate documentation that ensures no adverse impacts result to groundwater, significant trees, or Councils public domain.	⊠ Yes □ No
vegetation and significant trees and the need for cut and fill. 4. Construction works within a tree protection zone (TPZ) of a tree on the development site or adjoining land,		

must be undertaken in accordance with AS 4970 (Pro development 5. Developme potential risk submit a geof address how groundwater

6. Work must public road or has been grai relevant roads the Roads Ac the Local Gov are separate consent or a Certificate. Co determine if a

otection of trees on t sites).		
ent which has a high to groundwater must otechnical report to o possible impacts on are minimised.		
at not be carried out in a per footpath unless a permit canted by Council (or other ds authority) under s.138 of ct 1993, and / or s.68 of overnment Act 1993. These approvals to development Complying Development Consult with Council to a permit is required.	A THE	
	<u></u>	

Industrial Development	S.	
9.2.1 Built Form	***	
Control	Proposal	Compliance
1. Development is to comply with the maximum Height of Building Standard for land zoned E4 General Industrial as prescribed in Clause 4.3 and associated maps of the Georges River LEP 2021. 2. Development is to comply with the maximum Floor Space Ratio Standard for land zoned E4 General Industrial as prescribed in Clause 4.4 and associated maps of the Georges River LEP 2021.	The proposed development fails to comply with GRLEP Clause 4.3 Height of Building and Clause 4.4 Floor Space Ratio.	□ Yes ☑ No

Industria Development		
9.2.2 Site Area and Subdivision		
Control	Proposal	Compliance

		2
minimum lot size standards for land	The proposed development complies with Clause 4.1 of GRLEP 2021, the site is not proposed to be subdivided.	⊠ Yes □ No
•		γ ·

Industrial Development	\	
9.2.3 Setbacks	A A	
Control	Proposal	Compliance
1. A minimum front setback of 4.5 metres is required for all industrial development, except where otherwise specified in the site-specific precinct controls (Figure 1).	Front setback is a minimum \$5m. A deep soil landscaped strip greater than 3m is provided to the front boundary. Nil setback proposes to side and rear	
2. Within the front setback, a minimum 3 metres wide deep soil landscaped strip is to be provided along the front boundary. This area is to be devoid of any structures, storage areas, car parking and manoeuvring areas.	setbacks which abuts existing industrial development. Subject site does not adjoin sensitive land uses.	
3. A minimum secondary street setback of 3 metres is required for all industrial development, except where otherwise specified in the site-specific precinct controls.		
4. The secondary street setback frontage is to contain deep soil landscaping with minimum dimensions of 3 metres in width. This area is to be devoid of any structures, storage areas, car parking and menoeuvring areas. 5. Nil setbacks to side and rear		
boundaries are permitted where abutting existing industrial development.		
6. Greater setbacks are required where adjoining a sensitive land use – refer to Section § 2.11 – Industrial / Sensitive Land Use Interface controls in this DCR		

Industrial Development		
9.2.4 Building Design & Appearance		E STATE OF THE STA
Control	Proposal	Compliance
Building facades are to be an innovative and contemporary architectural appearance.	Whilst the built form has been approved under a previous CDC application the proposed development fails to comply	Ş Yes ⊠ No
2. Architectural features are to be included in the design of new buildings to provide for more visually interesting industrial areas. Such features may include:	with Section 9.2.4(8) as it does not demonstrate Desing Excellence is achieved in accordance with Clause 6.10 of the GRLEP 2021.	
i. Distinctive parapets or roof forms	Ž [*]	
ii. Articulated facades	N. S.	
iii. Distinctive entries		
iv. A variety of window patterns	, A	
v. Balustrades		
vi. Pergolas and other sun shading devices; and	E A	
vii. Selection of building materials.	<i>*</i>	
3. Building facades visible from a public road, reserve, railway or adjacent or adjoining residential areas are to be articulated to minimise large expanses of blank walls and constructed of high-quality materials and suitable finishes.	achieved in accordance with Clapse 6.10 of the GRLEP 2021.	
4. Building facades are to be designed to minimise the visual dominance of loading docks fronting the street.		
5. Where blank walls on street frontages are unavoidable in new construction they note that screened by landscaping or treated as sculptural elements incorporating murals reflecting modern architectural design.		
6. External mishes must be robust and graffiti registant, in particular those facades ronting a public road, reserve or railway.		
7. Non-reflective materials and finishes are to be used. Reflective surfaces on the external wall of a proposed building are to be no greater than 20%.		

- 8. In addition to the above requirements, any new industrial development exceeding 12 metres in height is to comply with the provisions outlined in Clause 6.10 Design excellence of the Georges River LEP 2021.
- 9. All rooftop or exposed structures including lift motor rooms, plant rooms, etc., together with air conditioning, ventilation and exhaust systems, are to be suitably screened and integrated with the building in order to ensure a properly integrated overall appearance. If the site adjoins a residential premise the facilities are to be located away from the residential boundary.
- 10. Council may require the bundling of cables in the area surrounding the development to reduce the visual impact of overhead street cables.
- 11. Lighting must be provided to the external entry path, common lobby, driveway, and car park to a building using vandal resistant, high mounted light fixtures.
- 12. The lighting in a car park must conform to the relevant Australian standards.
- 13. External lighting to an industrial development must give consideration to the impact of glare on the amenity of adjoining residents.
- 14. The siting of a telecommunication facility, aerial, satellite dish, plant room, lift motor room, mechanical ventilation stack, exhaust stack, and the like must integrate with the architectural features of the building to which it is attached; or be sufficiently screened when viewed from the street and neighbouring residential zoned land.
- 15. Service areas including waste, recycling areas and external storage areas areas be located away from principal street frontages and screened from yiew.
- 16 Fencing is not to be constructed within any landscape setback area.

17. Fencing at the front of premises is to be of an open design and a maximum height of 1.8m.	ie je
18. Fences on boundaries directly adjoining residential properties are to be constructed of pre-painted solid metal or full brick to provide screening and noise control.	

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Industrial Development		
9.2.5 Landscaping	É	
Control	Proposal	Compliance
1. Deep soil landscaping is to be provided in the front setback area. This landscaping is to have a minimum depth of 3m measured from the front boundary (see Figure 1).	Deep soil landscape area provided. No outdoor communal area has been provided.	☐ Yes ☒ No
2. Deep soil landscaped areas are to be provided to areas fronting both primary and secondary streets, and sensitive land uses – refer to Section 9.2.3 – Setbacks and Section 9.2.11 – Industrial / Sensitive Land Use Interface controls in this DCP.		
3. Landscaping, with a minimum width of 2.5m, is to be provided around car parking areas. This landscaping is to include suitable canopy trees to provide shade		
4. Buildings, driveways and service trenches are to have a minimum setback of 4m from existing rees on the site and adjoining land which have been assessed as being significant and warranting retention.		
5. An outdoor compounal area is to be provided within sees at a rate of 1m2 per employee. With a minimum total area of 10m2.		
6. Outdoog communal areas should incorporate green space and shading where possible.		
7. Energy efficient and sustainable landscaping practices are to be incorporated in the landscape design.		

8. Street trees are to be planted to all street frontages.

Industrial Development		27
9.2.6 Vehicle Access and Parking		E C
Control	Proposal	Compliance
Car parking and loading bays are to comply with the requirements of Section 3.13 – Parking Access and Transport of this DCP.	compliance with the car parking provisions as detailed under Section	
Design and layout of parking and loading facilities is in accordance with the relevant Australian Standards.	GRDCP 2021.	
3. All vehicles are to enter and leave the site in a forward direction.		
4. All loading facilities are to be provided in accordance with the current RMS 'Guidelines to Traffic Generating Developments'.	GRDCP 2021.	
5. Buildings shall be designed to allow loading/unloading of vehicles within the building.		
6. Where site width allows, loading docks are to be situated to the side or rear of buildings.		
7. Access and mobility provisions must comply with Section 3.17 - Universal / Accessible Design of this DCR		
8. Pedestrian access through car parking areas should be searly marked, and where possible emphasised by the use of raised and textured surfaces.		
9. Pedestrian access through car parks should be kept separate from vehicle access ways.		

Industrial Development

9.2.7 Environmental Protection Acoustic and Visual privacy

Control Proposal Compliance

land uses.

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Development is to comply with the relevant provisions specified in the Noise Policy for Industry (2017).	The subject site is situated in an industrial area away from residential areas.	⊠ Yes ⊓ No
2. Development is to comply with the relevant provisions specified in SEPP (Transport and Infrastructure) 2021.	The proposed development is for a self- storage facility and thus is not anticipated to generate excessive	
3. Design developments to locate all noise generating equipment such as mechanical plant rooms, mechanical equipment, air conditioning units, mechanical ventilation from car parks, driveway entry shutters, loading docks, garbage collection areas or similar to protect the acoustic privacy of workers, residents and neighbours.	amounts of noise.	
4. Where appropriate individual buildings and groups of buildings are to be located to act as barriers to the noise.		
5. Utilise the site and building layout to maximise the potential for acoustic privacy by providing adequate building separation within the development and from neighbouring buildings. This is particularly important where proposed development abuts residential uses and/or residentially zoned land.	The proposal does not involve any hazardous substances.	
6. Developments within 200m of a residential or sensitive land use are to be designed to minimise impacts on the amenity of residential or sensitive		

Industrial Development Operational Restrictions		
1. The hours of operation of industrial activities (with the exception of ancillary offices and other non-noise generating components) are between the hours of 7.00 am and 7.00 pm. Monday's to Saturdays inclusive, with no work on Sundays or Public Holidays.	No Plan of Management submitted with the application.	□ Yes ⊠ No

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operation referenced above are required to submit a Plan of Management. Further details are outlined in Council's Development Application Guide.	
3. For uses adjoining residential land, refer to Section 9.2.11 – Industrial / Sensitive Land Use Interface controls in this DCP.	E S

Industrial Development	Š.	
Waste	Š,	
Control	Proposal	Compliance
Comply with the provisions of Section 3.12 – Waste Management of this DCP.	The waste is in accordance with the provisions of 3.12 — Waste Management.	⊠ Yes □ No

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Industrial Development	. The state of the	
9.2.12 Safety and Security		
Control	Propasal	Compliance
Buildings are to be orientated towards public streets and, where relevant, internal streets to consolidated developments.	Built form has been oriented towards the street. The front entry is clearly visible from the street. Office area (showroom) overlooks the street. Car parking located	⊠ Yes □ No
2. Frontages and entries overlook and are clearly visible from the street whilst providing a sense of address and visual interest.	on the subject site within a secure area.	
3. Office and administration areas should be located at the front of the building overlooking the street and any associated car parking areas.		
4. Minimise the Number of pedestrian and vehicular access points in close proximity to each other and nearby uses.		
5. Staff parking should be secured and contain lighting in accordance with relevant Australia Standards.		

9.2.8 Signage			
Control	Proposal	Compliance	
Signage is to comply with the requirements of SEPP (Industry & Employment) 2021.	provisions of SEPP and Section 3.18 of GRDCP 2021.	⊠ Yes	
2. Signage is to comply with the requirements of Section 3.18 – Advertising and Signage of this DCP.		E Company	

Industrial Development	A A		
9.2.9 Office Premises	S. E. F.		
Control	Proposal	Compliance	
1. In an industrial building where ancillary office or showrooms are proposed, the office or showroom area shall not exceed 25% of the total floor space of the premises.	The proposed showroom does not exceed 25% of the otal floor space.	⊠ Yes □ No	

There are no planning agreement that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter under section 7.4 applicable to the proposal

The Regulations

Section 4.15 (1) (a) (iv) the regulations (to the extent that they prescribe matters for the purposes of this paragraph)

There are no regulations (to the extent that they prescribe matters for the purposes of this paragraph) applicable to the proposal.

The Likely Impacts of the Development

Section 4.15 (1) (b) the likely impacts of the development, including expironmental impacts on both the natural and built environments, and social and economic impacts in the locality,

Likely Impacts of the Development		
Natural Environment	The development is located within an established residential area and is not considered to result in unreasonable impact on the natural environment.	
Built Environment	The exceedance in the height of building development standard will disrupt the established skyline or character of the area, especially as surrounding buildings are significantly lower in height. The bulk and scale resulting from FSR non-compliance leads to a visually dominant and intrusive built form.	
Social Impact	The proposal will have no significant social impact on the locality.	
Economic Impact	The proposal is not considered to result in unreasonable economic impact	

Site Suitability

Section 4.15 (c) the suitability of the site for the development

The site is zoned E4 General Industrial. The proposal is not considered a suitable outcome for the subject site for the following reasons:

- The proposal is not compatible with the desired future character
- The bulk proportion and form are not in keeping with the streetscape
- The proposal does not contribute the visual interest of the streetscape but disrupts it; and
- The proposed buildings / structures.

Submissions

Section 4.15 (d) any submissions made in accordance with this Act or the regulations

The application was advertised, and adjoining residents were notified by letter and given fourteen (4) days in which to view the plans and submit any comments on the proposal. No submissions were received during the neighbour notification period.

The Public Interest

Section 4.15 (e) the public interest.

The proposal is not considered to be in the public interest for the following reasons:

- The proposal is not compatible with the desired future character
- The bulk, proportion and form are not in keeping with the streetscape
- The proposal does not contribute the visual interest of the streetscape but digrupts it; and
- The proposal will protrude above the existing and proposed buildings / structures.

Referrals

Internal Referrals		N. C.
Specialist	Comment	Outcome
Development Engineer	following planning provisions:	Conditions imposed, if the application were of a supportive nature.
Urban Design	The officer has considered the following planning provisions: Clause 6.10 of GRLEP 2021 Part 5 of GRDCP 2021 The following objections were raised: Public Private Interface As stated, there is a minor reduction in the setback adjacent the at-grade arking along Bellevue Parade from 3.26m to 2.4m. Any reduction to the approved setback even if minor is not supported given its impact on the streetscape and deep soil planting especially considering the objectives to improve landscape frontages and creating attractive streetscapes and the dominant scale of the development. The dimensions of the pylon sign have not been provided on the drawings or the SEE. However, on the plan (Drawing 21-056 DA011 Rev Q), there appears to be an	Failure to achieve compliance with this matter forms part of the reasons to refuse this application.

increase in the width and the base of the signage. Any increase in the size of the signage is not supported, given its impact on the streetscape especially considering the trademark very bold, high-contrast colours associated with Kennards Storage.

Lastly, the originally approved location of the pylon signage in proximity to the driveway is considered appropriate given the immediate context. Relocating the pylon sign to be adjacent the Showroom space will compromise the deep soil area and disrupt the streetscape. This will be inconsistent with the above GRDCP PART 9.3.3 objective; hence not supported.

Architectural Expression / Building Sulk and Scale

While GRLEP cl. 6.10 requires developments to deliver the highest standard of sustainable architecture and urban design.

The CDC approved built form had significant non-compliances to the GRLEP HOB and FSR. The proposal includes further increase to the FSR requiring significant alterations are additions and as such is assessed on its on merit.

The probosed development with significant variation to GRLEP FSR (variation - 126% of 3:1 and 378% of 1:0 and HOB (170.8% variation) will cominate the streetscape with the significant bulk, which is enhanced by lack of articulation and massing variation. The north, south and west facades are dominated by large spans of solid blank walls and present a "box-shaped" bulky form.

It is considered that the CDC approved building envelope failed to achieve design excellence as well as satisfy SEPP assessment criteria. Significant amendments are proposed to the CDC approved development. However, the proposal fails to improve the design

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Assessment Report - DA2025/0301

	quality, public / private interface and façade treatment to achieve design excellence and achieve a development that will enhance the streetscape and is in keeping with the existing and desired future character. Hence, the proposal is not supported.	
Land Information (GIS)	No objections raised to the proposal and conditions recommended.	Conditions imposed, if the application were of a supportive nature.
Environmental Health Officer	The officer has considered the following planning provisions: Clause 6.1 of GRLEP 2021 Part 3.2 of GRDCP 2021 Part 3.3 of GRDCP 2021 The following objections were raised: 1. Hours of operations. No Plan of Management submitted. 2. A copy of the preliminary and Detailed Site investigation (DSI) prepared by ADE in 2021 for 165-169 Bellevue Pde Carlton. Alternatively request a PSI Report. 3. A Remediation Action Plan (RAP) of provide details of the work required to ensure the land can be made suitable for the proposed vised.	Failure to whieve compliance with this matter forms part of the reasons to refuse this application.
Traffic Engineering	The officer has considered the tellowing planning provisions: Clause 6.9 of GRLEP 2021 Part 3.13 of GRDCP 2021 No objections raised to the proposal and conditions recommended.	Conditions imposed, if the application were of a supportive nature.
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External Referrals			
Referral Body	Comment	Outcome	
Ausgerd Š	The referral body has considered the following planning provisions: - Clause 2.48 of SEPP (Transport and Infrastructure) 2021	Conditions imposed, if the application were of a supportive nature.	

No objections raised to the proposal and conditions recommended.

Contributions

The development is subject to Section 7.11/7.12 Contributions. A condition of consent requiring payment of the contribution and identifying it is subject to indexation in accordance with the plan would be imposed should this application be recommended for approval.

Conclusion

The proposal has been assessed with regard to the matters for consideration listed in Section 4.15 of the Environmental Planning and Assessment Act 1979.

The application is not considered suitable with regards to the matter's listed in Section 4.15 of the Environmental Planning and Assessment Act 1979 for the reasons as follows:

Statement of Reasons

- The proposal fails to ensure that the site is suitable from a remediation perspective for the proposed use, as per SEPP (Resilience and Hazards) 2021.
- The proposed variation to Clause 4.3 Height of Building and Clause 4.4 Floor Space
 Ratio is not sufficiently justified and the variations are not considered to be in the public
 interest, being contrary to the zone and standard objectives.
- The proposal fails to comply with Clause 6.10 Design Excellence as the proposal is not
 compatible with the desired future character, bulk, proportion and form are not in keeping
 with the streetscape and the proposal will protrude above the existing and proposed
 buildings / structures.
- The proposal fails to provibe a detailed Plan of Management to support the application.

Recommendation

Refusal of Application

Pursuant to Section 4.16(\$\overline{\pi}\$(b) of the Environmental Planning and Assessment Act 1979 (as amended), recommends that Georges River Local Planning Panel determine DA2025/0301 for change of use of an approved mixed use development to a self-storage development and alterations and additions on Local 15 DP 25093, Lot 16 DP 25093 and Lot 14 DP 25093 on land known as 165-169 Bellevue Pacade, Carlton, should not be approved subject to the refusal reasons referenced below:

- 1. The proposal does not demonstrate that the site is suitable for the intended use in accordance with Chapter 4 of the State Environmental Planning Policy (Resilience and Hazards) 2021, Pursuant to Section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979
- 2. $^{\ }$ The proposed height of the building fails to comply with the maximum height permitted under clause 4.3 of the Georges River Local Environmental Plan 2021, pursuant to section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.

- 3. The proposed development exceeds the maximum floor space ratio permitted under clause 4.4 of the Georges River Local Environmental Plan 2021, pursuant to section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 4. The development seeks to vary the height control and floor space ratio, however, the submitted clause 4.6 variation report only relates to floor space ratio and it fails to demonstrate that a floor space ratio variation should be supported, pursuant to section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 5. Without a clause 4.6 variation for the exceedance in height, the application cannot be determined in accordance with Clause 4.6(3) of the Georges River Local Environmental Plan 2021, pursuant to section4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 6. The proposed earthworks are unsatisfactory and the quality of the soil to be excavated has not been determined failing to satisfy Clause 6.2 of the Georges River Local Environmental Plan 2021, pursuant to section4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 7. The design of the building does not achieve design excellence, being contrary to Clause 6.10 of the Georges River Local Environmental Plan 2021, pursuant to section4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- 8. The proposed development results in unacceptable built form scale, being inconsistent Section 9.2.1.1 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- 9. The proposed development results is unacceptable built form bulk, being inconsistent Section 9.2.1.2 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- The proposed development results in unacceptable building design and appearance, being inconsistent Section 9.2. 88 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- 11. The proposal fails to provide an outdoor communal area, being inconsistent with Section 9.2.5.5 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- 12. The proposed development fails to provide a Plan of Management in accordance with Section 9.2 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- 13. The proposed development fails to encourage high quality buildings of contemporary design to create attractive streetscapes within the suburb of Carlton being inconsistent with Section 6.1.2.2 of the Georges River Development Control Plan 2021, pursuant to section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
 - The development will result in unacceptable built form with excessive bulk and scale resulting in an overwhelming development without appropriate transition to lower scale developments

surrounding the site being an unsuitable development for the site, pursuant to Section 4.15(1)(b) of the Environmental Planning and Assessment Act 1979.

- 15. undesirable precedent, pursuant to Section 4.15(1)(c) of the Environmental Planning and Assessment Act 1979.
- The proposed development, in its current form, is not considered to be in the public interest and is likely to set an undesirable precedent, pursuant to Section 4.15(1)(e) of the Environmental Planning and Assessment Act 1979. 16.

REPORT TO GEORGES RIVER LOCAL PLANNING PANEL MEETING OF THURSDAY, 20 NOVEMBER 2025

LPP035-25 31 CLARKE STREET, PEAKHURST NSW 2210

		Development	Į.
LPP Report No	LPP035-25	Application No	DA2025/0207
Site Address & Ward Locality	31 Clarke Street, Peakhurst NSW 2210 Peakhurst Ward		
Proposed Development	Demolition works, tree removal, construction of a detached dual occupancy and subdivision		
Owners	Haifa El Ashkar	<u> </u>	
Applicant	Haifa El Ashkar		
Planner/Architect	Planner: Roberto Bianco Architect: George Melhem		
Date Of Lodgement	6/05/2025		
Submissions	0 8		
Cost of Works	\$1,596,054.34		
Local Planning Panel Criteria	This proposal contains a variation of greater than 10% to a development standard		
List of all relevant s.4.15 matters (formerly s79C(1)(a))	State Environmental Planning Policy (Biodiversity and Conservation) 2021, State Environmental Planning Policy (Transport and Infrastructure) 2021, State Environmental Planning Policy (Sustainable Buildings) 2022, Georges River Local Environmental Plan 2021, Georges River Development Control Plan 2021		
List all documents submitted with this report for the Panel's consideration	mcluded in SEE), Ar	mental Effects (SEE), chitectural Plans, Land boricultural Impact Ass ictures	Iscape Plans,
Report prepared by	Senior Development	Assessment Planner	

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RECOMMENDATION	Refusal	

Yes

Legislative clauses requiring consent authority satisfaction Have relevant clauses in all applicable environmental planning instruments where the consent authority must be satisfied about a particular matter been listed, and relevant recommendations summarised, in the Executive Summary of the assessment report?	A Tes
Clause 4.6 Exceptions to development standards	E.
If a written request for a contravention to a development standard (clause 4.6 of the LEP) has been received, has it been attached to the assessment report?	Yes - Clause 4.1B
Special Infrastructure Contributions	
Does the DA require Special Infrastructure Contributions conditions (under s7.24)?	Not Applicable
Conditions	Not Applicable –
Have draft conditions been provided to the applicant for comment?	application recommended for refusal

PROPOSAL

1. Approval is sought for Demolition works, tree removal, construction of a detached dual occupancy and subdivision. The proposal comprises of the following components:

Demolition

The following are proposed to be demolished/removed:

- Dwelling house and associated swimming pool
- Driveway and driveway crossover
- Outbuildings, and
- Two trees.

Detached Dual Occupancy

The construction of a detached dual occupancy with the following layout:

- Unit 1 (northern unit)
 - The ground foor will contain:
 - Rumpus room with private open space access
 - Bathroom,
 - Thrée bedrooms,
 - <u>k</u>aundry room, and
 - ¬ T∫ne first floor will contain:
 - Open style living/dining/kitchen area with pantry and rear balcony access,
 - Toilet,
 - Study room,
 - Master bedroom with walk-in-robe, ensuite bathroom, and front balcony access, and
 - Entry way with porch.

Unit 2 (southern unit)

- The ground floor will contain:
 - Rumpus room with private open space access
 - Bathroom,

- Three bedrooms,
- Laundry room, and
- One car garage
- The first floor will contain:
 - Open style living/dining/kitchen area with pantry and rear balcony access,
 - Toilet,
 - Office space
 - Master bedroom with walk-in-robe, ensuite bathroom, and front balcony access, and
 - Entry way with porch.

Additional works ancillary to dwelling include:

- Construction of new driveway crossover for each proposed welling,
- Stormwater works including the installation of an on-site stormwater detention (OSD) system and level spreader for each dwelling.
- A 1.2m high front boundary fence and inter-allotment tencing.

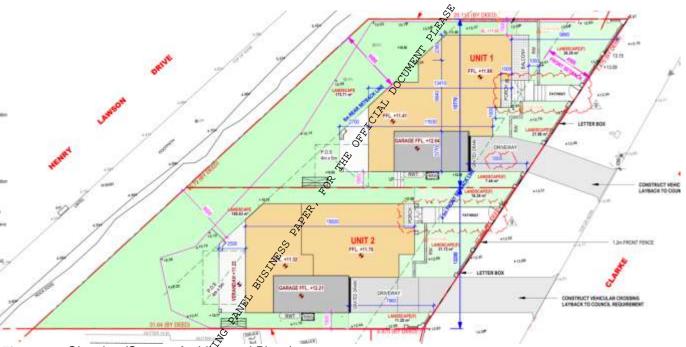
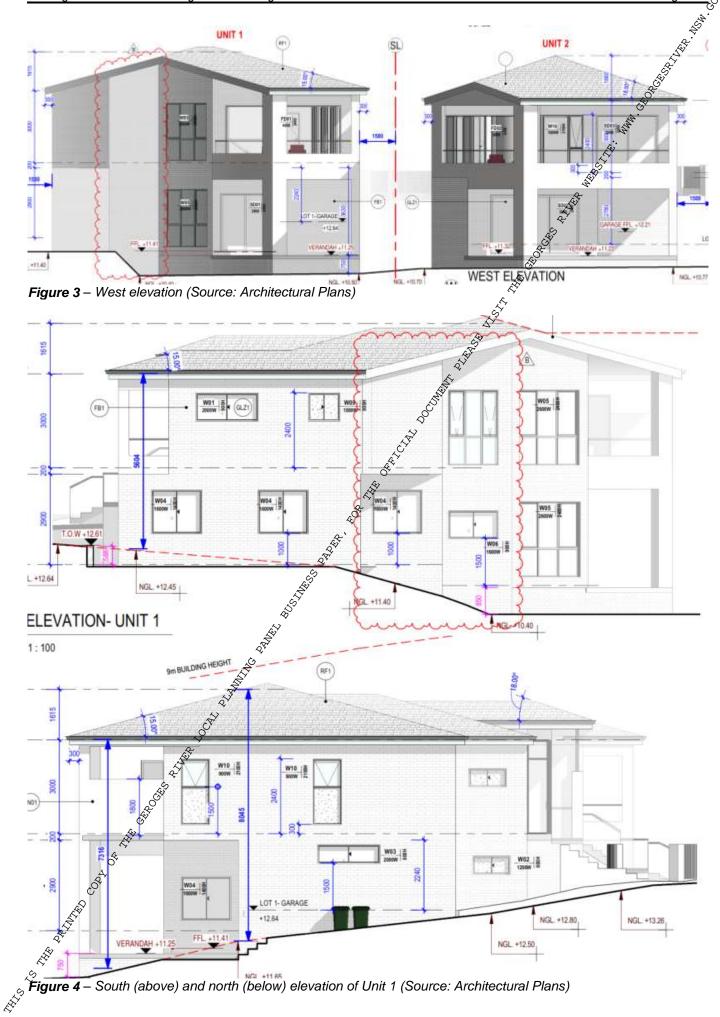


Figure 1 - Site plan (Source: Architectural Plans)



- Front (east) elevation (Source: Architectural Plans)



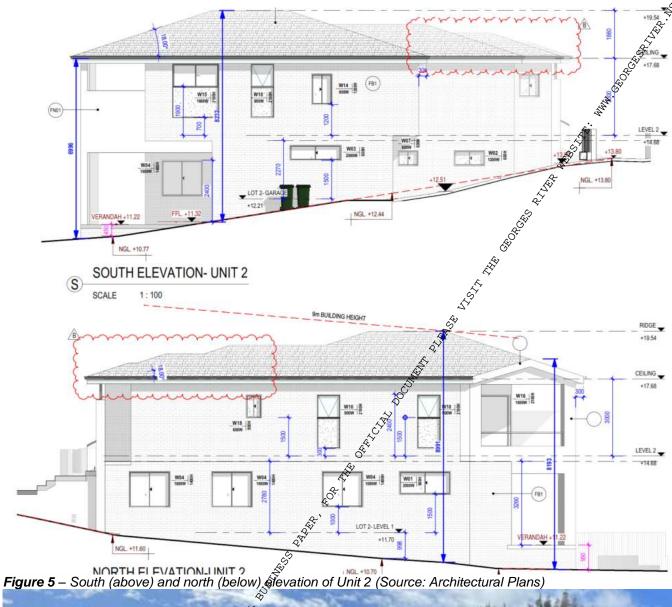




Figure 6 – View of the subject site from the front (Source: Assessing Officer)



Figure 7 – View of the existing private open space (Source: Assessing Officer)

SITE AND LOCALITY

- 2. The site has two frontages. The primary frontage is Clarke Street, and the secondary frontage is Henry Lawson Drive. The existing development sits approximately 5.5m to 6.4m above Henry Lawson Drive on a natural northwest-facing cliff. The site is located on a northwest-facing slope and has an average gradient of approximately 14.2%.
- 3. Existing development in the locality predominantly consists of one-to-two-storey detached dwelling houses. Adjoining the subject site consists of parkland to the north, and a two-storey dwelling house with swimming pool and tennis court to the south.

ZONING AND PERMISSIBILEY

4. The subject site is zoned R2 Low Density Residential under the provisions of GRLEP 2021. The proposal is defined as a 'dual occupancy (detached)' which is permissible with development consent.

ASSESSMENT

- 5. Having regard to the matters for consideration under *Section 4.15(1)* of the *Environmental Planning and Assessment Act 1979*, the subject application complies with the applicable planning controls with the exception of the following planning matters:
 - 🌣 GRLEP 2021
 - Clause 4.1B Minimum lot size for dual occupancies, and
 - o Design excellence.
 - GRDCP 2021
 - Streetscape character, and
 - Front setbacks.

6. The table below presents a summary in respect to numerical compliance:

GRLEP 2021			
Standard	Required	Proposed	Complies es/no
4.1A - Minimum Subdivision Lot Size for Dual Occupancies	430sqm per lot in FSPA (minimum)	Lot 1 (south): 441.51sqm	
4.1B - Minimum Lot Size for Dual Occupancies	Minimum 1,000sqm lot size (FSPA)	Lot size 872.57m ² This represents a variation of 12.7%.	No
	<u>Detached dual occupancy</u> minimum width at front building line: 22m.	variation of 2.7%. Lot width	Yes
		34.7§ḿ	
4.3 - Height of Buildings	9m (maximum)	Unnit 1: 8.4m ≨init 2: 8.55m	Yes
4.4 - Floor Space Ratio	0.6:1 = 523.5sqm (maximum)	Total: 402.0sqm	Yes
6.12 - Landscaped Area	25% (minimum)	48.6% (424.2sqm)	Yes
	O ^x		

GRDCP 2021	<u> </u>		
Standard	Required	Proposal	Complies yes/no
6.1.3.1 Streetscape Character and Built	Entrance recess from front façade (maximum). 1.0m	1.0m for both dwellings	Yes
Form	Upper level void (maximum): 15sqm	Unit 1: 1.9sqm Unit 2: 0sqm	Yes
6.1.3.3 Setbacks	Setbacks (minimum): Front 11.1m (per prevailing street setback) Garage: 12.1m (based on Fequired front setback) Side: 1.5m Rear: 6.0m	Front setback: Unit 1: 4.5m Unit 2: 4.5m Garage front setback: Unit 1: 4.9m Unit 2: 6.9m	No
E STATE OF S		Minimum side setback: Unit 1: 1.5m Unit 2: 1.5m Rear setback: Unit 1: 6.0m Unit 2: 6.0m	
6.133.5 - Visual Privacy	Balcony width (maximum): 1.5m	Unit 1: 2.6m Unit 2: 4.3m	No, however acceptable on merit
6.1.3.8 Vehicular Access, Parking and Circulation	Each dwelling is to provide one (1) garage and one (1) tandem driveway parking space	Each dwelling is provided one garage and one tandem driveway parking space	Yes

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6.1.3.10 - Private Open Space	Private open space dimensions (minimum): 4m by 5m	Both private open spaces comply with the minimum dimensions.	Yes
6.1.3.11 Landscaping	Front setback impervious area (minimum): 70%	Unit 1: 34.2% Unit 2: 42.8%	Yes

Minimum Lot Size

- 7. The subject site is affected by Clause 4.1B of the Georges River Local Environmental Plan 2021 (GRLEP 2021), which prescribes a minimum lot size of 1,000 sqm within the Foreshore Scenic Protection Area (FSPA). The proposed development has a lot size of 872.57sqm by Deposited Plan, representing a 12.7% variation from the development standard.
- 8. The intention of the minimum lot size control is to preserve a wilding scale that is compatible with the existing and desired character of the FSPA. The proposal introduces a level of intensification that is considered incompatible with the desired character of the FSPA. Furthermore, variation to the development standard contributed to insufficient front setbacks, which detracts from the established streetscape and scenic quality of the locality.
- 9. It is noted that since the commencement of GRLEP 2021, Council has not supported any variations to the minimum lot size development standard under Clause 4.1B.
- 10. Although a Clause 4.6 variation request was submitted in support of the proposal, the justification provided fails to demonstrate that compliance with the development standard is unreasonable or unnecessary, and that there are sufficient environmental planning grounds to warrant support for the variation.

Street Activation

- 11. Object (a) of Part 6.1.3.1 Streetscape Character and Built Form of the GRDCP 2021 requires new dual occupancy developments to contribute to the creation of cohesive streetscapes.
- 12. The proposal incorporates an elevated front entrance on the first floor for both units. A review of the locality indicates that the dwellings on the lower side of Clarke Street predominantly feature front entrances near the street level. The front door location does not conform to the existing streetscape character and diminishes interaction between the buildings and the public domain.

Balcony Width

- 13. Control 3 of Part 6.1.3.5 Visual Privacy of the GRDCP requires a dwelling house to have a maximum balcony width of 1.5m. The proposal demonstrates an upper balcony width of 2.6m for Unit 1, and 4.3m for Unit 2.
- 14. Variation is considered acceptable in this instance as the variation will not result in adverse visual privacy impacts. Unlike a typical suburban allotment, the subject site has no neighbour towards the rear and northern side of the site. It is further noted that both proposed dwellings are situated forward of the adjoining residence on 33 Clarke Street. Given the siting of the dwellings, the width of the balcony will not introduce privacy intrusions.

Earthworks

- 15. Control 1 of Part 6.1.3.7 Excavation (Cut and Fill) of the GRDCP requires no earthworks beyond the building footprint. The proposal involves cuts ranging from 0.52m to 0.55m beyond the building footprints.
- 16. Variation in this instance is considered acceptable in this instance given the proposed excavation outside of the building footprint is limited to the northern side boundary area and thin strips of land forward of the dwellings. Those earthworks are required to enable the construction of the dwellings and enable internal access. Furthermore, the excavation will not affect any trees near the proposed development.

SUBMISSIONS

- 17. In accordance with the provisions of Council's public notification requirements, the application was placed on neighbour notification for fourteen (14) days where property owners within a 50m radius from the subject site were notified in writing of the proposal and invited to comment.
- 18. Council received no submissions during the neighbour notification period.

REFERRAL COMMENTS

19. Comments provided by internal referral specialists and external agencies are summarised below.

Specialist/Agencies	Comment
Development Engineer	No bjection subject to recommended conditions.
Environmental Health Officer	No objection subject to recommended conditions.
Landscape Officer	No objection subject to recommended conditions.
Ausgrid	No objection subject to recommended conditions.
Transport for NSW	No objection subject to recommended conditions.

REASON FOR REFERRAL TO THE LOCAL PLANNING PANEL

20. The proposal involves a 12.7% variation to Clause 4.1B of the GRLEP 2021. In accordance with Schedule 1 subsection 3 of the Local Panning Panels Direction, this development requires referral to the Georges River Local Planning Panel.

CONCLUSION

- 21. The proposal has been assessed against the relevant provisions of State Environmental Planning Policies, the provisions of the GRLEP 2021 and GRDCP 2021.
- 22. The proposal fails to demonstrate compliance with the following Environmental Planning Instruments and Development Control Plan and therefore is not considered to be suitable for the site:
 - Georges River Local Environmental Plan 2021
 - Georges River Development Control Plan 2021

RECOMMENDATION

- 23. Pursuant to Section 4.16(1)(a) of the Environmental Planning and Assessment Act 1979 (as amended), DA2025/0207 for Demolition works, tree removal, construction of detached dual occupancy and subdivision on Lot 1 and 2 DP 226514 and Lot 1 DP 654502 being land known as 31 Clarke Street, Peakhurst NSW 2210, is recommended for refusal for the reasons outlined below.
 - 1. The development does not comply with Clause 4.1B Minimum of Size for Dual Occupancies of the GRLEP 2021, as the subject site has an area of 872.57sqm by Deposited Plan, below the required minimum lot size of 1,000sqm, pursuant to Section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
 - 2. Clause 4.6 Exceptions to development standards. The submitted Clause 4.6 variation requests does not demonstrate sufficient planning grounds to warrant variation to the minimum lot size standard. The variation to the development standard will result in excessive intensification, is not consistent with the existing and future desired character of the Foreshore Scenic Protection Area.
 - 3. The proposal fails to comply with Sections 6.1.3.1 of GRDCP 2021, as the proposal contains elevated front entrances that are not conductive to street activation, pursuant to Section 4.15 (1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
 - 4. The proposal fails to comply with Sections 6.1.3.3 of GRDCP 2021, as it does not achieve the required setbacks front (11.1m) and garage (12.1m). The dwellings provide only 4.5m and 4.9m respectively, pursuant to Section 4.15 (1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
 - 5. For the above reasons, the proposed development is not suitable for the site, Pursuant to Section 4.15 (1) (c) of the Environmental Planning and Assessment Act 1979.
 - 6. For the above reasons, approval of the proposed development is not in the public interest, Pursuant to Section 4.15 (1)(e) of the Environmental Planning and Assessment Act 1979,

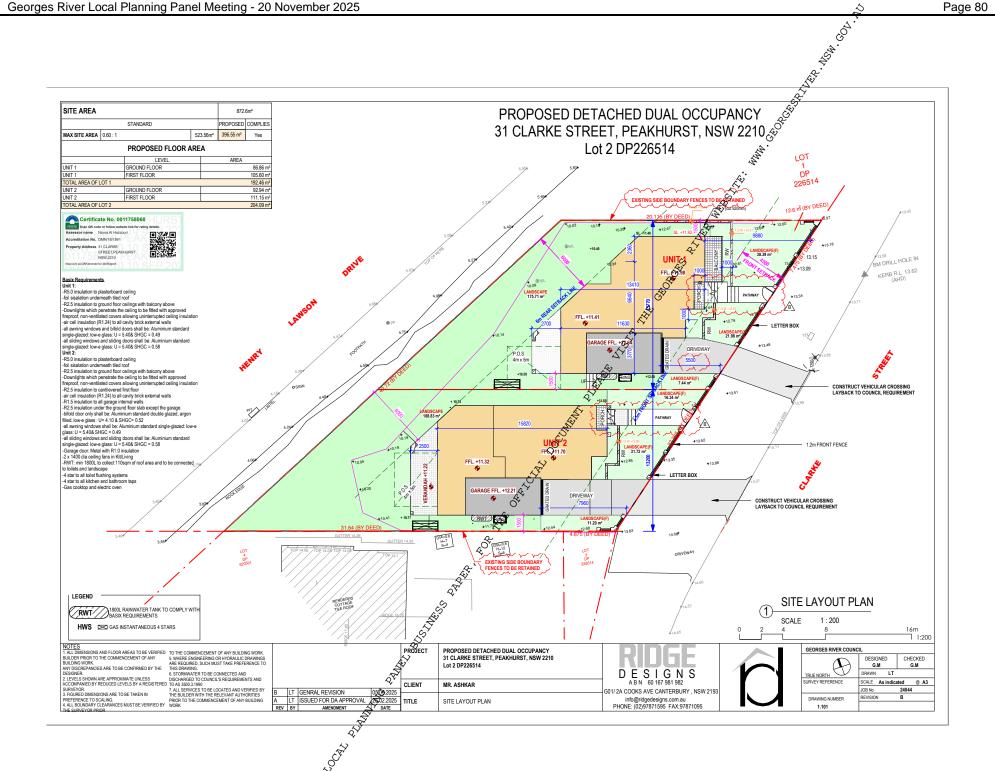
ATTACHMENTS

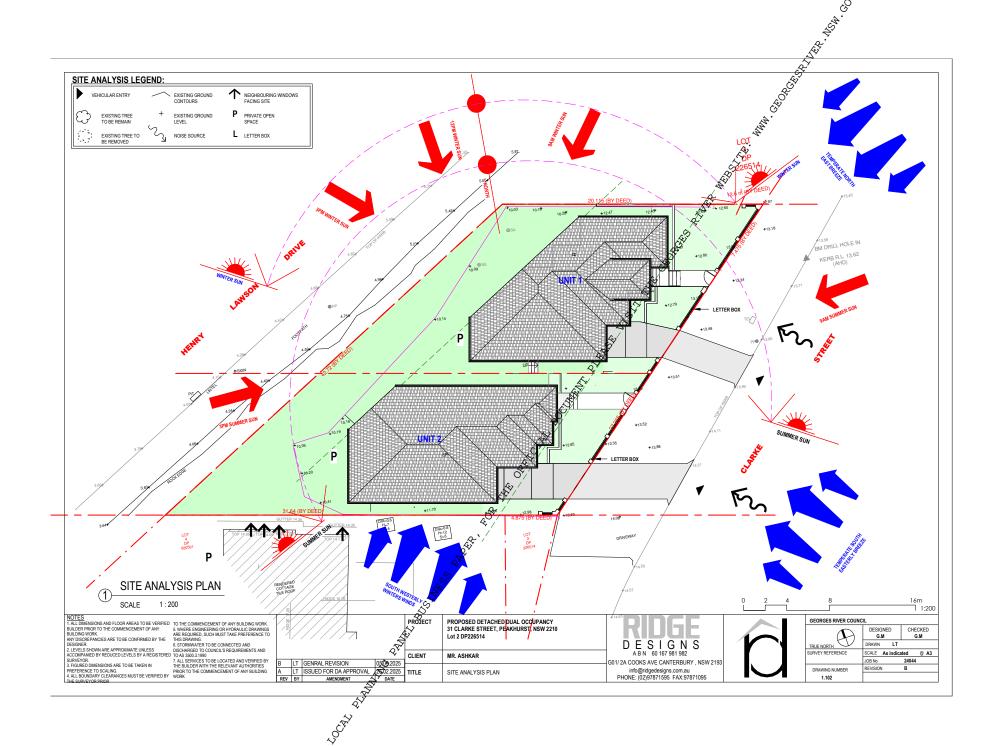
Attachment 11 Architectural Plans - 31 Clarke Street, Peakhurst NSW 2210

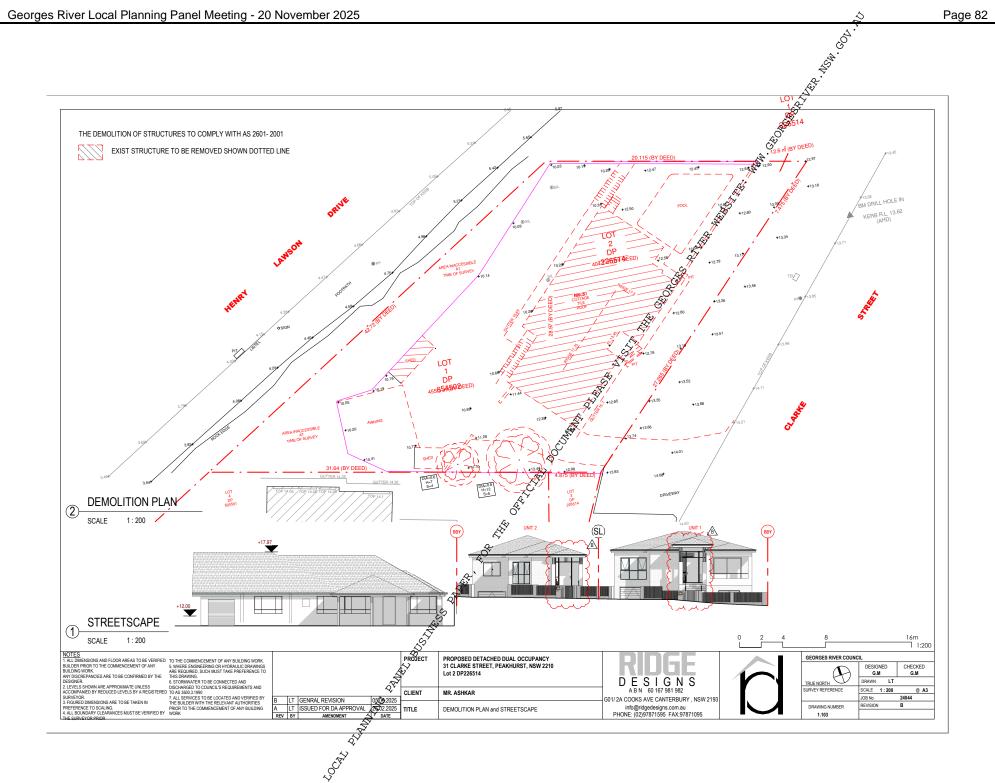
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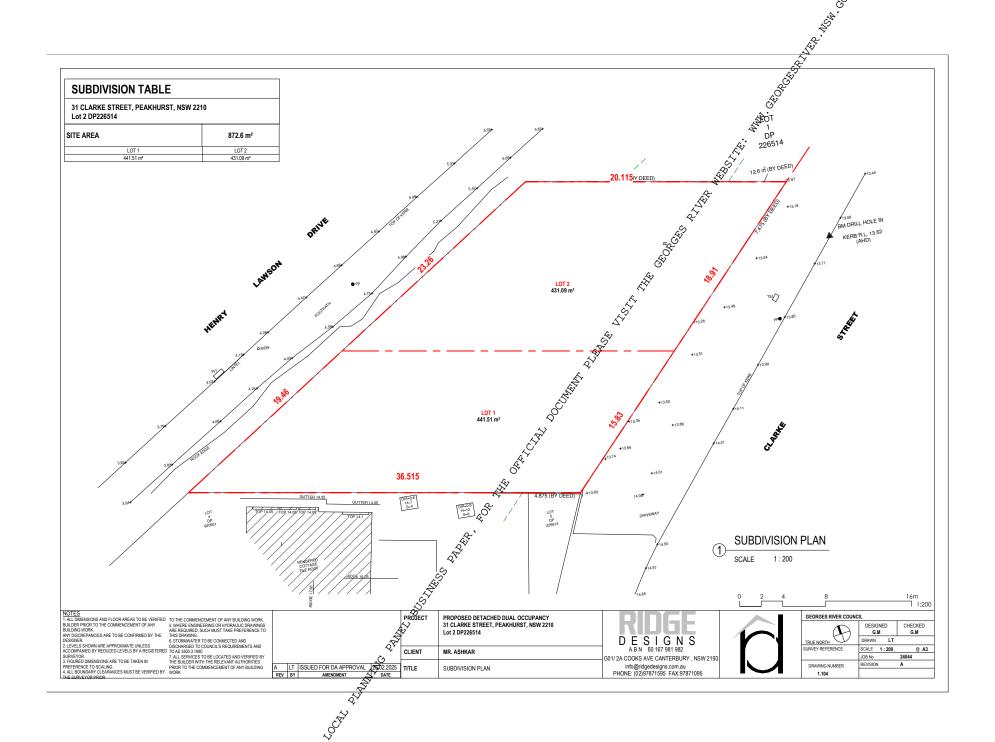
Attachment <u>J</u>2 Assessment Report - 31 Clarke Street, Peakhurst NSW 2210

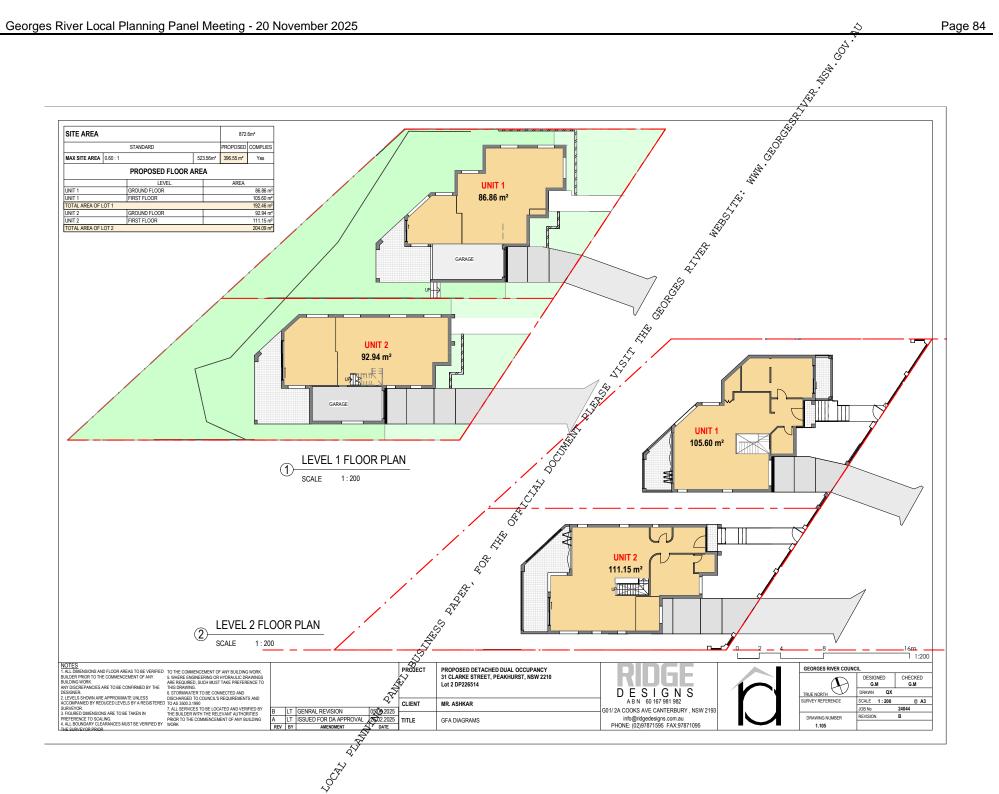
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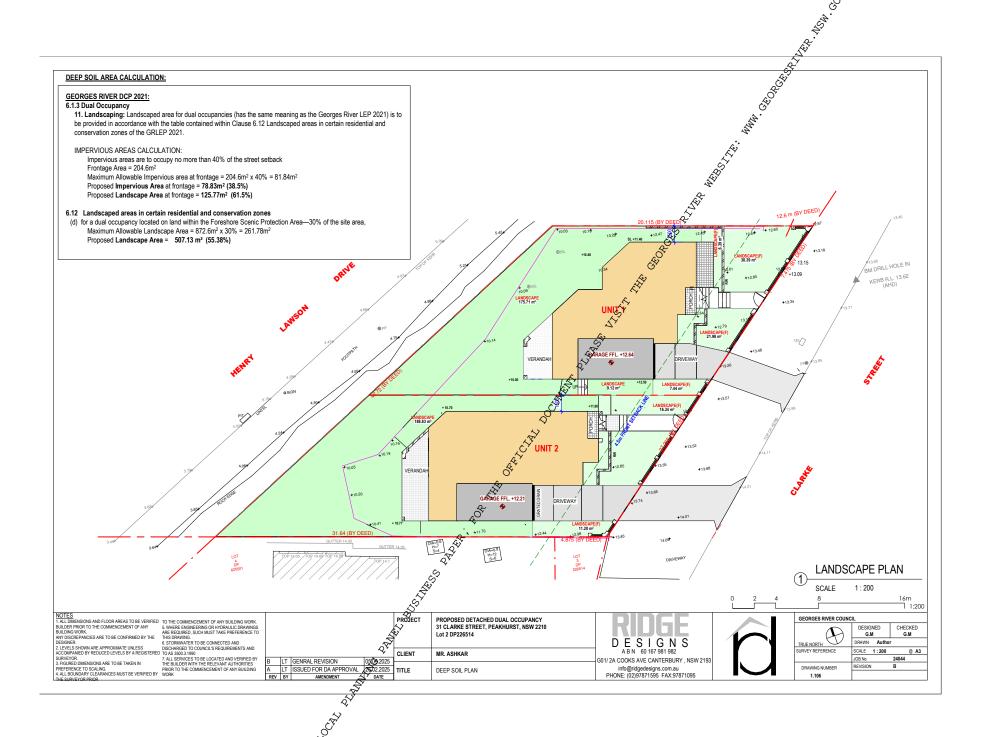


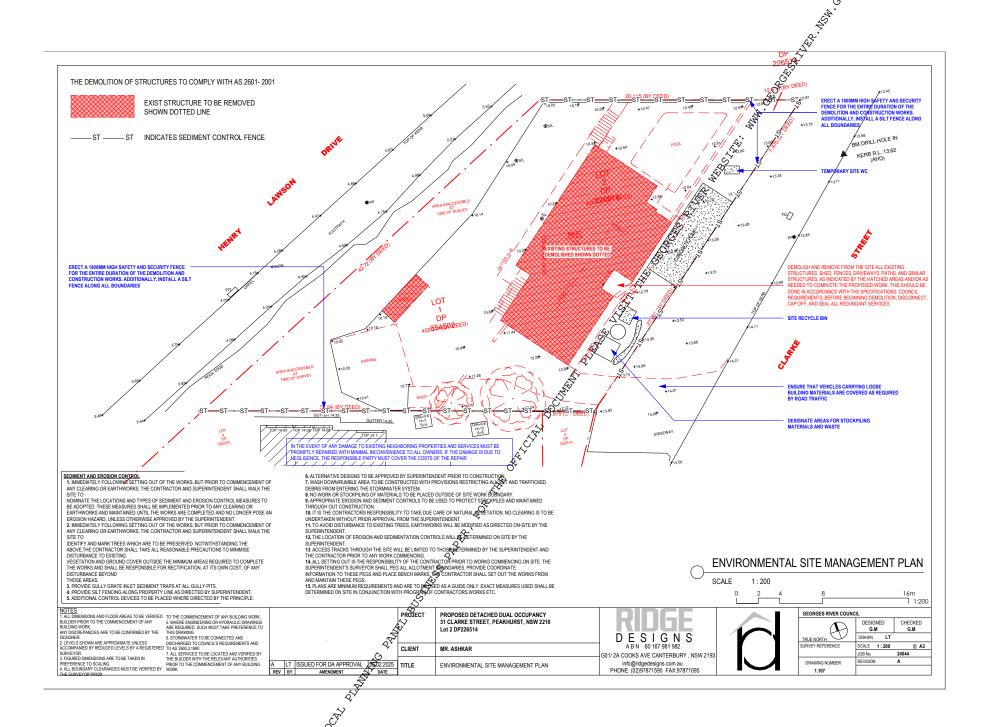


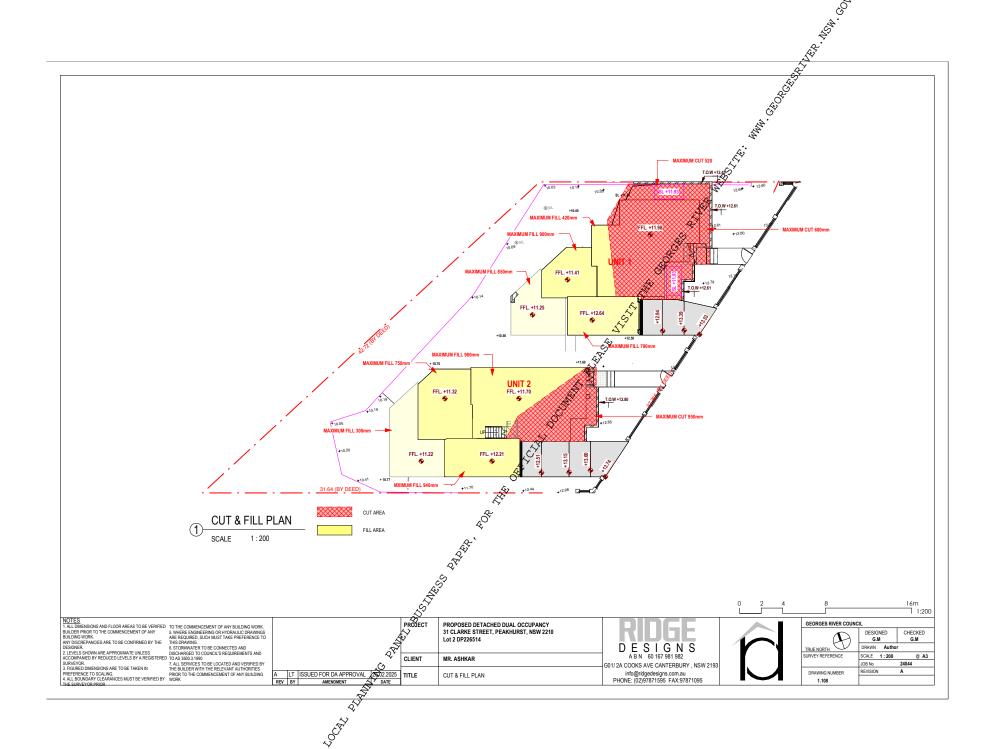


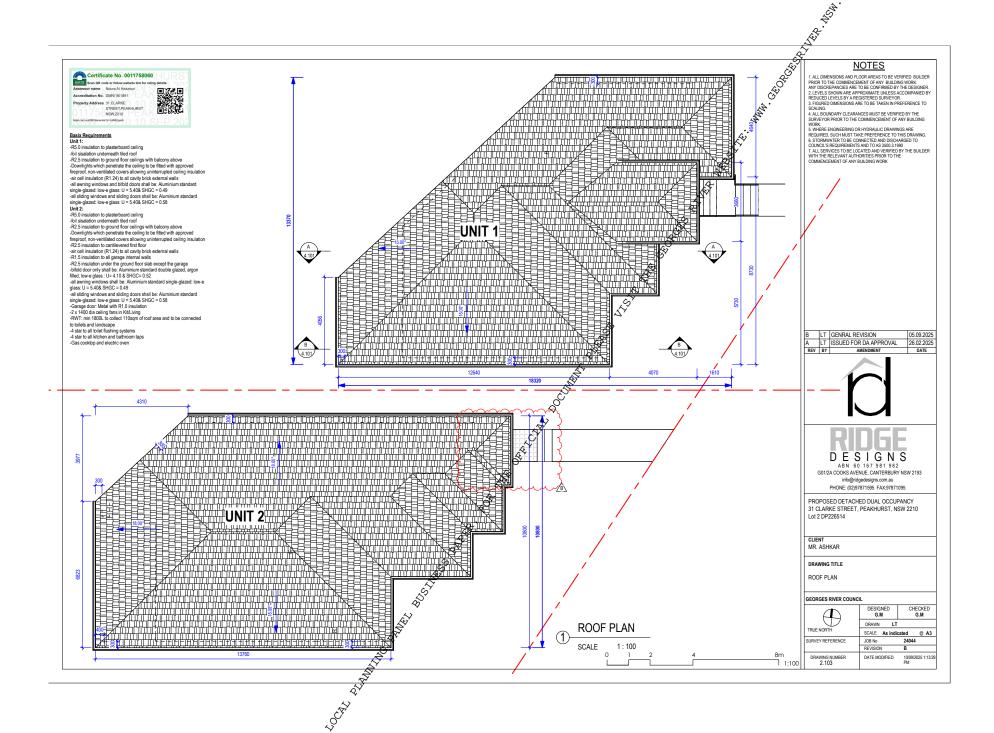


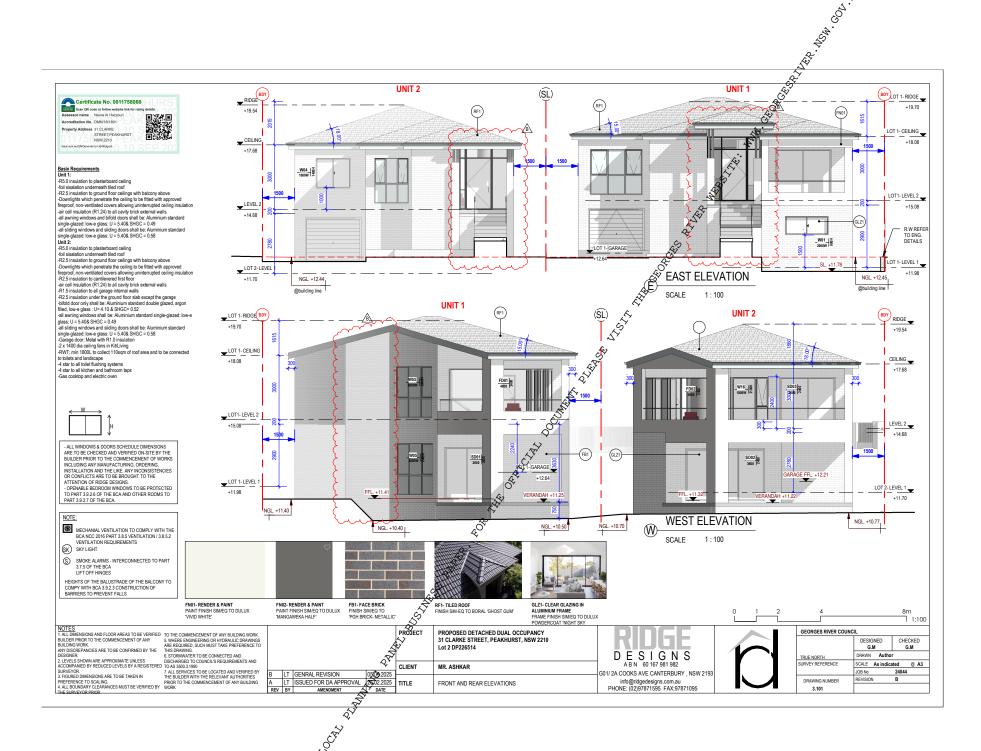


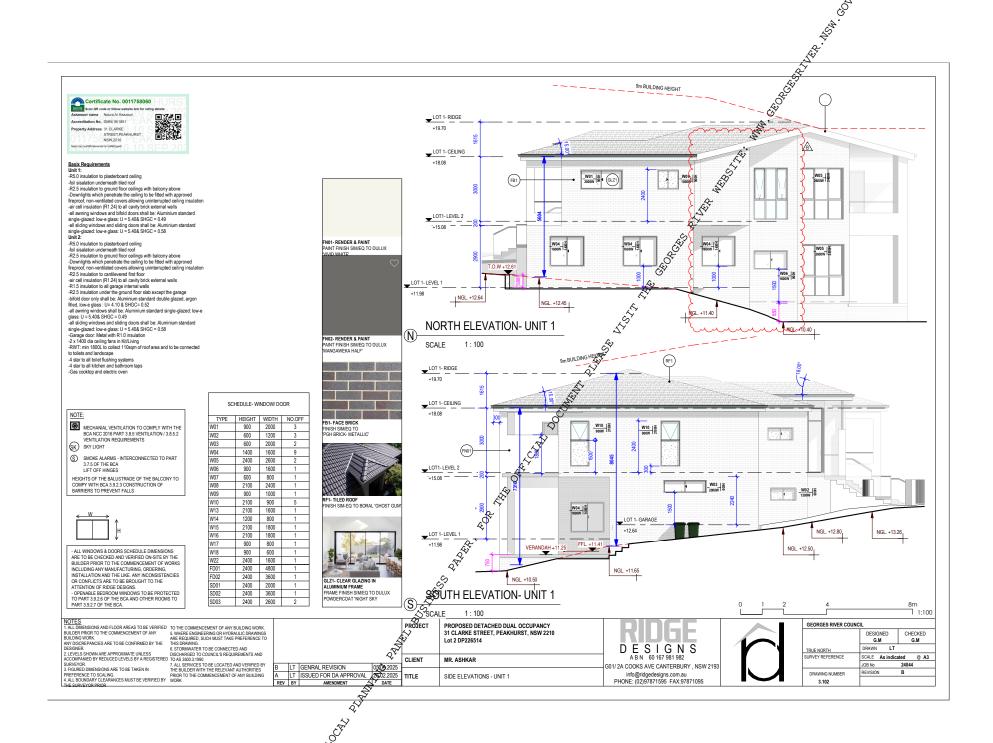


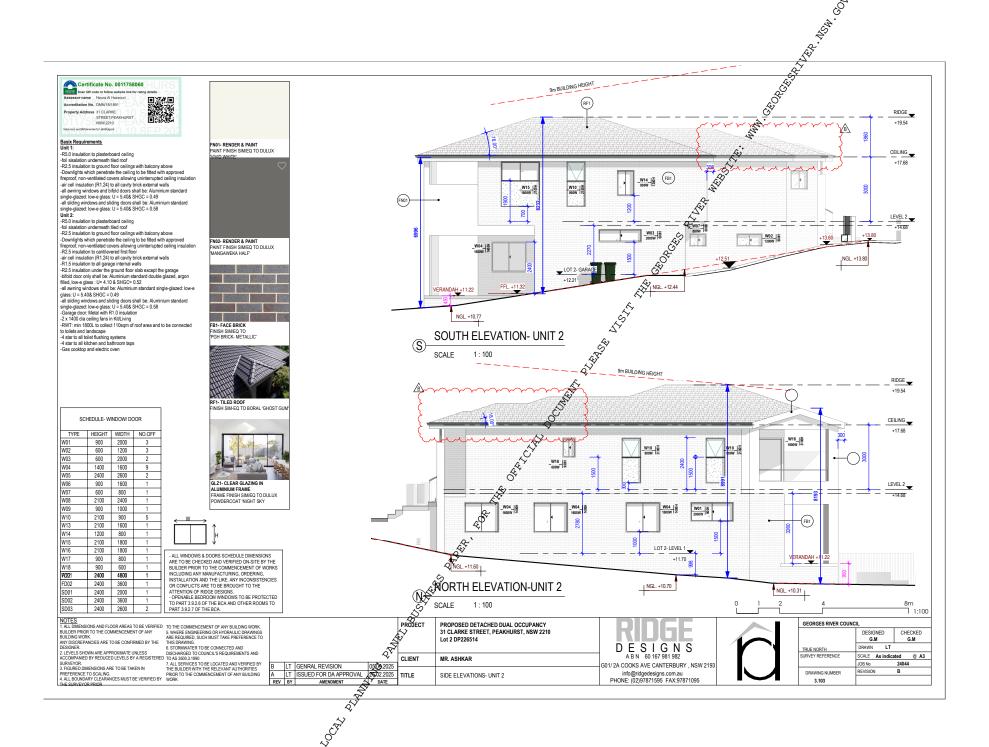


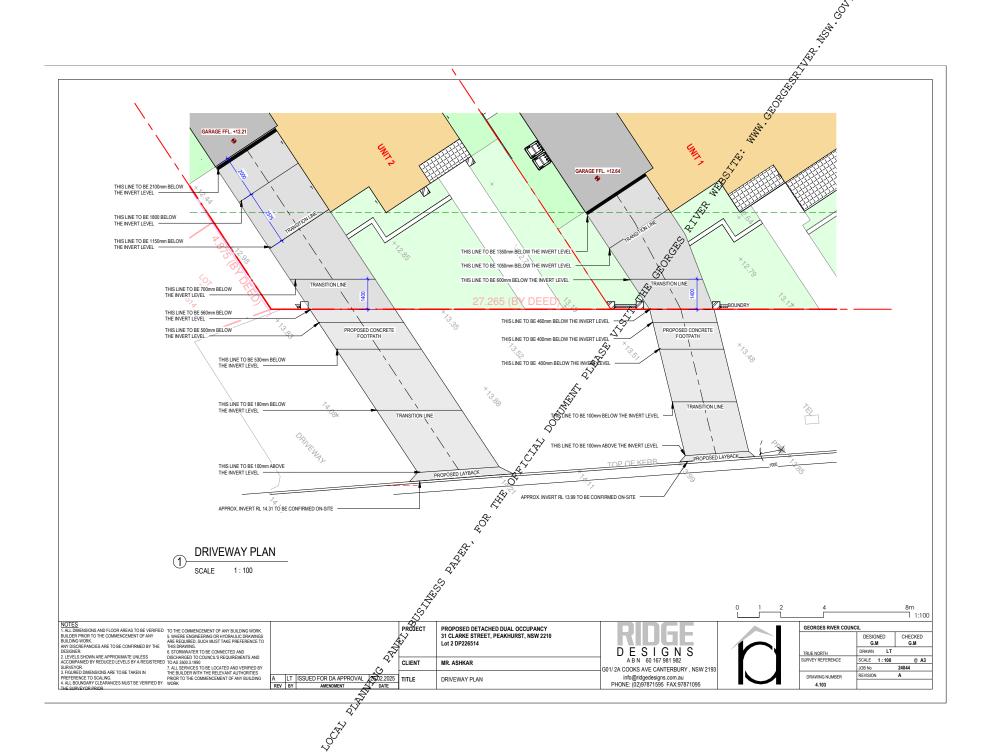


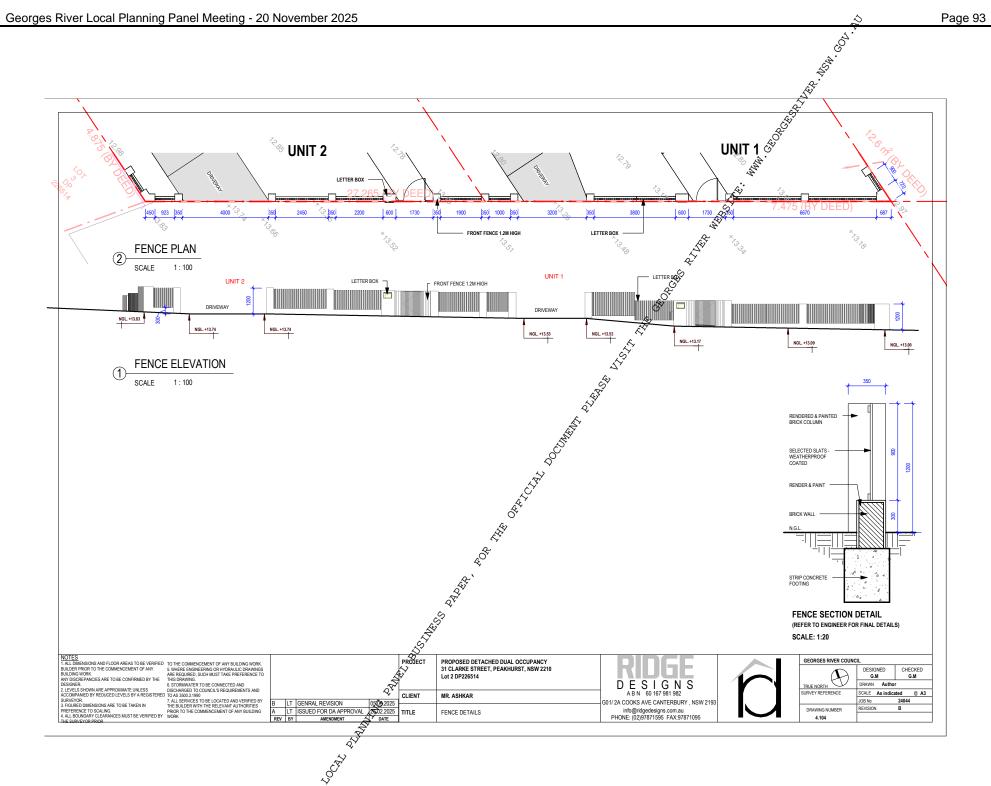


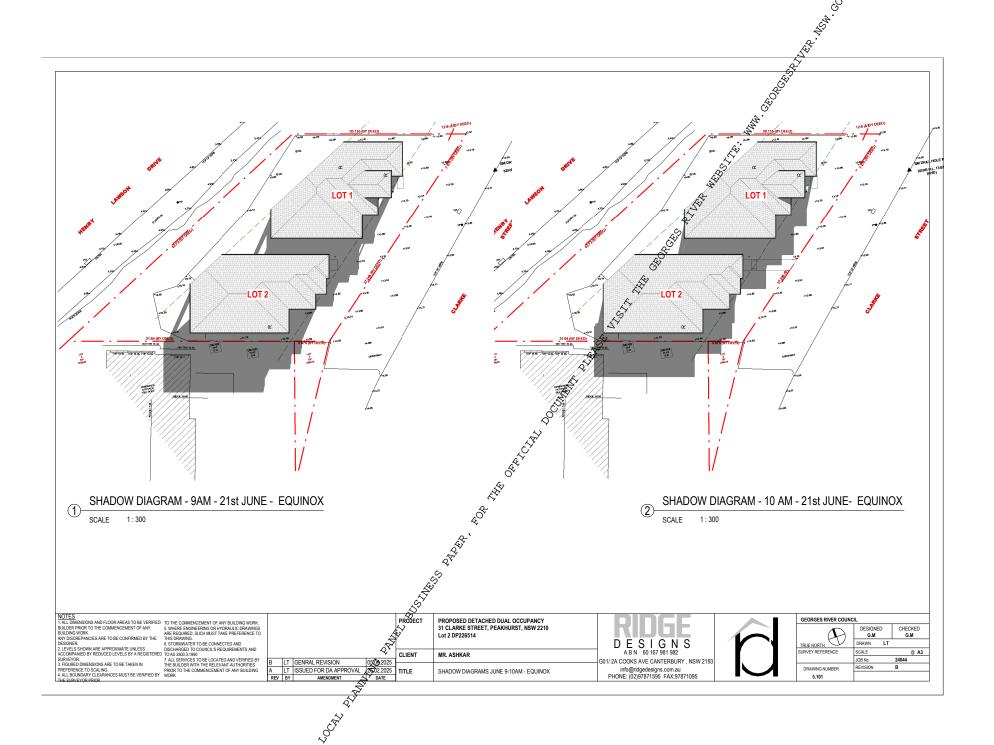


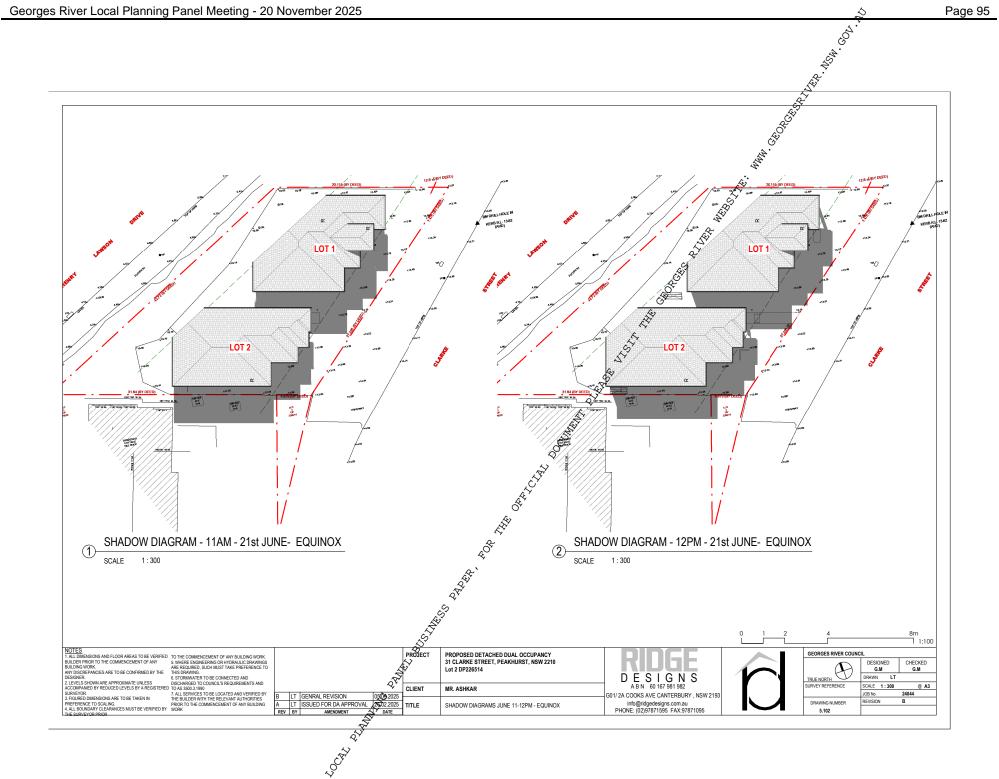


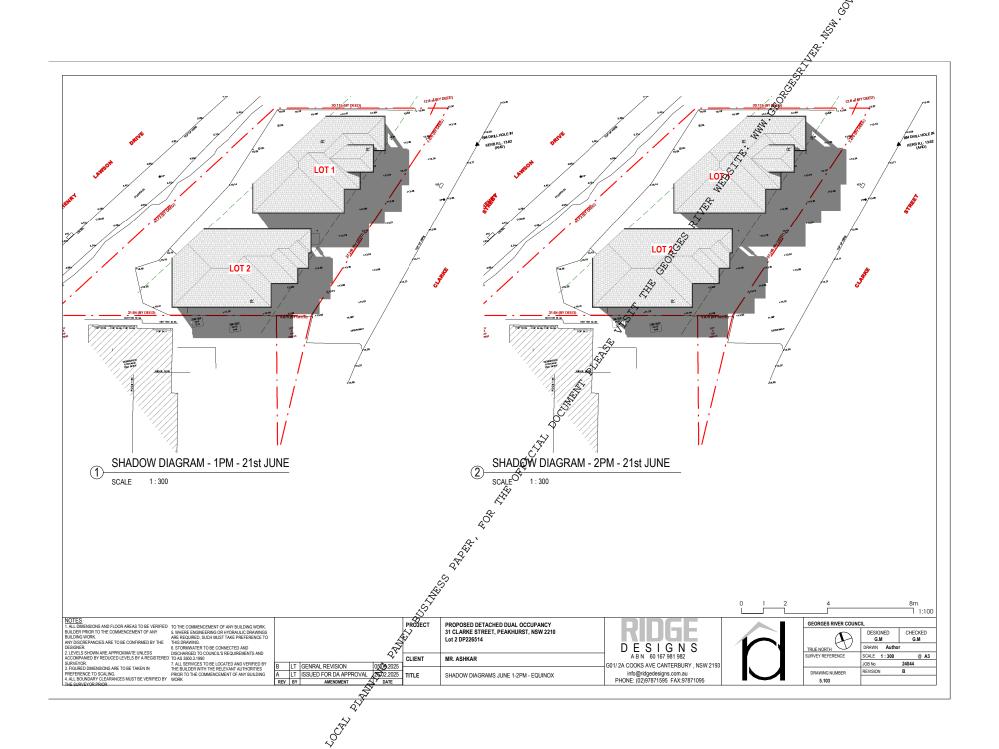


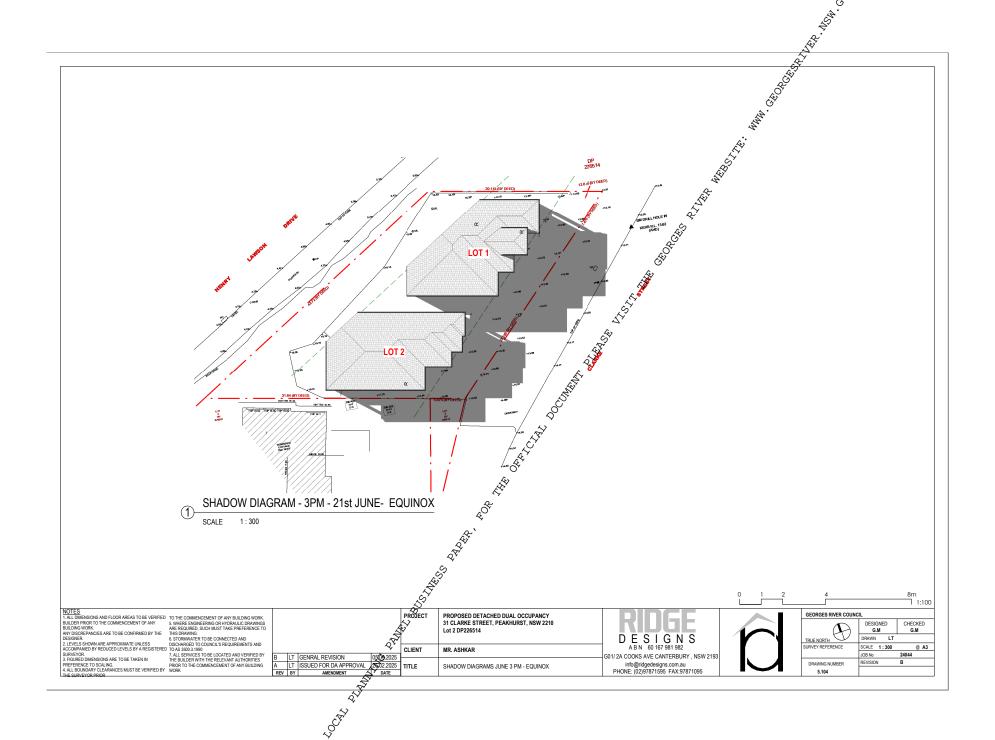


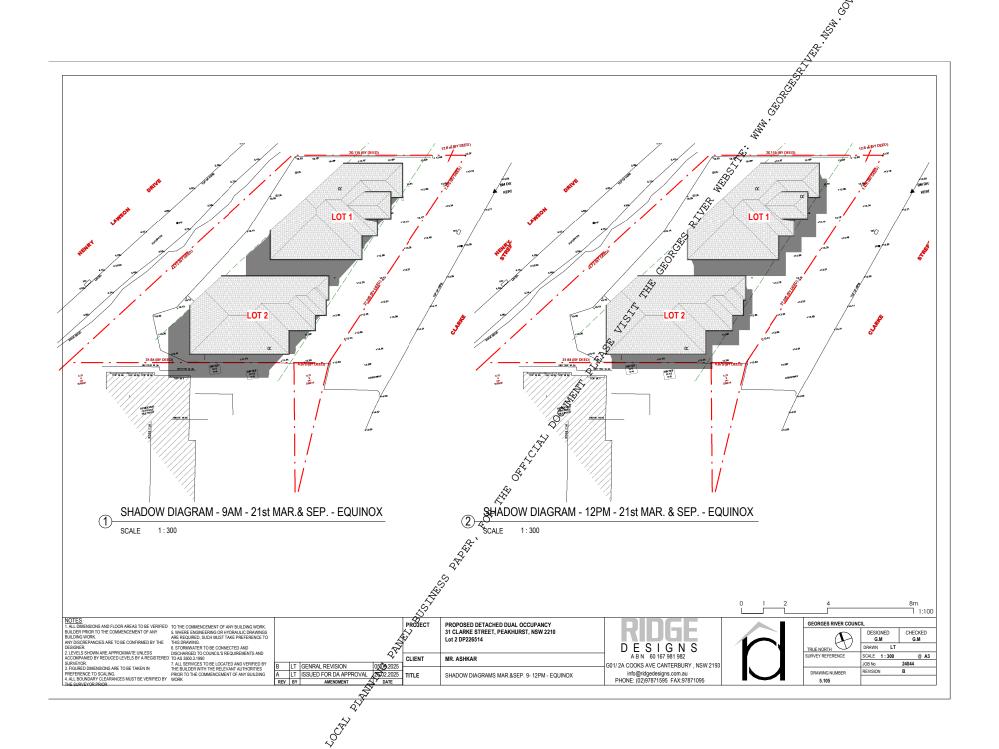


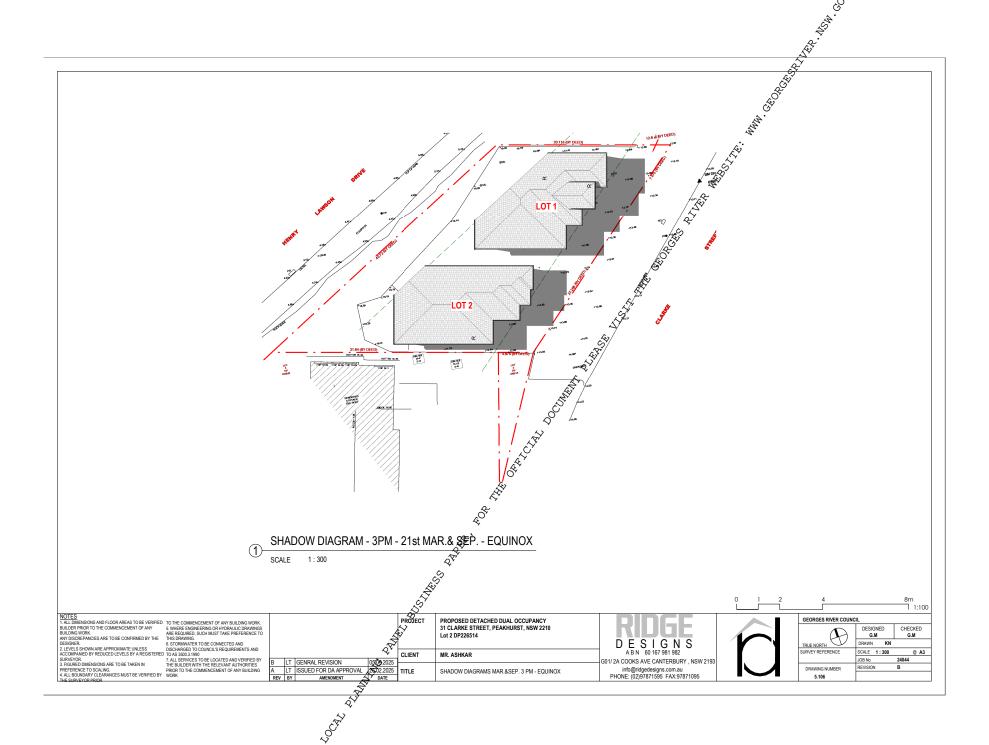












PREFERENCE TO SCALING. PRIOR

4. ALL BOUNDARY CLEARANCES MUST BE VERIFIED BY
WORK

PRIOR TO THE COMMENCEMENT OF ANY BUILDING

BASIX NOTE

info@ridgedesigns.com.au PHONE: (02)97871595 FAX:97871095

6.101



Assessmental Report DA2025/0207 Lot 1 DP 654502, Lot 1 and 2 DP 226514

31 Clarke Street, Peakhurst NSW 2210

Acknowledgment of Country

Georges River Council acknowledges the Bidjigal people of the Eora Nation, who are the Traditional Custodians of all lands, waters and sky in the Georges River area. Council recognises Aboriginal and Torres Strait Islander peoples as an integral part of the Georges River community and values their social and cultural contributions. We pay our respect to their Elders past and present and extend that respect to all Aboriginal and Torres Strait Islander peoples who live work and meet on these lands.

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Report Summary

The development has been assessed having regards to the Matters for Consideration under Section 4.15(1) of the Environmental Planning and Assessment Act 1979.

Refusal

The assessment recommends that the Georges River Local Planning Panel as the Consent Authority pursuant to Section 4.16 (1)(b) Environmental Planning & Assessment Act 1979, refuse to the before mentioned Development Application due to the reasons discussed within this report.

Proposal

The works proposed in this application are specifically outlined below

Demolition

The following are proposed to be demolished/removed:

- Dwelling house and associated swimming pool
- Driveway and driveway crossover
- Outbuildings, and
- Two trees.

Detached Dual Occupancy

The construction of a detached dual occupancy with the following layout:

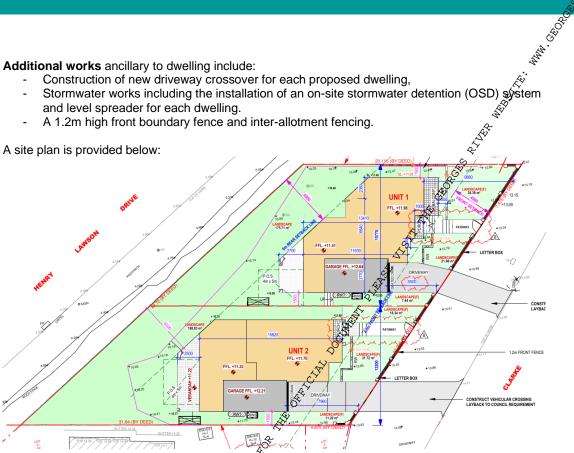
- Unit 1 (northern unit)
 - The ground floor will contain:
 - Rumpus room with prigate open space access
 - Bathroom,
 - Three bedrooms,
 - Laundry room, agg
 - One car garage
 - The first floor will contain:
 - Open style living/dining/kitchen area with pantry and rear balcony access,
 - Toilet,
 - Study room,
 - Master bedroom with walk-in-robe, ensuite bathroom, and front balcony access, and
 - Entry way with porch.
- Unit 2 (southern unit)
 - The ground floor will contain:
 - Rumpus room with private open space access
 - Bathroom.
 - Three bedrooms.
 - Laundry room, and
 - One car garage

The first floor will contain:

- Open style living/dining/kitchen area with pantry and rear balcony access,
- Toilet,
- Office space
- Master bedroom with walk-in-robe, ensuite bathroom, and front balcony access, and
- Entry way with porch.

Assessment Report - DA2025/0207

Additional works ancillary to dwelling include:



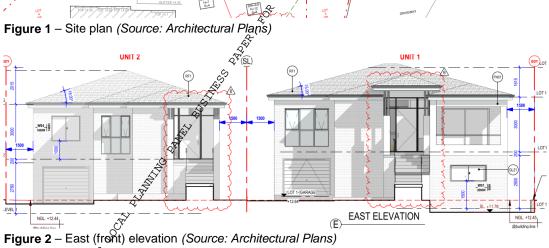
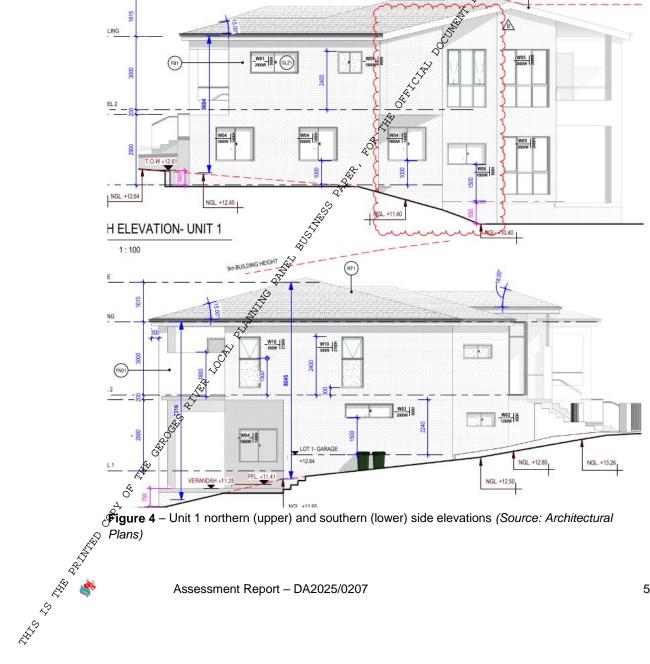
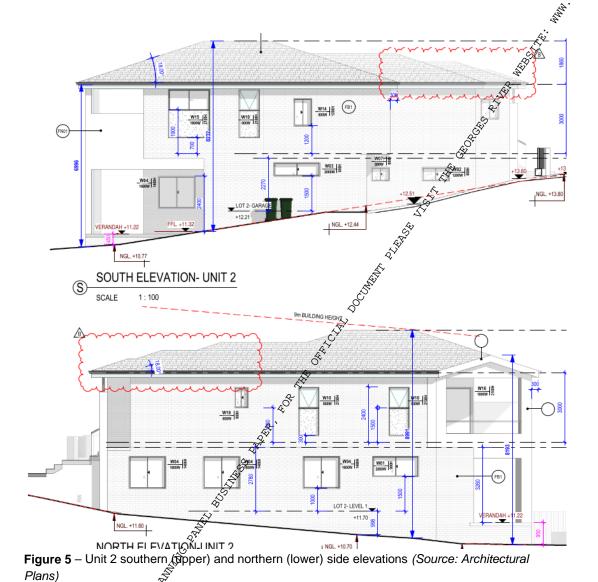




Figure 3 – West elevation (Source: Architectural Plans)





Site and Locality

Site Description

The site has two frontages. The primary frontage is Clarke Street and the secondary frontage is Henry Lawson Drive. The existing development sits approximately 5.5m to 6.4m above Henry Lawson Drive on a natural northwest-facing cliff. The site is located on a northwest-facing slope and has an average gradient of approximately 14.2%.

The site currently contains a dwelling house with swimming pool, a carport with attached outbuilding, and a shed. The western end of the site is bounded by a brick wall.

Vehicular access is gained via Clarke Street.

Vegetation on the site consists of two trees on the southern boundary, and dense shrubs and small trees between the backyard and Henry Lawson Drive.

Orientation of the site is east-west.

No easements identified on subject site.

Locality Description

Existing development in the locality predominantly consists of one-to-two-stored detached dwelling

Existing development adjoining the subject site consists of parkland to the north, and a two-storey dwelling house with swimming pool and tennis court to the south.

Aerial Image of Land Zoning



Aerial Image of Site



Figure 7-Aerial view of development site outlined in red (Source: IntraMaps)

Background

History The following applications are relevant to the proposed works.				
Application Number	Proposed Works	Determination	Date	Relevance
PRE2023/0004	Pre-lodgement application for demolition works and construction of a dual occupancy and subdivision	ž	9 March 2023	The applicant was advised that Council is unlikely to support a variation to Clause 4.1B as there is no environmental planning justification for the variation.
86/BA-344	Extensión to existing house	Approval	22 May 1986	-
72/BA-1021	Swimming pool	Approval	Unknown	-

Processing

Application			
Action &	Date	Comment	
Submission date	Thursday, 1 May 2025		
Lodgement date	Monday, 5 May 2025		
Site inspection conducted	Tuesday, 19 August 2025		

Request to withdraw letter sent	Monday, 1 September 2025	ig.
Revised documentation received	Wednesday, 10 September 2025	A State of the Sta

Site Inspection

Image(s) from the site inspection are available below:



Figure 8: Street view of development site (Image taken facing South/East/West/North (Source: Assessing Officer))

Assessment - Section 4.15 Evaluation

The following is an assessment of the application with regard to Section 4.15(1) Evaluation of the Environmental Planning and Assessment Act 1979.

Section 4.15 (1) Matters, for consideration – general

In determining an application, a consent authority is to take into consideration such of the following matters as are of relevance to the development the subject of the development application:

The provisigns of any environmental planning instrument (EPI)

Section 4.15 (i) (a) (i) The provisions of any environmental planning instrument (EPI)

The Provisions of any applicable Act

The Provision of any Applicable State Environmental Planning Policy (SEPPs)

Site Affectations Relevant Under SEPPs

SEPPs		pplic	cable
Affectation	SEPP Name	& Yes	No
Water Catchment	SEPP (Biodiversity Conservation) 2021	<i>\$</i> ⊠	
Land Contamination	SEPP (Resilience and Hazards) 2021		\boxtimes
Coastal Zone	SEPP (Resilience and Hazards) 2021		\boxtimes
Adjoins Classified Road	SEPP (Transport and Infrastructure) 2021	\boxtimes	
Adjoins Rail Corridor	SEPP (Transport and Infrastructure) 2021		\boxtimes
Gas Pipeline Buffer	SEPP (Transport and Infrastructure) 2021		\boxtimes
	\$		

SEPPs	Applicable	
Name of SEPP	Yes	No
SEPP (Biodiversity Conservation) 2021		
SEPP (Housing) 2021		\boxtimes
SEPP (Industry and Employment) 2021		\boxtimes
SEPP (Resilience and Hazards) 2021		
SEPP (Resource and Energy) 2021		\boxtimes
SEPP (Sustainable Buildings) 2022		
SEPP (Transport and Infrastructure) 2021		

Compliance with the identified applicable State Environmental Planning Policies (SEPP) is detailed below.

State Environmental Planning Policy (Biodiversity and Conservation) 2021

State Environmental Planning Policy (Biodiversity and Conservation) 2021 is applicable to the development as the subject site is located within the Georges River Catchment and affects 2 trees near the proposed development.

Council's and scape officer reviewed the application and raised no objection to the proposal.

The proposal will not result in adverse environmental and ecological impacts to the Georges River Catchment.

The proposal complies with SEPP (Biodiversity and Conservation) 2021, subject to tree protection and sediment control conditions should this application be recommended for approval.

State Environmental Planning Policy (Sustainable Buildings) 2022

The State Environmental Planning Policy (Sustainable Buildings) 2022 (Sustainable Buildings SEPP) applies to all residential development (excluding alterations and additions less than \$50,000, and pools less than 40,000L) and all non-residential developments (except those excluded in chapter 3.1 of the Policy).

A BASIX Certificate accompanies the development application addressing the sustainability requirements for the proposed building. The proposal achieves the minimum performance levels and targets associated with water, energy, thermal efficiency, and embodied emissions.

The details of the provided BASIX Certificate are provided below:

BASIX Certificate Deta	ils	E E	
Author:	Melz Designs Pty Ltd	\$ \$	
Certificate Number:	1785682M_02		
Certificate Date:	10 September 2025	E	

State Environmental Planning Policy (Resilience and Hazards) 2021

Chapter 4 of State Environmental Planning Policy (Resilience and Hazards) 2021 are relevant to the proposal.

Chapter 4 - Remediation of Land

Clause 4.6 of State Environmental Planning Policy (Resilience and Hazards) 2021 is applicable to the development. The clause is in relation to remediation of contaminated land.

As part of the assessment process, a site inspection was conducted, and Council's Contamination Records and arial imaging (inc. historic imaging) were reviewed. The site has historically been used for residential purposes and there is no evidence that any use under Table 1 of the contaminated land planning guidelines has occurred on site. Given this, there is no evidence that the site is contaminated and the site is considered suitable for the proposed development.

State Environmental Planning Policy (Transport and Infrastructure) 2021

State Environmental Planning Policy (Transport and Infrastructure) 2021 is applicable to the development and the following clauses apply:

<u>Division & Electricity transmission or distribution</u>

Pursuant to Clause 2.48, this application was referred to Ausgrid for comments as the development is becated within 5m of an overhead electricity power line or within or immediately adjacent to an easement for electricity purposes.

Ausgrid raised no objection to the proposal.

Division 17 - Roads and Traffic

Clause 2.119 is applicable to this application as the proposed development has a frontage on a classified road. Council is satisfied that the proposal avoids creating additional vehicular access on classified road, maintains safety on the classified road, and adequately ameliorates potential traffic noise and emissions.

The Provisions of any Local Environmental Plan

Georges River Local Environmental Plan 2021

The extent to which the proposed development complies with the relevant provisions of the Georges River Local Environmental Plan 2021 (GRLEP 2021) is detailed and discussed below:

Site Affectations

Site Affectations Relevant Under GRLEP 2021 Applicable			
	The state of the s		.
Clause No.	Clause Name/Affectation	Yes	No
5.7	Development Below Mean High Water Mark		
5.10	Heritage Conservation Area and/or Heritage Item		\boxtimes
5.21	Flood Liable Land		\boxtimes
6.1	Acid Sulfate Soils	\boxtimes	
6.4	Foreshore Building Line		\boxtimes
6.4	Coastal Hazard and Risk		\boxtimes
6.5	Riparian Lands & Waterways		\boxtimes
6.6	Foreshore Scenic Protection Area – also consider Design Excellence		
6.8	Impacted by airspace operations (NOTE: Applies to 67-89 Croydon Road, 1-7 Somerset (odd only), 2-8 Brister (even), 1-5 Bristol (odd) in Hurstville)		
6.10	Design Excellence – FSPA or R4 land	\boxtimes	
Other Affec	tations	·	
Bushfire Pro	ne Land		\boxtimes
Council Owr	ned Land		\boxtimes
Crown Land	, F		\boxtimes
Easements Within Lot Boundaries			\boxtimes
Narrow & h	ousing precinct		\boxtimes
Other (if yes	describe)		\boxtimes
- \$			

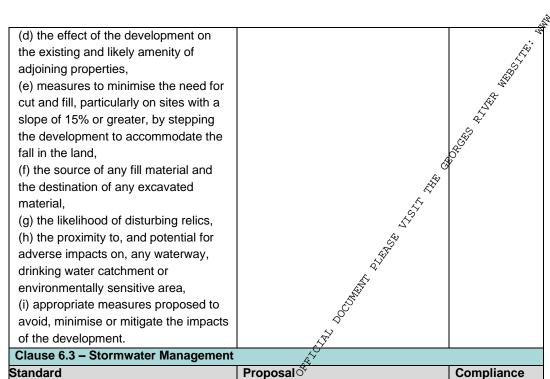
GRLEP 2021 Part 2 – Permitted or prohibited development Clause 2.3 – Zone objectives and Land Use Table

Standard	Proposal	Compliance . **
The subject site is zoned R2 Low	The proposal does not align with the	☐ Yes 🔑
Density Residential.	zone objectives for the following	⊠ No 🎺
	reasons:	
The objectives of the zone are:	reasons: - The proposal fails to promote a high standard of urban design and built form.	Set .
To provide for the housing needs	a high standard of urban	\$ \$ y
of the community;	design and built form.	EE
To enable other land uses that		Ş [®]
provide facilities or services to meet the day to day needs of	ى خى	,
residents;	E ^Y	
The promote a high standard of	5	
urban design and built form that	St.	
enhances the local character of	8	
the suburb and achieves a high level of residential amenity,	F	
To provide for housing within a	A.	
landscaped setting that enhances		
the existing environmental		
character of the Georges River	\$\times_{\tilde{	
Local Government Area.	Janmant agnatit	
Clause 2.7 - Demolition requires deve	- ~~	0
Standard	Proposal &	Compliance
The demolition of a building or work	Demolition forms part of the proposed	⊠ Yes
may be carried out only with	development.	□ No
development consent.	4 ²	

	<u> </u>			
GRLEP 2021 Nume	GRLEP 2021 Numeric Controls			
Standard	Required	Proposed	Compliance	
Cl. 4.1A	Minimum 430m∰er lot	Lot 1 (south): 441.51sqm	⊠ Yes	
Minimum	Minimum 430m per lot (FSPA)	Lot 2 (north): 431.09sqm	□ No	
Subdivision Lot	**			
Size for Dual				
Occupancies	, &			
CI 4.1B	Minigงั้นm 1,000m² lot size	Lot size	☐ Yes	
Minimum Lot Size	(FSPA)	872.57m ²	⊠ No	
for Dual	Q ^y			
Occupancies <	Detached dual occupancy	Lot width		
4	(b) otherwise – minimum	34.7m		
Sif .	width: 22m.			
\$7		This represents a variation		
É		of 12.7%. A variation		
		request to the minimum lot		
φ ^ν		size was submitted. See		
Į,		below the Clause 4.6		
Ó.		assessment.		
Occupancies		assessment.		

			- X
Cl. 4.3	Maximum 9m	Unit 1: 8.4m	⊠ Yes
Height of Buildings		Unit 2: 8.55m	□ No 🎉
			□ No
CI. 4.4A	Maximum 0.6:1 (523.5m ²)	0.46:1 (402.0m ²)	⊠ Yes _∞
Exceptions to floor			□ Notify
space ratio—			
certain residential			
accommodation			(5) (4)
CI 6.12	Minimum 25% (218.14m²)	48.6% (424.2m ²)	
Landscaped Area		,	Ś □ No
	1	,	1

GRLEP 2021 Part 6 – Additional Local Provisions			
Clause 6.1 – Acid sulfate soils			
Standard	Proposal	Compliance	
(2) Development consent is required for the carrying out of works described in the Table to this subclause on land shown on the Acid Sulfate Soils Map as being of the class specified for those works. Class 5	The site identified as containing Class 5 acid sulfate soils, but the works are not located on land within 500m of land of a lower class, and is not below 5 Australian Height Datum. No further action is therefore required:	⊠ Yes □ No	
metres Australian Height Datum and which the water table is likely to be blowered below 1 metre Australian Height Datum on adjacent Class 2, 3 or 4 land unless an acid sulfate			
management plan has been prepared.			
Clause 6.2 - Earthworks			
Standard	Proposal	Compliance	
Council must consider the following prior to granting consent for any earthworks: (a) the likely disruption of, or any detrimental effect on, drainage patterns	The proposed earthworks are satisfactory with regards to the matters identified.	Yes □ No	
and soil stability in the locality of the development, (b) the effect of the development on the likely future use or redevelopment of the land, (c) the quality of the fill or the soil to be excavated, or both,			



- (2) In deciding whether to grant development consent for development, the consent authority must be satisfied that the development—
- (a) is designed to maximise the use of water permeable surfaces on the land having regard to the soil characteristics affecting on-site infiltration of water
- (b) includes, if practicable, on site stormwater detention or retention to minimise stormwater rung volumes and reduce the development's reliance on mains water, groundwater or river water, and
- (c) avoids significant adverse impacts of stormwater thinoff on adjoining properties, native bushland, receiving waters and the downstream stormwæter system or, if the impact cannot be reasonably avoided, minimises and mitigates the impact,

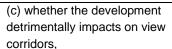
Concurrence comment from Transport for NSW has yet to be received. Notwithstanding that, Council's stormwater engineer ์ aised no objection to the proposed stormwater system.

□ No

and $\mathcal{L}(d)$ is designed to minimise the impact on public drainage systems.

Clause 6.6 Foreshore scenic protection area		
Standard	Proposal	Compliance
(3) In deciding whether to grant	The proposal is not satisfactory with	☐ Yes 🔏
development consent for development	regards the matters identified in (3).	
on land to which this clause applies, the	· ·	
consent authority must be satisfied that	The proposal does not satisfy the	⊠ No J
the development would facilitate the	objectives of this clause. The	S. S
following—	proposal fails to recognise, protect,	8
(a) the protection of the natural	and enhance the natural, visual,	7
environment, including topography,	environmental and heritage qualities	
rock formations, canopy vegetation or	of the scenic areas of the Georges	
other significant vegetation,	River.	
(b) the avoidance or minimisation of the	į.	
disturbance and adverse impacts on	EF.	
remnant vegetation communities,	, a ^x	
habitat and threatened species and		
populations,		
(c) the maintenance and enhancement	40	
of native vegetation and habitat in	A TO THE STATE OF	
parcels of a size, condition and	,	
configuration that will facilitate	E.	
biodiversity protection and native flora	B	
and fauna movement through	& [*]	
biodiversity corridors,	€	
(d) the achievement of no net loss of	it i	
significant vegetation or habitat,	Q ^V	
(e) the avoidance of clearing steep	*	
slopes and facilitation of the stability		
the land,		
(f) the minimisation of the impact on the		
views and visual environment including		
views to and from the Georges River,		
foreshore reserves, residential areas		
and public places,		
(g) the minimisation of the height and		
bulk of the development by stepping the		
development to accommodate the fall in		
the land.		
Clause 6.9 Essential Services		
Standard &	Proposal	Compliance
Development consent must not be	The proposal has, or includes	⊠ Yes
granted to development unless Council	arrangements that will make	□ No
grantes to do voiopinont amous country		,,,
	available these essential services.	
is satisfied that any of the following	available these essential services.	
is satisfied that any of the following services that are essential for the development are available, or that	available these essential services.	

made to make them available when required a) the supply of water, b) the supply of electricity, c) the supply of telecommunications facilities, d) the disposal and management of sewage e) stormwater drainage or on-site conservation, suitable vehicular access. Clause 6.10 Design Excellence Standard Compliance **Proposal** (2) This clause applies to development The proposal is located within the ☐ Yes Foreshore Scenic Protection Area on land within the Foreshore Scenic \boxtimes No Protection Area involvingfor residential accommodation. As the erection of a new building, such, Clause 6.10 applies. (a) or The proposal fails to comply with (b) additions or external alterations Clause 6.10 for the following to an existing building that, in the reasons: ර් opinion of the consent authority, are significant. The proposal will introduce For land identified in on the intensification of built form that Foreshore Scenic Protection Area is not suitable for the Foreshore Map: Scenic Protection Area. The proposal demonstrates (iv) residential accommodation, except for secondary dwellings, insufficient front setback. (4) Development consent must not be granted for development to which this clause applies unless Council considers that the development exhibits design excellence? (5) In considering whether the development exhibits design excellence, Countil must have regard to the following matters-(a) whether & high standard of architectural design, materials and detailing appropriate to the building type and location will be achieved, (b) Whether the form and external appearance of the development will mprove the quality and amenity of the public domain,



- (d)how the development addresses the following matters
 - i.the suitability of the land for development,
- ii.existing and proposed uses and use mix
- iii.heritage issues and streetscape constraints,
- iv.the relationship of the development with other development (existing or proposed) on the same site or on neighbouring sites in terms of separation, setbacks, amenity and urban form,
- v.bulk, massing and modulation of buildings,
- vi.street frontage heights,
- vii.environmental impacts such as sustainable design, overshadowing and solar access, visual and acoustic privacy, noise, wind and reflectivity,
- viii.pedestrian, cycle, vehicular and service access and circulation requirements, including the permeability of pedestrian networks,
- ix.the impact on, and proposed, improvements to, the public domain,
- x.achieving appropriate interfaces at ground level between the building and the public domain,
- xi.excellence and integration of landscape design,
- xii.the provision of communal spaces and meeting places,
- xiii.the provision of public art in the public somain,
- xiv.the provision of on-site integrated waste and recycling infrastructure,
- xv.the promotion of safety through the sapplication of the principles of crime prevention through environmental design.

GRLEP 2021 Clause 4.6 Variation

As identified in assessment of the proposed works against the GLEP 2021 a Clause 4.6 Variation is requested for the clause(s) outlined in the table below.

Name of Clause	Proposed Variation
Clause 4.1B Minimum lot sizes and special provisions for certain dwellings	Required: 1,000sqm Site area: 872.57sqm (a variation of 12.7% or 127.43sqm);

Note: Clause 5.4 provisions of LEP cannot be varied under Clause 4.6(8)

Clause 4.6 Assessment

The Applicant has submitted a Clause 4.6 submission to vary Clause 3.1B

Under Clause 4.6 of the GRLEP 2021, development consent may be granted even though the development would contravene a development standard imposed by this or any other environmental planning instrument.

Under Clause 4.6(3), development consent must not be granted for development that contravenes a development standard unless the consent authority is satisfied the applicant has demonstrated that:

- (a) compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
- (b) there are sufficient environmental planning grounds to justify contravening the development standard.

The assessment of the Clause 4.6 variation request is contained below:

Adequacy of the written request pursuant to the matters outlined in Clause 4.6 (3)

Clause 4.6(3)(a) compliance with the development standard is unreasonable or unnecessary in the circumstances

In Wehbe V Pittwater Council (2007) NSW LEC 827, the Hon. Justice Preston CJ set out the five following criteria where compliance with a development standard would be unreasonable or unnecessary:

- 1. The objectives of the standard are achieved notwithstanding non-compliance with the standard;
- 2. The underlying objective or purpose of the standard is not relevant to the development and therefere compliance is unnecessary;
- The inderlying object or purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable;
- 4. The development standard has been virtually abandoned or destroyed by the Council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable;

5. The zoning of the particular land is unreasonable or inappropriate so that a development standard appropriate for that zoning is also unreasonable and unnecessary as it applies to the land and compliance with the standard that would be unreasonable or unnecessary. That is, the particular parcel of land should not have been included in the particular zone.

The abovementioned matters of considerations form the basis to determine whether the compliance with development standard is unreasonable or unnecessary in the circumstances of the case. The assessment is as follows:

First Test: The objectives of the standard are achieved notwithstanding non-compliance with the standard;

In response to this criterion, the applicant indicated the following:

- The resultant lots are capable of providing dwellings that comply with key built form and open space controls (such as setbacks, floor space ratio, and language).
- Clause 4.1A requires each resultant lot to have a minimum size of 430sqm. Both proposed lots comply with Clause 4.1A which demonstrates the capacity of the subject site to accommodate the minimum subdivision lot size envisaged for the FSPA.
- Clause 4.1B requires a minimum site area of 650sqm For allotments outside of the FSPA in areas zoned R2 Low Density Residential. The subject site, which is located within the R2 zone, would easily comply with Clause 4.1B if the site is not identified within the FSPA.
- The proposal will not cause adverse amenity impacts
- The proposal will enable the consolidation of the subject site from three lots into two.

Assessment Officer Comments: Assessment of the proposal against the clause objectives are contained below:

Objective	Assessment
(a) to ensure that lots for residential accommodation are of sufficient size to accommodate proposed dwellings, setbacks to adjoining residential land, private open space and landscaped areas, driveways and vehicle manoeuvrice areas,	The proposed dwellings demonstrate insufficient front setbacks as a result of the insufficient lot size.
(b) to ensure that dual occupancies in Zone R2 Low Density Residential retain the general low-density scale and character of existing single dwelling development,	The minimum lot size development standard is intended to control the extent of densification within the FSPA. The proposal introduces densification that is not compatible with the desired scale of development within the FSPA.
(c) to ensure that multi dwelling housing in Zone R3 Medium Decity Residential retain the general medium-density scale and character of existing multi dwelling development,	Not applicable. Subject site is zoned R2 Low Density Residential.

to minimise any likely adverse The proposed variation to minimum lot size is substantial and impact of the development on will result in densification that is unsympathetic to the FSRX. the amenity of the area, Furthermore, it is considered that the variation contributes to insufficient front setbacks that are incompatible with the prevailing building separation rhythm. It is acknowledged that the proposal will enable three existing (e) where an existing lot is lots to be consolidated into two lots. Notwithstanding that, the inadequate in terms of its area lot consolidation does not alleviate the concerns of or width—to require the consolidation of 2 or more incompatible built form. lots.

The proposal therefore is not considered to be consistent with the objectives of the standard.

Second Test: The underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary;

In response to this criterion, the applicant indicated the following

- This test is not applicable.

Assessment Officer Comments: The underlying objective of purpose of the standard is relevant to the development for the following reasons:

The underlying objectives of Clause 4.1B are to ensure there is sufficient area for dual occupancy development and to ensure new developments are of a form and scale that is appropriate for the locality, which is within the FSPA. Those objectives are relevant to all residential accommodation developments within the FSPA including the subject proposal.

Third Test: The underlying object or purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable;

In response to this criterion, the applicant indicated the following:

- This test is not applicable.

Assessment Officer Comments: The underlying objective or purpose of the standard will not be thwarted if compliance was required for the following reasons:

The minimum lot size development standard supports the underlying objectives of Clause 4.1B to ensure there is sufficient area for dual occupancy development in FSPA and to ensure new developments are of a form and scale that is appropriate for the FSPA.

Fourth Test: The development standard has been virtually abandoned or destroyed by the Council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable:

In response to this criterion, the applicant indicated the following:

This test is not applicable.

Assessment Officer Comments: According to Council's Clause 4.6 variation register, Clause 4.1B kas not been varied since GRLEP 2021 is in effect. On that basis, it is considered that Council has not abandoned or destroyed this development standard.

Fifth Test: The zoning of the particular land is unreasonable or inappropriate so that a development standard appropriate for that zoning is also unreasonable and unnecessary as it applies to the land and compliance with the standard that would be unreasonable or unnecessary. That is, the particular parcel of land should not have been included in the particular zone:

In response to this criterion, the applicant indicated the following:

- This test is not applicable.

Assessment Officer Comments: The R2 Low Density Residential zoning of the subject site is considered to be appropriate given the zoning maintains the low density characteristics of the locality.

Conclusion

As discussed above, the applicant's variation request fails to address the matters outlined in Clause 4.6 (3), and thus the requirements of this clause have not been met, and the variation cannot be supported.

Clause 4.6(3)(b) there are sufficient environmental planning grounds to justify the contravention of the development standard.

In response to this subclause, the applicant indicated the following:

- The proposal has sufficient environmental planning grounds to justify the contravention.
- The subject site is not visible from the waterway despite being located within the FSPA.
- The proposal will create two lots that comply with Clause 4.1A minimum subdivision lot size requirement
- The proposal complies with the key built form and open space controls
- The proposal enables lot consolidation and the resultant lots align with the subdivision pattern found in the locality.
- There were previous dual occupancy approvals in the Georges River area with variations to the minimum site area development standard.

It is considered that the proposal does not demonstrate sufficient environmental planning grounds to warrant the variation for the following reasons:

- The proposal will result in densification which is not sympathetic to the FSPA. The inadequate minimum of size contributes to insufficient front setback
- The minimum lot see development standard has strictly enforced since the GRLEP 2021 has come into effect.
- Compliance with Clause 4.1A and the site not being visible from Salt Pan Creek are not matters of coosideration that relates to Clause 4.1B.

Summary of 45 Assessment and Conclusion

4.6 Variation Not Supported

As outlined in the assessment above, the proposed variation is not supported as the provided variation request does not adequately demonstrate the matters identified under Clause 4.6(3).

This forms part of the reasons for refusal of the subject application.

Provisions of any Proposed Instrument

Section 4.15 (1) (a) (i) - Provisions of any proposed instrument that is or has been the subject public consultation under this Act and that has been notified to the consent authority (unless the Planning Secretary has notified the consent authority that the making of the proposed instrument has been deferred indefinitely or has not been approved).

There is no proposed instrument that is or has been the subject of public consultation under this Act which is relevant to the proposal.

Provisions of any Development Control Plan

Section 4.15 (1) (a) (iii) The provisions of any development control plan

The proposed development is subject to the provisions of the Georges River Development Control Plan 2021. The following comments are made with respect to the proposal considering the objectives and controls contained within the DCP.

Georges River Development Control Plan 2021

The following GRDCP 2021 controls are applicable to the development and the following clauses apply:

	9	
View Impacts		
3.8 View Impacts	€ ⁶	
Control	Proposal	Compliance
	The proposal allows for the reasonable sharing of views.	⊠ Yes □ No
		•

Waste Management		
3.12 Waste Management		
Control	Proposal	Compliance
1. Development must comply with Council's Waste Management requirements regarding construction waste and ongoing management of waste materials (per Appendix 4 of the GRDCP).	The proposal complies with Appendix 4 of the GRDCP and therefore complies with the controls of this section.	⊠ Yes □ No

Subdivision			
3.16.2 Roads, Vehicular Access and Car Parking			
Çontrol	Proposal	Compliance	

Ö

4. Driveway to comply with AS2890.1 (2004)	The proposed driveway complies with AS2890.1	Yes ∴ No √
3.16.3 Utilities and Services		Let .
Control	Proposal	Compliance
Development is to comply with requirements outlined in Clause 6.9 Essential services of the Georges River LEP 2021.	The proposal complies with Clause 6.9 of the GRLEP 2021.	Ş Yes □ No

Universal / Accessible Design 3.17 Universal / Accessible Design Control Proposal Compliance 3. Accessways for pedestrians and vehicles to be separated Accessway for pedestrians and vehicles are separated. □ No

Streetscape Character and Built Form 6.1.3.1 Streetscape Character and Built Form Propoşaî Control Compliance Entrance recess from front façade ☐ Yes 1. Dual occupancies are to have Un 1: 1.0m ⊠ No windows in all street-facing elevations. khit 2: 1.0m Service rooms such as bathrooms and ensuites are not to be within primary or secondary street frontages. Upper level voids: Unit 1: 1.9sqm 2. Driveways and accessways should Unit 2: 0sqm not dominate the streetscape and located to comply with AS2890 (latest edition). Garage width: Unit 1: 2.5m 3. The design of the street facing Unit 2: 2.5m elevation of any dual occupancy development should seek to incorporate design ratures such as: Despite the numerical compliance, the proposal does not conform to Objective i. A defined entrysfeature; (a) of Section 6.1.3.1 which requires new ii. Awnings, louvers, shutters or other dual occupancy developments to features over windows; contribute to the creation of cohesive iii. Balcon or window box treatment to streetscapes. any first Moor element; iv. Recessed or projected prominent The proposal incorporates an elevated architectural elements to visibly break front entrance on the first floor for both up the facade and avoid an expansive %lank wall;

- v. Open verandahs;
- vi. Use of bay windows or similar features along the façade
- 4. Each dwelling entrance is to be clearly identifiable from the street and recessed a maximum of 1m into the façade of the dwelling.
- 5. Access to garaging and additional parking spaces for dual occupancy dwellings should not result in large expanses of paved surfaces within the street setback of the development.
- 6. The maximum size of voids at the first floor level should be a total of 15m2 (excluding voids associated with internal stairs) for each of the two dwellings.
- 7. Garages for each dwelling within an attached dual occupancy development must be a single car space wide only. Two car garages in a tandem arrangement may be acceptable.

units. A review of the locality indicates that the dwellings on the lower side of Clarke Street predominantly feature front entrances near the street level. The front door location does not conform to the existing streetscape character, and diminishes interaction between the buildings and the public domain.

Building Scale and Height 6.1.3.2 Building Scale and Height Control Proposal Compliance Storeys proposed: 2 for both dwellings ☐ Yes 1. New buildings are to consider and ⊠ No respond to the predominant and desired future scale of buildings within The proposal represents excessive the neighbourhood; and respond to the intensification of the subject site in topography and form of the site. contravention to the future desired character of the Foreshore Scenic 2. On sites with a gradien or cross fall Protection Area. greater than 1:10, dwelfings are to adopt a split-level approach to minimise excavation and fill. The overall design of the dwelling should respond to the topography of the site. On sloping allotments, dwellings are to adopt a split-level approach in the design of the development to minimise excavation and fill and to achieve a design response that relates appropriately to the stoping topography of the site. 3. A maximum of two (2) storeys over a Sasement is permissible at any point above ground level (existing).

Setbacks		A A A A A A A A A A A A A A A A A A A
6.1.3.3 Setbacks		S. A.
Control	Proposal	Compliance
Front Setbacks 1. Minimum setback from the primary street boundary for ground and first floor is: i. 4.5m to the main building wall / facade; ii. 5.5m to the front wall or door of the garage, carport or on-site parking space; iii. Where the prevailing street setback is greater than the minimum, the average setback of dwellings on adjoining lots is to be applied.	Prevailing street setback: 11.1m Front setback: Unit 1: 4.5m Unit 2: 4.5m Garage front setback: Unit 1: 4.9m Unit 2: 6.9m Minimum side setback: Unit 1: 1.5m Unit 2: 1.5m	□ Yes ⊠ No
Note: The "Prevailing Street Setback" is the setback calculated by averaging the setback of two (2) adjoining residential properties on both sides of the development.	Rear setback: Unit 1: 60m Unit 2: 6.0m	
3. For detached dual occupancies in a side-by-side' configuration where both dwellings address the primary street, the minimum side setback (ground and first floor) to the external side boundaries and the internal side boundaries and the internal side boundary is to be a minimum 1.2m for lots outside a Foreshore Scenic Protection Area (creating a separation of 2.4m between dwellings). For lots within a Foreshore Scenic Protection Area, side setbacks for a detached dual occupancy are to be a minimum of 1.5m (creating a separation of 3m between dwellings). 4. For attached and detached dual occupancies in a 'side-by-side' configuration where both dwellings		

	£:
address the street, each dwelling is to have a minimum rear setback (ground and first floor) of 15% of the average site length, or 6.0m, whichever is greater.	
Required rear setback: 6.0m	E Company

Solar Access	<u> </u>	
3.11 Ecologically Sustainable Development		
Control	Proposal	Compliance
15. The use, location and placement of photovoltaic solar panels are to consider the potential permissible building form on adjacent properties.	The use location and placement of solar panels are considered to meet the requirements of this classe.	⊠ Yes □ No
16. Where possible, proposals for new buildings, alterations and additions, and major tree plantings are to maintain solar access to existing photovoltaic solar panels having regard to their performance, efficiency, economic viability, and reasonableness of their location	E E E E E E E E E E E E E E E E E E E	
6.1.3.4 Solar Access		
Control	Proposal	Compliance
1. New buildings and additions are to provide a minimum of 3 hours directly sunlight between 9am and 3pm on 21 June onto living room windows and at least 50% of the minimum amount of private open space. 2. Direct sunlight to north-facing windows of habitable rooms and 50% of the area of principal private open space of neighbouring dwellings should not be reduced to less than 3 hours between 9.00am and 3.00pm on 21 June. Note: Variations will be considered for developments that comply with all other requirements but are located on sites with an east-west orientation.	The proposal enables at least 3 hours of direct solar access onto the living room and 100% of the private open space for both dwellings between 9am and 3pm on 21 June. The proposal enables at least 3 hours of direct solar access onto adjoining north-facing windows and 100% of the adjoining private open space between 9am and 3pm on 21 June. The proposal enables adequate solar exposure to adjoining PV panels. Shadow diagrams supplied per DCP requirement.	⊠ Yes □ No
3. Shadow diagrams are to be submitted demonstrating the shadow		

impacts for the winter solstice (21 June) between 9.00am and 3.00pm.

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June) between 9.00am and 3.00pm.		چې کې
4. Shadow diagrams are required to show the impact of the proposal on solar access available to the living rooms and main open space of neighbouring properties. Existing overshadowing by fences, roof overhangs and changes in level should also be reflected in the diagrams. It may also be necessary to provide elevational or view from the sun diagrams to demonstrate appropriate solar access provision to adjoining development.	Sept the state of	
5. Consider and minimise overshadowing impacts on the solar photovoltaic panels of neighbouring buildings where a variation to the building setbacks or number of storeys is sought.		
Viscol Britan	, °	
Visual Privacy	φ ₂	

Visual Privacy		
6.1.3.5 - Visual Privacy		
Control	Proposal	Compliance
1. Windows and balconies of main living areas are to be directed toward the front and rear of a site. 2. Windows and balconies of habitable rooms are not to directly overlook windows, balconies and the open space of adjacent dwellings. To ensure appropriate privacy, consideration should be given to including: i. Physical screening devices such as fixed external timber battens; ii. Splaying or staggering the location of windows; iii. Use of lever changes; iv. Use of greensed window sill heights or the use of glazing such as frosted glass or glass blocks; v. Avoiding elevated decks or battonies; and vi. Increasing building setbacks from the side boundary.	The rear balconies demonstrate the following widths: Unit 1: 2.6m Unit 2: 4.3m The proposed non-compliance is considered acceptable on merit. See Comment 1 for further details. The proposal utilises the following measures to maintain visual privacy: Both proposed dwellings are located forward of the adjoining dwellings, eliminating overlooking into adjoining living spaces and private open spaces. No roof top terraces proposed. The proposed living room and active room windows are designed to allow opaque views into the adjoining properties only.	☐ Yes ☑ No, however acceptable on merit

3. First floor balconies located at the
rear of dwellings must not project more
than 1500mm beyond the main rear
wall alignment and must incorporate fin
walls or privacy screens on the sides to
prevent overlooking of the living rooms
and main private open space areas of
adjoining properties.

Survey plan supplied per DCP requirements.

4. Roof top terraces are not permitted on top of dual occupancies and ancillary structures, such as boat sheds and garages.

Comment 1 - Variation to Balcony Width

Control 3 of Part 6.1.3.5 of the GRDCP requires a dwelling house to have a maximum balcony width of 1.5m. The proposal demonstrates an upper balcony width of 2.6m for Unit 1, and 4.3m for Unit 2.

Variation is considered acceptable in this instance for the following reasons outlined below:

- 1. Privacy Impact Unlike a typical suburban allotment, the subject site has no neighbour towards the rear and northern side of the site. It is further noted that both proposed dwellings are situated forward of the adjoining residence on 33 Clarke Street. Given the siting of the dwellings, the width of the balcony will not introduce privacy intrusions.
- 2. The proposed balcony width aligns with the following GRDCP objectives:
 - (a) Ensure the siting and design of buildings provides a high level of visual and acoustic privacy for residents and neighbouring dwellings and their private open space.
 - (b) Minimise direct overlooking from windows, decks, balconies and terraces.
 - (c) Minimise direct overlooking between primary living rooms and private open space on the subject site and that of the adjoining sites.

<u>~</u>		
Noise and Machinery		
6.1.3.6 Noise		
Control	Proposal	Compliance
1. In developments sharing a common wall between dwellings, the co-location of quiet uses (such as bedrooms) with noisier rooms (such as bathrooms, laundries and living rooms) should be avoided.	No noise generators identified. Standard noise control conditions to be imposed.	⊠ Yes □ No
2. Noise generators such as air conditioning units, pool pumps and their plant or equipment are to be located away from windows or other		

openings in habitable rooms. These are also to be screened or otherwise acoustically treated.

Earthworks		No. of the last of
3.5.1 Earthworks		\$? \$?
Control	Proposal	Compliance
Natural ground level should be maintained within 900mm of a side or rear boundary.	The proposal maintains existing ground level near site and rear boundaries. Habitable rooms are located above	⊠ Yes □ No
3. Habitable Rooms (not including bathrooms, laundries and storerooms) are to be located above existing ground level.	existing ground level. Existing rock outcrops, everhangs, boulders, sandstone patform, and	
4. Rock outcrops, overhangs, boulders, sandstone platforms or sandstone retaining walls are not to be removed or covered.	sandstone retaining walls are being retained. The proposed earthworks avoids	
5. Development is to be located so that the clearing of vegetation is avoided.	adversely affect the health of existing	
6. Cut and fill within a tree protection zone of a tree on the development site or adjoining land must be undertaken in accordance with AS4970 (protection of trees on development sites).	vegetations. Adequate soil depth is provided to sustain tree growth. The earthworks proposed do not impact	
7. Soil depth around buildings should be capable of sustaining trees as well as shrubs and smaller scale gardens.	adversely on stormwater or flood with regards to impacts on adjoining properties.	
8. Earthworks are not to increase or concentrate overland stormwater flow or aggravating existing flood conditions on adjacent land.	Condition(s) are to be applied to ensure that any fill is to be VENM should this application be recommended for approval.	
9. Fill material must be virgin excavated natural material (VENM)		
10. For flood affected sites, cut and fill is to comply with the requirements of Chapter of Council's Stormwater Management Policy		
3.5.2 Construction Management/Eros	ion and Sediment Control	
Control	Proposal	Compliance

- 1. Development must minimise any soil loss from the site to reduce impacts of sedimentation on waterways through the use of the following:
 - Sediment fencing;
- Water diversion;
- Single entry/exit points
- Filtration materials such as straw bales and turf strips.
- 2. Development that involves site disturbance is to provide an erosion and sediment control plan which details the proposed method of soil management and its implementation. Such measures are to be in accordance with The Blue Book Managing Urban Stormwater, Soils & Construction by LandCom
- 3. Development is to minimise site disturbance including impacts on vegetation and significant trees and the need for cut and fill.
- 4. Construction works within a tree protection zone (TPZ) of a tree on the development site or adjoining land, must be undertaken in accordance with AS 4970 (Protection of trees on development sites).
- 5. Development which has a high potential risk to groundwater most submit a geotechnical report of address how possible impacts on groundwater are minimised.
- 6. Work must not be sarried out in a public road or footpath unless a permit has been granted by Council (or other relevant roads authority) under s.138 of the Roads Act 1993, and / or s.68 of the Local Sovernment Act 1993. These are separate approvals to development consept or a Complying Development Certificate. Consult with Council to determine if a permit is required.

The proposal includes a sediment control plan indicating implementation of these measures. A suitable condition would be included in the consent which ensures compliance with the control should this application be recommended for approval.

The proposal minimises cut and fill and site disturbance. The proposal is not considered to have a high potential risk to groundwater.

The proposal is accompanied by adequate documentation that ensures no adverse impacts result to groundwater, significant trees, or Councils public domain.

⊠ Yes □ No

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6.1.3.7 Excavation (Cut and Fill)

Control	Proposal	Compliance.
Any excavation must not extend beyond the building footprint, including any basement car park.	Maximum cut depth: Unit 1: 0.5m Unit 2: 0.59m	☐ Yes ☐ Yes ☐ No, ☐ Acceptable on
2. The depth of cut and fill must not exceed 1.0m from existing ground level, except where the excavation is for a basement car park.	Maximum fill depth: Unit 1: 0.96m Unit 2: 1.0m	meent
3. Developments are to avoid unnecessary earthworks by designing and siting developments to respond to the natural slope of the land. The building footprint must be designed to minimise cut and fill by allowing the building mass to step in accordance with the slope of the land.	Minor excavation is proposed beyond the building footprint. See Comment 2 for further details.	

Control 1 of Part 6.1.3.7 of the GRDCP requires no earthworks beyond the building footprint.

The proposal involves cuts ranging from 0.52m to 0.95m beyond the building footprints. See Figure 9 for the extent of cut and fill proposed.

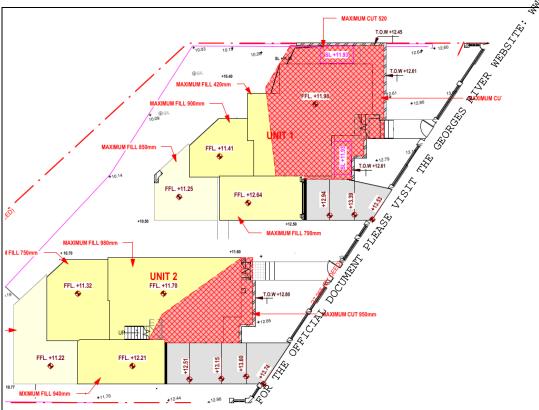


Figure 9: Cut and fill plan. Cut is indicated it red; fill is indicated in yellow (Source: architectural plans)

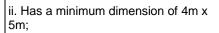
Variation in this instance is considered acceptable in this instance for the following reasons outlined below:

- 1. Design merit The proposed excavation outside of the building footprint is limited to the northern side boundary area and thin strips of land forward of the dwellings. Those earthworks are required to enable the construction of the dwellings and enable internal access. It is further noted that no excavation deeper than 1.0m is proposed.
- 2. Tree affectation The proposed excavation will not affect any trees within the subject site and within the adjoining properties.
- 3. The proposed earthwork aligns with the following Part 6.1.3.7 GRDCP objectives:
 - a) Have regard to existing natural ground levels and existing landform.
 - c) Migmise the extent of excavation and fill.
 - d) Ensure that excavation and fill does not result in an unreasonable loss of privacy or security for neighbours.

Vehicular Access, Parking and Circulation

3.13 Parking Access and Transport		v.;
Control	Proposal	Compliance
Parking required: The development has 3 or more bedrooms therefore 2 spaces are required.	The proposal provides 2 car parking spaces for 4 beds for both dwellings.	⊠ Yesk □ No Sk
6.1.3.8 Vehicular Access, Parking and		Ÿ
Control	Proposal	Compliance
1. Each dwelling is to provide one (1) garage and one (1) tandem driveway parking space forward of the garage (unless otherwise accommodated within the building envelope).	The proposal demonstrates the following numerical design parameters: 4 - Maximum driveway width 3.3m for both dwellings. - Garage width: single width of both	⊠ Yes □ No
Car parking is to be provided in accordance with the requirements in Part 3 General Issues of this DCP.	dwellings. The proposed driveway and driveway	
4. Driveway crossings are to be positioned so that on-street parking and landscaping on the site and the public domain are maximised, and the removal or damage to existing street trees is avoided.	crossover comples with relevant Australian Standard and will not result in the net loss of street tree or street parking.	
5. The maximum driveway width between the street boundary and the primary building setback alignment of the garage is 4 metres.		
7. Internal driveway grades are to be in accordance with Australian Standard 2890.1 (latest edition).		
9. Dual occupancy developments are to have only one (1) single width garage per dwelling. Where garaging is provided for two (2) cars, this must be in a tandem parking configuration.		

Private Open Space		
6.1.3.10 - Private Open Space		
Control	Proposal	Compliance
And area of Private Open Space is to be provided which:	Adequate private open space provided, all with compliant dimensions and on the	
jys located at ground level;		



- iii. Is not steeper than 1 in 20;
- iv. Is directly accessible from a main living area; and
- v. May include a covered patio area.
- 2. The private open space is to be located at the rear of the property and/or behind the building line established by the front setback.
- 3. Private open space is to be provided for all dwellings.
- 5. Private open space is to be located so as to maximise solar access.
- 6. Private open space is to be designed to minimise adverse impacts upon the privacy of the occupants of adjacent sites and within the proposed development.

same level, provided which attempts to maximise solar access.

Landscaping		
6.1.3.11 Landscaping		
Control	Proposal	Compliance
1. Landscaped area for dual occupancies (has the same meaning as the Georges River LEP 2021) is to be provided in accordance with the table contained within Clause 12 Landscaped areas in certain residential and conservation zones of the GRLEP 2021.	100% of the landscaped area has a minimum dimension of 1.2m. Impervious surfaces in front setback area Unit 1: 34.2% Unit 2: 42.8%	⊠ Yes □ No
2. Soft soil landscaping is to be provided in all landscaped areas as required by the GRLEP 2021 and must have a minimum dimension of 1.2m in all directions. Existing natural rock outcrops can be counted towards the calculation of soft soil landscaping.	The proposed landscaped complies with Clause 6.12 of the GRLEP 2021. The proposal provides a landscape setting within the street frontage(s), where impervious areas are minimised.	
3. To provide a landscape setting within the primary and secondary street frontages, impervious paved areas are to be minimised. Impervious areas ficlude hard paving, gravel, concrete, artificial turf, rock gardens (excluding	The proposal demonstrates an area within the front yard that one (1) tree capable of achieving a minimum mature height of 6-8m with a spreading canopy can be accommodated.	

6. Preference is to be given to incorporating locally indigenous plants.

canopy. A schedule of appropriate species is provided on Council's

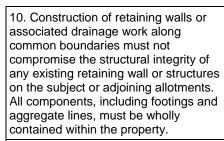
website.

Materials, Colour Schemes and Detail	s A	
6.1.3.12 Materials, Colour Schemes ar	nd Details	
Control	Proposal	Compliance
1. No large expansive surfaces of predominantly white, light or primary colours would dominate the streetscape or other vista should be used.	The proposal incorporates a material and colour scheme that is sympathetic to the existing streetscape and the desired twice character of the locality.	⊠ Yes □ No
2. New development should incorporate colour schemes that have a hue and tonal relationship with the predominant colour schemes found in the street.		
3. Matching buildings in a www should be finished in the same wolour or have a tonal relationship.		
4. All materials and finishes utilised should have low reflectivity.		
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Site Facilities		
6.1.3.13 Site Facilities		
Control	Proposal	Compliance
1. All dwellings are to be provided with adequate and practical internal and		⊠ Yes

external storage (garage, garden sheds, etc.).	All site facilities provided per DCP requirements.	□ No
2. Provision for water, sewerage and stormwater drainage for the site shall be nominated on the plans to Council's satisfaction.		□ No in the state of the state
3. Each dwelling must provide adequate space for the storage of garbage and recycling bins (a space of at least 3m x 1m per dwelling must be provided) and are not to be located within the front setback.		
4. Letterboxes are to be located on the frontage where the address has been allocated in accordance with Australia Post requirements.		

Fences and Walls		
6.4.1 Fences and Walls	, , , , , , , , , , , , , , , , , , , 	
Control	Proposal	Compliance
Fence heights are to be limited to a maximum of: i. 900mm for solid masonry; ii. 1.2m for open or partially transparent styles such as picket or palisade.	Retaining wall height – maximum 0.95m	⊠ Yes □ No
2. Preferred materials for fencing are masonry, stone, ornate timber, or ornate metal.		
3. For sloping streets, fences and walls must be stepped to comply with the required maximum fence weight.	The proposal fencing is compatible with the site context and does not hinder sightlines of road users.	
5. Fencing (and landscape screening) is to be located to ensure sightlines between pedestrians and vehicles exiting the site are not to open over the public roadway or footpath.		
6. Side an Frear boundary fences must not be higher than 1.8m on level sites, or 1.8m as measured from the low side where there is a difference in level either side of the boundary. An additional 300mm of lattice is permitted for privacy screening.		



- 11. A retaining wall that is visible from the street or public area must:
 - be constructed to a height no greater than 1.0m, and
 - ii. be designed so a minimum setback of 1.0m between the retaining wall and the boundary is provided to permit landscaping, and
 - iii. Be constructed of materials that are durable and do not detract from the streetscape.
- 12. No part of any retaining wall or its footings is to encroach onto an easement unless approval from the beneficiary is obtained, and the purpose of the easement is not interfered with.
- 13. Any retaining walls, required as part of the dwelling construction to contain potential land stability and/or the structural integrity of adjoining properties, must be completed and certified by an appropriately qualified and practicing engineer prior to occupation of the dwelling.
- 14. Excavation or filling requiring retaining shall be shared or retained immediately to protect neighbouring properties from lass of support and to prevent soil erosion.

Foreshore Locality

Foreshore Scenic Protection Area

6,5.1 – Foreshore Scenic Protection Area

Control Proposal Compliance

1. Development applications are supported by a site analysis and design response demonstrating how the relevant provisions of the LEP and the objectives of this part of the DCP have been addressed.

The proposal is supported by a site analysis and design response demonstrating how the relevant provisions of the LEP and the objectives of this part of the DCP have been addressed.

☐ Yes

⊠ No

- 2. Removal of existing native vegetation minimised to that which is reasonably required to site and construct a building.
- 3. The integrity of the existing edge of bushland closest to the Georges River is retained.
- 4. Vegetation along ridgelines and on hillsides is retained and supplemented to provide a backdrop to the waterway.
- 5. New, complementary planting and landscaping is encouraged.
- 6. Where on a steep site, vegetation is used to screen the impact of support structures such as piers.
- 10. The visual impact of buildings is minimised having regard to building size, height, bulk, siting, external materials and colours and cut and fill.
- 11. Buildings should be site on the block to retain existing rideline vegetation, where possible. Siting buildings on existing building footprints or reducing building footprints to retain vegetation is highly recommended.
- 12. Where on a steep site, buildings are sited to sit discretely within the landscape using hillsides as a backdrop and below the tree canopy. The suilding footprint is to result in the following:

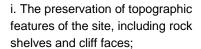
The proposal minimises the removal of native vegetation and does not affect the integrity of the edge of bushland closest to the Georges River. The proposer retains ridgeline vegetation to provide a backdrop to the waterway.

Adequate complementary planting is provided to lessen the impact of the proposed development.

&` & &

The proposal is considered to have an incompatible bulk and scale for the following reasons:

 The subject site does not have sufficient area to accommodate the intensification of built form that is suitable within the Foreshore Scenic Protection Area.



- ii. The retention of significant tress and vegetation, particularly in areas where the loss of this vegetation would result in the visual scarring of the landscape, when viewed from the water, and
- iii. Minimised site disturbance through cutting and/or filling of the site.
- 14. Colours that harmonise with and recede into the background landscape are to be used. In this regard, dark and earthy tones are recommended and white and light coloured roofs and walls are not permitted. To ensure that colours are appropriate, a schedule of proposed colours is to be submitted with the Development Application and will be enforced as a condition of consent.
- 16. Blank walls facing the waterfront shall not be permitted. In this regard, walls are to be articulated and should incorporate design features, such as:
 - i. Awnings or other features over windows;
 - ii. Recessing or projesting architectural elements; or
 - iii. Open, deep xerandas.
- 18. The extent & associated paved surfaces is minimised to that which provides essential site access and reasonable private open space.

19. Balldings have external finishes that are non-reflective and coloured to blend with the surrounding landscape. The extent of paved surfaced proposed seems essential to the site and reasonable.

The proposal demonstrates external finishes that are non-reflective and coloured to blend with the surrounding landscape.

The proposal features a predominantly earthy tone and glazing hat is compatible to the background landscape and the existing dwelling.

No blank walls proposed facing the waterfront.

21. Fences are low in profile and are at least 50% transparent.	Proposed fencing is low in profile and at least 50% transparent.	15 C 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7
22. Driveways and other forms of vehicular access are as close as practical to running parallel with contours.	N/A – it would not be practical to require driveway to run parallel with contours.	
23. The natural landform is to be retained and the use of retaining walls and terracing is discouraged.	The proposal minimises the use of retaining wall and respects the natural landform	
26. Where retaining walls are constructed in other areas, materials and colours that blend with the character and landscape of the area are used. Where retaining walls face the foreshore they are to be constructed of coarse, rock faced stone or a stone facing and are to be no higher than 600mm above natural or existing ground level. Under no circumstances will Council permit a masonry faced retaining wall facing the foreshore.	The requirement for retaining wall external finishes would have been imposed by condition should this application be recommended for approval.	
27. Development provides opportunities to create view corridors from the public domain to the Georges River.	The development will not diminish the opportunities to create view corridors from the public domain to the Georges River.	

Any Planning Agreement Under Section 7.4

Section 4.15 (1) (a) (iiia) why planning agreement that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4

There are no planning agreement that has been entered into under section 7.4, or any draft planning agreement that Ardeveloper has offered to enter under section 7.4 applicable to the proposal.

The Regulations

Section \$\int(1)\$ (1) (a) (iv) the regulations (to the extent that they prescribe matters for the purposes of this pagagraph)

There are no regulations (to the extent that they prescribe matters for the purposes of this paragraph) applicable to the proposal.

The Likely Impacts of the Development

Section 4.15 (1) (b) the likely impacts of the development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality,

Likely Impacts of the Development		
Natural Environment	The development is located within an established residential area and is not considered to result in unreasonable impact on the natural environment.	
Built Environment	The proposal will result in excessive intensification of built form inconsistent with the future desired character of the Foreshore Scenic Protection Area.	
Social Impact	The proposal will result in excessive intensification of built form and adverse streetscape impacts.	
Economic Impact	The proposal is not considered to result in unreasonable economic impact	

Site Suitability

Section 4.15 (c) the suitability of the site for the development

The site is zoned R2 Low Density Residential. The proposal is not considered a suitable outcome for the subject site for the following reasons:

- The proposal represents a substantial deviation from the minimum lot size development standard. The proposal will result in excessive densification which detracts from the desired character of the Foreshore Scenic rotection Area.
- The proposal fails to maximise speet activation.
- The proposed front setback does not align with the prevailing street separation rhythm.

Submissions

Section 4.15 (d) any submissions made in accordance with this Act or the regulations

The adjoining residents were notified of this application by letter and given fourteen (14) days in which to view the plans and submit any comments on the proposal. No submissions were received during the neighbour notification period.

Revised Plans - Re-notification

The applicant lodged revised plans on Wednesday, 10 September 2025

In accordance with the requirements of Georges River Community Engagement Strategy these plans were not publicly exhibited as, in the opinion of Council, the changes being sought did not

intensify or change the external impact of the development to the extent that neighbours ought to be given the opportunity to comment.

The Public Interest

Section 4.15 (e) the public interest.

- The proposal represents a substantial deviation from the minimum lot size development standard. The proposal will result in excessive densification which detracts from the desired character of the Foreshore Scenic Protection Area.
- The proposal fails to maximise street activation.
- The proposed front setback does not align with the prevailing street separation rhythm.
- The approval of this proposal will set an adverse precedence in the wider Georges River Local Government Area.

The proposal is not considered to be in the public interest for the following reasons:

Referrals

Referrals

Internal Referrals

Internal Referrals			
Internal Referrals	Internal Referrals		
Specialist	Comment	, F	Outcome
Development Engineer	- Clause 6 3 of - Clause 6 9 of - Part 30 0 of 6 - Georges Rive Management	Frovisions: Frovi	-
Landscape Officer	The officer has confollowing planning - SEPP (Biodiving Conservation) - Part 3.2 of GF - Part 3.3 of GF - Georges River Management	g provisions: ersity) 2021 RDCP 2021 RDCP 2021 er Tree	-

	No objections raised to the proposal and conditions recommended.	i j
Land Information (GIS)	No objections raised to the proposal and conditions recommended.	
Environmental Health Officer	The officer has considered the following planning provisions: - Clause 6.1 of GRLEP 2021 - Part 3.2 of GRDCP 2021 - Part 3.3 of GRDCP 2021 No objections raised to the proposal and conditions recommended.	
Asset and Infrastructure	The officer has considered the following planning provisions: - Clause 6.9 of GRLEP 2021 - Part 3.13 of GRDCP 2021 - Part 3.15 of GRDCP 2021 No objections raised to the proposal and conditions recommended.	

External Referrals

External Referrals			
Referral Body	Comment 5	Outcome	
Ausgrid	The referral body has considered the following planning provisions: - Cause 2.48 of SEPP (Transport and Infrastructure) 2021 No objections raised to the proposal and conditions recommended.	-	
Transport for NSW	The referral body raised no objection subject to recommended conditions.	-	

Contributions

The development is subject to Section 7.11 Contributions. A condition of consent requiring payment of the contribution and identifying it is subject to indexation in accordance with the plan would be imposed should this application be recommended for approval.

Conclusion

The proposal has been assessed with regard to the matters for consideration listed in Section 4.15 of the Environmental Planning and Assessment Act 1979.

The application is not considered suitable with regards to the matters listed in Section 4.15 of the Environmental Planning and Assessment Act 1979 for the reasons as follows:

- The proposal represents a substantial deviation from the minimum lot size development standard. The proposal will result in excessive densification which detracts from the desired character of the Foreshore Scenic Protection Area.
- The proposal fails to maximise street activation.
- The proposed front setback does not align with the prevailing street separation rhythm.

The proposed variation to Clause 4.1B not sufficiently justified by the provided Clause 4.6 and the variation is not considered to be in the public interest, being contrary to the zone and standard objectives.

Recommendation

Refusal of Application

Pursuant to Section 4.16(1)(b) of the Environmental Planning and Assessment Act 1979 (as amended), the delegated officer recommends DA2025/0207 for Demolition works, tree removal, construction of a detached dual occupancy and subdivision on Lot 1 in DP 654502 and Lots 1 and 2 in DP 226514 on land known as 31 Clarke Street, Peakhurst NSW 2210, not to be approved subject to the reasons referenced below:

Appendix 1 - Reasons for Refusal

Reason(s) for Refusal - The reason(s) for refusal are:

- a) The development does not comply with Clause 4.1B Minimum Lot Size for Dual Occupancies of the GRLEP 2021, as the subject site has an area of 872.57sqm by Deposited Plan, below the required minimum lot size of 1,000sqm, pursuant to Section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.
- b) Clause 4.6 Exceptions to development standards. The submitted Clause 4.6 variation requests does not demonstrate sufficient planning grounds to warrant variation to the minimum lot size standard. The variation to the development standard will result in excessive intensification which detracts from the desired character of the Foreshore Scenic Protection Area.
- c) The proposal fails to comply with Sections 6.1.3.1 of GRDCP 2021, as the proposal contains elevated front entrances that are not conductive to street activation, pursuant to Section 4.15 (1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- d) The proposal fails to comply with Sections 6.1.3.3 of GEDCP 2021, as it does not achieve the required setbacks front (11.1m) and garage (12.1m). The dwellings provide only 4.5m and 4.9m respectively, pursuant to Section 4.15 (1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- e) For the above reasons, the proposed development is not suitable for the site, Pursuant to Section 4.15 (1)(c) of the Environmental Planning and Assessment Act 1979.
- f) For the above reasons, the proposed development is not considered to be in the public interest, Pursuant to Section 4.15 (1)(e) of the Frivironmental Planning and Assessment Act 1979.

REPORT TO GEORGES RIVER LOCAL PLANNING PANEL MEETING OF THURSDAY, 20 NOVEMBER 2025

LPP036-25 253 PRINCES HIGHWAY, CARLTON

LPP Report No	LPP036-25	Development Application No	DA2024/0465	
Site Address & Ward	253 Princes Highway, Carlton			
Locality	253 Princes Highway, Carlton Kogarah Bay Ward			
Proposed Development	Alterations and additi centre-based child ca	ons to the existing but ire facility	ding to create a new	
Owners	Miles Corporation Pty	<u>/ Ltd</u>		
Applicant	Mr Edward Zaki			
Planner/Architect	N/A	Š		
Date Of Lodgement	2/10/2024			
Submissions	Nil			
Cost of Works	\$2,436,068.00			
Local Planning Panel Criteria	Clause 4.6 variation — Variation greater than 10% of the development standard			
List of all relevant State Environmental Planning Policy (Biodiversity Conservation) 2021		versity and		
s79C(1)(a))	State Environmental Planning Policy (Transport & Infrastructure) 2021 (T&I SEPP)			
	Georges River Local Environmental Plan 2021 (GRLEP 2021) Georges River Development Control Plan 2021 (GRDCP 2021)			
List all documents	Plagning Assessment Report			
submitted with this report for the Panel's	Architectural Drawings			
consideration	Clause 4.6 Variation Statement			
Report prepared by	Development Assessment Planner			

RECOMMENDATION	Refusal
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Summary of matters for consideration under Section 4.15 Have all recommendations in relation to relevant s4.15	Yes
matters been summarised in the Executive Summary of the assessment report?	

Legislative clauses requiring consent authority satisfaction Have relevant clauses in all applicable environmental planning instruments where the consent authority must be satisfied about a particular matter been listed, and relevant recommendations summarised, in the Executive Summary of the assessment report?	Yes Yes
Clause 4.6 Exceptions to development standards If a written request for a contravention to a development standard (clause 4.6 of the LEP) has been received, has it been attached to the assessment report?	Yes
Special Infrastructure Contributions Does the DA require Special Infrastructure Contributions conditions (under s7.24)?	Not Applicable
Conditions Have draft conditions been provided to the applicant for comment?	Not Applicable



EXECUTIVE SUMMARY

PROPOSAL

- 1. Development Application No. DA2024/0465 seeks development consent for Alterations and additions to the existing building to create a new centre-based child care facility on the land at 253 Princes Highway, Carlton.
- 2. The centre proposes to cater for children as follows:
 - (a) $0-2 = \mathbb{Z}$ welve (12) 3 educators
 - (b) 2-3 = 100 Ten (10) 2 educators
 - (c) 3-6²⁶ Ninety-seven (97) − 6.46 educators
- 3. A total of nineteen (19) staff members are proposed be employed and the hours of operation will be:
 - (a) Monday to Friday 7am to 6pm, with no operations on public holidays
- 4. Frame The proposed works will comprise of the following
 - Partial demolition of the existing commercial building
 - Construction and fit out of the existing commercial building to make a 2 storey centre based child care centre, consisting of the following:

Ground Floor

- Foyer
- Office
- Laundry and Bathroom
- Store Room
- Programming Room
- Lift
- Kitchen
- Staff Room
- Smart Room
- Internal Courtyard
- Four indoor playrooms catering for a range of children of varying age groups. groups.
- Outdoor Courtyard Play Area
- First Floor
 - Outdoor Play Area
 - Two bathrooms
- The following images outline the proposed development and built form. 5.



Figure 1: South-West Elevation of Proposal

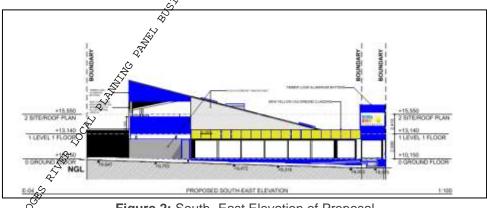


Figure 2: South- East Elevation of Proposal

SITE AND LOCALITY

- The site is described as Lot 202 DP 746731 and is identified as 253 Princes Highway, 6. Carlton. The site is irregular in shape with a total site area of 2059m2 by title and is a corner allotment facing both Ecole Street and Princes Highway.
- It has a 57.6m front boundary towards Princes Highway, a 33.6m side boundary facing Ecole Street, a 56m total rear boundary and a 31.7m side boundary. Access to the site's parking is via Ecole Street.

- 8. Currently on the site is an existing two storey commercial building, which is currently vacant. Previously, this building was used as a retail shopping building. Adjoining the site to the rear is an existing public school, known as Carlton South Public School.
- 9. In close proximity to the site is Jubilee Oval and an existing Rise and Shine childeare centre located across Princes Highway. This is within the existing St George Leagues Club site. The area is generally low density residential, however, the primary coning for the area is of mixed-use development.

ZONING AND PERMISSIBILITY

10. The subject site is zoned MU1 Mixed Use and centre-based child care facilities are permitted within the zone and satisfy the objectives of the zone.

SUBMISSIONS

11. The application was placed on public exhibition and adjoining residents were notified by letter and given fourteen (14) days to respond. No submissions were received.

BACKGROUND

- 12. On 2 October 2024, the application was submitted to NSW Planning Portal.
- 13. On 9 October 2024, the application was formally logged with Council.
- 14. On 10 June 2025, the application was re-allocated to the current responsible planner.
- 15. On 17 June 2025, a site inspection of the site took place.
- 16. On 13 August 2025, a letter was uploaded by Council to the NSW Planning Portal requesting that the application be withdrawn due to insufficient information being submitted on lodgement and the proposal not being supported in its current form.
- 17. A Teams meeting was held on Wednesday, 3 September to discuss the items raised in Council's letter dated 13 August 2025. Despite the meeting, the issues raised still remain unresolved as outlined below.
 - A Plan of Management has still not been submitted to date. The document uploaded at lodgement titled 'Plan of Management' was in fact a 'Social Impact Comment', not a Plan of Management.
 - Owner's consent as not been provided for the proposed staff parking at 110 Princes Highway. Even if obtained, the DA would need to be amended to include the additional site and re-advertised.
 - Several required reports and information remain outstanding, including:
 - Trafficand parking non-compliances
 - Emergency and Evacuation Plan
 - Air Quality Assessment
 - Site area discrepancies
 - o & Amended plans for laundry space
 - Ventilation Assessment
 - Driveway profiles
 - Arboricultural Impact Assessment and updated landscape plans
 - Kitchen and waste details under the Food Act
 - It is noted that TfNSW concurrence was received on 16 October. However, the correspondence also highlights the absence of the owner's consent for the staff parking located on the opposite site.

\$ \$ 18,

ASSESSMENT

- 19. The application has been assessed having regard to the Matters for Consideration under Section 4.15 of the Environmental Planning and Assessment Act 1979, the provisions of the relevant State Environmental Planning Policies, GRLEP2021 and GRDCP 2021. The subject application has not provided sufficient information and does not comply with the following applicable planning provisions:
 - (a) T&I SEPP:
 - (i) Chapter 3 Section 3.3 Early education and care facilities specific development controls
 - (b) GRLEP 2021
 - (i) Clause 6.9 Essential services
 - (c) GRDCP 2021
 - (i) Section 3.5 Earthworks
 - (ii) Section 3.13 Parking and access
 - (iii) Section 4.2.2 Childcare parking requirements
 - (iv) Section 4.2.4 Management operations
- 20. The proposed development fails to comply with the Child Care Planning Guideline (CCPG) Part 3.1 requirements for site selection and will result in adverse impacts onto the adjoining areas due to traffic congestion.
- 21. The proposed development fails to comply with the *Child Care Planning Guideline* (CCPG) Part 3.2 requirements for local character as inadequate solid fencing along the Princes Highway have not been provided along a classified road.
- 22. The proposed development fails to comply with GR LEP 2021, Clause 6.9 as inadequate and insufficient parking has been provided. This includes not having enough parking required for the amount of children and staff, as well as adequate manoeuvring.
- 23. The proposed development fails to comply with the *CCPG* Part 3.8 as inadequate room for the passing of two prams has been provided.
- 24. The proposed development fails to comply with GR DCP 2021, Part 3.13, Section 20, 21 and 22 for 'At Grade Parking' regarding the landscaping provided on site.
- 25. The proposed development fails to comply with GR DCP 2021, Part 3.13 as inadequate parking is provided on site for the amount of children and staff.
- 26. The development application should be refused because the proposed development is not in the public interest having regard to the adverse impacts raised in this report.
- 27. Finally, the submitted application contains insufficient and inconsistent information as outlined below:
 - (a) Incorrect site area listed compared to the DP, with a total discrepancy of 1075sqm.
 - (b) No detailed Plan of Management provided with the application, addressing how the child care centre will be managed.
 - No Emergency and Evacuation Plan provided, stipulated under Regulation 97 and 168 of the Child Care Planning Guidelines.
 - (d) No Air Quality Assessment Report provided, given the fact that the site adjoins a major classified road.

- (e) No Arboricultural Impact Assessment Report was provided detailing the impact the proposed development will have on adjoining trees, as well as a non-destructive root investigation.
- (f) Driveway profiles demonstrating compliance with AS2890.1 2004 B85 Profile
- (g) Further details entailed under the Food Act and Food Standard Code, which details how food is prepared within the centre.
- (h) Details of the construction of the vehicle crossing showing how vehicles will be restricted to left in/left out at all times.
- (i) No queuing analysis was provided, detailing that the proposed development will not result in the queuing of vehicles out of the site and onto the Council's road reserve during the busy drop off and pick up times.
- (j) No further information regarding the four additional car spaces within the adjoining child care centre and if consent has been granted for this. Furthermore, no advice was provided that by utilising these spots that it would contravene the existing development consent.
- 28. The table below presents a summary of numerical compliance:

Development Standard	Required	Proposed	Compliance
T&I SEPP Chapter 3 Section 3.23 Consideration any applicable provisions of the Child Care Planning Guideline (CCPG)	CCPG Section 3.1 - Site selection: Consider acoustic and privacy impacts Traffic and parking Visual impacts	Does not comply due to traffic and parking requirements not being met.	No
THE SHE SHE SHE SHE SHE SHE SHE SHE SHE S	CCPG Section 8.2 – Local Character and the Public Domain Interface:	Designed to comply as the existing building is being utilised for the development	Yes
	CCPG Section 3.4 — Landscaping • Appropriate planting should be provided along the boundary integrated with fencing.	Inadequate landscaping is proposed.	No
	CCPG Section 3.5 – Visual and acoustic privacy	Inadequate information provided including air quality assessment.	No

Development Standard	Required	Proposed	Compliance
•	Section 3.36 – Noise and air pollution	•	No
	CCPG Section 3.8 – Traffic, Parking and pedestrian circulation	The parking and layout design and circulation is unacceptable as discussed above.	. No
T&I SEPP Chapter 3 Section 3.26(b) National Regulations Section 107 and 108	 Indoor Space Min 3.25m² per child Outdoor Space Min 7m² per child 	Indoor space = 409m ² External space = 895 m ²	Yes
Height (GRLEP 2021 - Cl.4.3)	Max of 21m	9.3m 🐧	As existing
Floor Space ratio (GRLEP 2021 – Cl.4.4)	Minimum 1,441.3m2 (0.7:1)	808.4sqm (0.39:1)	No
Car Parking (GRCDCP 2021 – Section 3.13 and Section 3.17)	30 parking spaces required.	⊉8 provided.	No

CONCLUSION

- 29. The proposal has been assessed against the relevant provisions of the State Environmental Planning Policies, the provisions of the GRLEP 2021 and GRDCP 2021.
- 30. The application has been assessed against the relevant provisions of the relevant State Environmental Planning Policies, the Georges River Local Environmental Plan 2021 and the Georges River Development Control Plan 2021. The proposal does not satisfactorily demonstrate compliance or resolution of key planning controls. Deficiencies in the supporting information, care parking design, transport/childcare guideline compliance, and overall site suitability are not resolved. Approval of the development in its current form is not in the public interest. On this basis, it is recommended that the application be refused.

RECOMMENDATION

- 31. Pursuant to Section 4.16(1)(b) of the Environmental Planning and Assessment Act 1979 (as amended), DA2024/0465 which seeks consent for alterations and additions to the existing building to create a new centre-based child care facility on Lot 202 DP 746731 at 253 Princes Highway, Carlton, is refused for the reasons outlined below:
 - 1. The application fails to provide sufficient information to assess the impacts of the proposed development, pursuant to Section 4.15(1)(a)(iv) of the Environmental Planning and Assessment Act 1979.
 - The proposed development fails to demonstrate compliance with Chapter 3 Section 3.23, of the State Environmental Planning Policy (Transport and Infrastructure) 2021 and in particular the Childcare Planning Guideline, pursuant to Section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.

- accordance with Section 3.13 of the Georges River Development Control Plan 2021, pursuant to Section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.

 The proposal, in its current form is and 3.
- The proposal, in its current form, is not considered to be suitable for the site, 4. pursuant to Section 4.15 (1)(c) of the Environmental Planning and Assessment Act 1979.
- The proposed development, in its current form, is not considered to be in the public 5. interest, pursuant to Section 4.15 (1)(e) of the Environmental Planting and Assessment Act 1979.

ATTACHMENTS

7.

Refusal Report - 253-255 Princes Highway Carlton Attachment **1**1

Attachment <a>J2 Architectural Plans - 253-255 Princes Highway Carlton

S4.15 Environmental Planning & Assessment Act, 1979



Georges River Council acknowledges the Bidjigal people of the Eora Nation, who are the Traditional Custodians of all lands, waters and sky in the Georges River area. Council recognises Aboriginal and Torres Strait Islander peoples as an integral part of the Georges River community and values their social and cultural contributions. We pay our respect to their Elders past and present and extend that respect to all Aboriginal and Torres Strait Islander peoples who live work and meet on these lands.

Introduction		
Application Number	DA2024/0465	
PAN	PAN-475792	
Description	Alterations and additions to the existing build by to create a new centre-based child care facility	
Address	253 Princes Highway, CARLTON NSW 2218 Lot 202 DP 746731	
Lot / DP	Lot 202 DP 746731	
Applicant	Edward Zaki	
Owner(s)	Edward Zaki Miles Corporation Pty Ltd	
Responsible Officer	Alec Richardson	

Recommendation		
Summary	The development has been as sessed having regards to the Matters for Consideration under Section 4.15(1) of the Environmental Planning and Assessment Act 1979.	
Refusal	The assessment recompends that Council as the Consent Authority in accordance with Section 4.16 (1)(b) Environmental Planning & Assessment Act 1979, refuse to the Development Application due to the reasons discussed within this report.	

Site Affectations				
Affectation	Y	N	Comment	
Georges River Local Environmental Plan 2021				
(5.1) Land Acquisition				
(5.7) Development Beow Mean High Water Mark				
(5.10) Heritage Conservation				
(5.21) Flood Planning				
(5.23) Public Bushland				
(6.1) Acid Sulfate Soils				
(6.4) Foreshore Area and Coastal Hazards and Risk				
(6.5) Riparian Land and Waterways				

GEORGES RIVER COUNCIL	ર્લ્ડ
COUNCIL	

Site Affe	Site Affectations		Comment
Affectation	Υ	N	Comment
(6.6) Foreshore Scenic Protection Area			
(6.7) Airspace Operations			₹9 1
(6.8) Development in Areas Subject to Aircraft Noise			, S.
Oth	ers		
Bushfire Prone Land			S. S.
Contamination			Sept.
Council Owned Land			
Crown Land		- ()	8
Easements		N. S.	
Narrow Lot Housing Precinct		y 🛛	
Rail Noise			
Road Noise			

	Proposal
Car Parking	Twenty-four (24) spaces provided on site, with four being staff parking An additional four staff spaces are provided within the adjoining Rise and Shine centre located at 110 Princes Highway, Beverley Park.
Demolition	Minor demolition proposed
Estimated Development Cost	\$2,436,068.00
Floor Space Ratio	0.39:1 (808.4sqm)
Front Setback	As existing
Maximum Height of Building	9.3m proposed
Floor Space Ratio Front Setback Maximum Height of Building Number of Children	0-2 = Twelve (12) 2-3 = Ten (10) 3-6 = Ninety-seven (97)
Number of Staff	Nineteen (19)
Rear Setback	As existing
Vegetation Removal	Yes
A site plan is provided below:	2



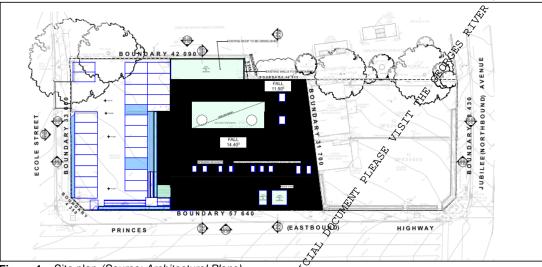


Figure 1 – Site plan (Source: Architectural Plans)

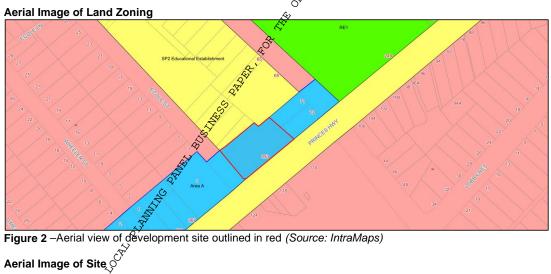






Figure 3-Aerial view of development site outlined in red (Source: IngraMaps)

History 5							
Application Number	Lodged	Determined		Comments			
DA2019/0116			xisting Application eptember 2025.	on Approved by LEC, whi	ich is valid until 4 th		

	Δ.	
DA2019/0116	04/09/2020 Existing Applicat September 2025	ion Approved by LEC, which is valid until 4 th
	& Cocessing	
Action	Date 2 October 2024 9 October 2024	Comments
Submission	2 October 2024	-
Lodgement	9 October 2024	-
Site Inspection	17 June 2025	-
RFI Issued	13 August 2025	Request to Withdraw Letter Sent to Applicant
Submission Lodgement Site Inspection RFI Issued Site Inspection Image(s) from the site inspection is (something the state of the st	are) available below:	4





Figure 4: Street view of development site (Source: Assessing Officer)

view of develop



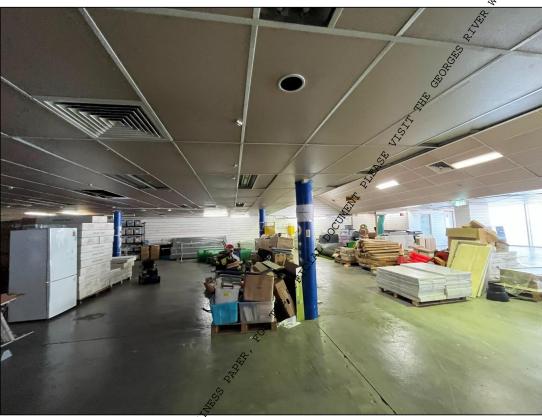


Figure 5: Existing ground floor of the site (Source: Assessing Officer)

of the side and the side of th





Figure 6: Street view of development site on adjoining road (Source: Assessing Officer)

	<i>y</i>			
.C3			Referrals	
Authority	Υ	N	Date Referred	Comments
~	ncurre	nce / Re	eferrals / Determi	ning Authority
Local Planning Panel			-	The application must be determined by the Local Planning Panel due to the minimum floor space ratio variation of 43.6%.
Ausgrid				The application was referred to Ausgrid for comment who found the application satisfactory subject to conditions being imposed if it were to be approved.
Department of Education	\boxtimes			The application was referred to DOE for comment who found the application satisfactory subject to conditions being imposed if it were to be approved.
THINSW			25 November 2024	The application was referred to TfNSW as the site adjoins a major road. There it was found that the proposal is unsatisfactory as it poses major safety risks to the public. The comments provided are below:

S4.15 Environmental Planning & Assessment Act, 1979



Referrals

Authority Y N Date Referred

Comments

<u>Left-in Left-out system:</u> Based on the information provided, TfNSW is not satisfied that adequate measures have been proposed to enforce the left-in and left-out turning movements at the access driveway in Ecole Street, as outlined in Section 4.2 of Traffic and Parking Impact Assessment (TIA) prepare by Hemanote Consultants (dated 31 July 2024). Without sufficient measures, the DA is likely to result in unacceptable queuing onto the Princes Highway, particularly during AM peak times, such as the school drop-off period.

TfNSW notes that the submitted TIA assumes all vehicle movements will follow a one-way flow from Wheeler Street through Ecole Street onto the Princes Highway via a left-in and left-out configuration, as depicted in Figures 6 and 7. However, the information provided lacks designs for the proposed driveway treatment to demonstrate how movements to and from the site will be physically restricted to left-in and left-out only without adversely impacting upon car park provision, required internal manoeuvring, etc as well as sufficient details as to how this sectem will be adhered to. TfNSW is not supportive of relying on signage in isolation as the only measure to enforce the proposed left-in and left-out system on which the submitted TIA has been based and believes the provision of additional.

treatments at the driveway to physically restrict/prevent right-turn movements is required. TfNSW requests that further details (e.g. concept design with swept paths, etc) be provided to address these concerns.

Outside car parking: Though the Council is the responsible authority to determine whether the proposed development adequately achieves the required number of car parking spaces. TfNSW is of the opinion that the proposed on-site car parking is insufficient to accommodate the proposed 119 children and 19 staff. TfNSW notes that the DA proposes allocating four of the required parking spaces at 110 Princes Highway. Beverly Park, which is located on a separate parcel of land under different ownership on the opposite side of the Princes Highway. TfNSW has concerns with this arrangement. Firstly, the users of these car spaces will likely cross the Princes Highway at Ecole Street which raises significant safety issues. Secondly, there are uncertainties about how the continued availability and maintenance of these parking spaces would be legally guaranteed given the two parcels of land are in separate ownership. TfNSW does not consider the off-site car parking provision letter, as sufficient to address these issues. TfNSW requests

further details on how safety concerns for pedistrians crossing the Princes Highway to access these spaces will be mitigated. Additionally, if adequate safety measures are be identified and implemented, details are required on how the applicant will legally ensure the provision of these parking spaces for the duration of the DA.

Princes Highway signage and line marking: TfNSW notes that road markings and signage along the Princes Highway frontage of the site will need to be mended to prohibit users of the childcare centre from parking vehicles along this frontage. Specifically, the kerbside/clear way line marking along the Princes Highway will need to be solid between Ecole Street and Jubilee Avenue including the marking along the Princes Highway will need to be solid between Ecole Street and Jubilee Avenue including the marking along the Princes Highway frontage (e.g. an additional No Stopping' sign and changing the 'No Stopping' sign on the approach to the Jubilee Avenue intersection). TfNSW requests that a plan detailing the above is provided.

Further Comments

It is noted that on 16 October 2025, Transport for NSW submitted a revised referral letter to Council addressing the following information:

<u>Left-in Left-out system:</u> TfNSW notes that the submitted TIA assumes all vehicle movements will follow a one-way flow from Wheele Street through Ecole Street onto the Princes Highway via a left-in and left-out configuration, as depicted in Figures 6 and 7. Based on the additional information provided, TfNSW requests that Council considers the imposition of a condition of consent requiring the installation of an 'All Traffic Left' sign being placed at the exit driveway.

S4.15 Environmental Planning & Assessment Act, 1979



Referrals

Authority Y N Date Referred

Comments

Outside car parking: Though the Council is the responsible authority to determine whether the proposed development adequately achieves the required number of car parking spaces, including the adequacy of the provision of four staff parking spaces at 110 Princes Highway, Beverly Park, should Council accept the provision of the four staff parking spaces on a parcel of land this has a separate owner to the child care centre, TfNSW requests that Council consider the imposition of a condition of consent requiring the preparation and submission of a Plan of Management which requires staff not to park on the subject site, and that staff cross the Princes Highway safely at the signalised intersection of Princes Highway/Jubilee Ave, to and from the childcare centre.

Section 2.120 (Impact of road noise or vibration on non-road development) of State Environmental Planning Policy (Transport and Infrastructure) 2021: The provisions of Section 2.120 apply to the proposed DA as the annual average daily traffic volume along this section of the Princes Highway is more than 20,000 vehicles. As such the developer should be able to demonstrate to the satisfaction of the Council that the DA is able to comply with provisions contained in Section 2.120 of State Environmental Planning Policy (Transport and Infrastructure) 2021 specifically in relation to measures to ensure the required noise levels are not exceeded.

A Road Occupancy Licence (ROL) should be obtained from Transport Management Centre (TMC) for any works that may impact on traffic flows on the Princes Highway during construction activities. A ROL can be obtained through https://myrta.com/oplinc2/pages/security/oplincLogin.is

As of this report being written, Council is yet to receive any additional information from the applicant or from TfNSW addressing the concerns raised.

Council Referrals The application was referred to Council's Building								
Building Surveyor		□ Ŝ _x ,	15 November 2024	The application was referred to Council's Building Surveyor where the proposal was found to be satisfactory subject to conditions of consent being imposed if approved.				
Development Engineering	\display \(\times \) \(\times \)		16 January 2025	The application was referred to Council's Development Engineer where the proposal was found to be satisfactory subject to conditions of consent being imposed if approved.				
Environmental Health			13 December 2024	The application was referred to Council's Environmental Health Officer who requested the following additional information be provided:				

A. Under the Food act and Food Standard Code

Provide a layout of the totchen to include:

- What sort of food will be prepared?
- Preparation space: adequate space must be provided for all food related activities
- · Sinks 🖧

Food wash sinks: having given a considering to the proposal, it is likely that food will be washed by immersing water – food wash sink with adjacent draining/loading spaces for the purpose of food washing is required.

- Wash up sink: identify the wash up sink and ensure that adjacent draining/loading spaces are provided. The requirement is a double bowl sink with draining space or single bowl sink with a dish washer if all food preparation equipment can fit into the dishwasher for cleaning and sanitising.
- Hand wash basin: the proposed plan included a hand wash at the entry to the kitchen, this is a typical set up for Rise and Shine Child Care centre. The intend for the hand wash basin at the entry of the kitchen to ensure that staff wash they hands as they enter the kitchen which is a great practice. It is recommended that

S4.15 Environmental Planning & Assessment Act, 1979



Referrals

Authority

N Date Referred

Comments

a second-hand wash basin is installed in the food preparation area to ensure that the food handlers have easy access to hand washing as the food preparation area is on the other side of the kitchen.

- Floor waste: floors must be graded to floor waste. All floor waste must be fitted with a basket arrestor and connected to the sewer.
- **Ventilation:** based on the type and amount of food made, natural ventilation may not be sufficient and mechanical ventilation may be required.
- Waste storage area is proposed to be outdoor area, the following details are required
 - o provided with a hose tap connected to the water supply.
 - paved with impervious floor materials.
 - o coved at the intersection of the floor and the walls.
 - graded and drained to a waste disposal system in accordance with the requirements of the relevant regulatory authority (Sydney Water).
- Walls material: light colour, made from materials easy to clean and oil.
- Ceiling: light colour, easy to clean and drop ceiling not permitted in the kitchen and storage rooms.
- Floor: light colour, easy to clean.
- B. Under the Protection of the Environmental Act 1997

The Detailed Site Investigation report recommended that the existing concrete slabs within the building and adjacent southwest carpark to be retained. Will there be any work required for the ground floor outdoor area that may require modification to the concrete slabs? If so, a Remediation Action Plan needs to be submitted.

Driveway profiles demonstrating compliance with the AS2890.1:2004 B85 Profile (85th percentile Vehicle). This profile (scale 1:20) is to show levels and grades from road centreline to the proposed internal garage floor level including but not limited to levels of, **Road centreline**, changes of grade froad surface, lip of gutter, invert of gutter, back of vehicular crossing (gutter layback), front of path, back of path and boundary.

The profiles provided are to include the existing natural surface of the lane as well as the proposed design including cut and fill dimensions. Additional profiles are to be provided on either side of the driveway.

Landscaping

| Section | S

- 1) That the Landscap®g Plan be amended to include at least three (3) canopy trees that will reach a minimum mature height 12 metres and canopy spread of 10 metres within the play area.
- 2) The proposed synthetic turf is not supported. The plans must be amended to provide an organic permeable ground cover that will assist with ground run off, create a healthy soil profile and water access to future tree roots.
- 3) That one (s) shade tree be provided for every six (6) car parking spaces in accordance with GRC DCP Part 3.13 section (2), 21 and 22 for 'At Grade Parking'. The tree species must have a straight single trunk with a minimum mature, height 15 metres and canopy spread of 12 metres.
- 4) That an Arboricultural Impact Assessment report (AIA) as specified below are submitted to assist with Councils assessment of the proposal.

Arboricultural Impact Assessment (AIA) minimum requirements

The AIA must be written in accordance with Australian Standards 'Protection of trees on development sites' AS4970-2009 and the Georges River Tree Management Policy and include the following information:

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Referrals

Authority Y N Date Referred

Comments

- (i) the AIA must be based on and reference the most up-to-date plans (inc. Stormwater, Landscape etc.) being assessed by Council;
- (ii) include all trees that will be impacted by development (indirectly and directly) e.g. trees within the site, neighboring trees and street trees;
- (iii) Tree Protection Zone (TPZ), Structural Root Zone (SRZ) and Canopy Spread finust be accurately measured in accordance with AS4970-2009.
- (iv) a scaled Tree Protection Plan (TPP) that shows the TPZ, SRZ, Canopy Spread and development encroachments within those zones:
- (v) percentage of TPZ encroachments to all existing trees;
- (vi) recommendations to reduce tree impacts i.e., design modifications and/or work methods;
- (vii) a detailed discussion and site-specific tree protection measures
- (viii) accurate Useful Life Expectancy (ULE), Landscape Significance and Retention Value ratings using a recognized method e.g. IACA Significance of a Tree Assessment Rating System (STARS);
- (ix) where a major TPZ encroachment occurs, the AQF Level 5 Arborist must demonstrate the tree(s) would remain viable into the future e.g. non-destructive root investigations;
- (x) a Pruning Specification must be provided for any proposed pruning to existing trees (including neighboring trees) for construction activity e.g., hoarding, scaffgering, pilling and rigging etc. A Pruning Specification must include the following and be written in accordance with Georges River Tree Management Policy:
 - Number of branches and orientation, wanch diameter, percentage of canopy removal,
 - Clear photos of individual branches ecommend for pruning,
 - Pruning works must be specified in accordance with Australian Standard 4373-2007, Pruning of Amenity Trees.

(Note: branches impacted by temporary structures e.g. scaffolding must be temporarily tied/brushed back or scaffolding build around them.)

Non-destructive root investigation inimum requirements

- a) Non-destructive exploratory wot investigations must be undertaken by a AQF5 Arborist. Any tree sensitive excavation techniques employed must be non-destructive (i.e. by hand, pneumatic, hydraulic); ground penetrating radar will not be considered sufficient.
- b) During the root mapping procedure, any roots with a diameter of at least 20mm must be preserved and safeguarded againg moisture loss, physical, and solar damage.
- c) Excavations for rest mapping must be conducted to a minimum depth of 700 mm below the existing grade or to the depth of excavation specified in, or would be required to facilitate, the proposal.
- d) Clear and dated photos of all trenches with depths, widths, and proximity (metres) to tree(s) must be shown.
- e) All found roots must be clearly photographed and numbered/labelled with reference to a tree and root data
- f) A tree and root data schedule must detail the root orientation, diameter, depth, function and proposed for removal or retention.

Traffic

□ 11 February 2025

The application was referred to Council's Traffic Engineer who found the application unsatisfactory in its current form for the following reasons:

The application fails to make adequate provision on site for the parking of teaching and ancillary staff and visitor vehicles to satisfy the requirements of *GRDCP2021 – Part 3 – General Planning Considerations – s3.13 Parking Access and Transport.* The current plans state a total amount of 28 spots available on-site, however it is evident that a total of 30 spots are required for the number of children and staff proposed.

S4.15 Environmental Planning & Assessment Act, 1979



Referrals

Authority Y N Date Referred Comments

2. The proposal for four (4) staff vehicles to be parked off site within a car parking area owned and operated by St George Leagues Club Ltd to the south-east is contrary to s3.8 Traffic, parking and procestrian circulation - C30. The car park is neither a public nor a commercially operated car park.

The proposal also fails to:

- (i) Confirm the owner of the land, St George Leagues Club Ltd, agrees to the vehicles being parked as proposed.
- (ii) Provide advice that the parking of four (4) additional vehicles in the St George Leagues Club Ltd owned lands does not contravene a condition of development consent relating to the number of parking spaces required for the parking of club related staff and sistor vehicles.
- (iii) Provide advice that the four parking spaces will be legarity available for the duration of the proposed development at 253 Princes Highway, Carlton.
- 3. Car parking spaces 10, 22, 23 and 24 being unsuitable for parking on safety and other grounds. It is recommended that spots 22, 23 and 24 be deleted on safety and manoeuvring grounds, whereas spot 10 shall not be used for visitor parking.
- 4. The proposed pathway behind parking spaces 15 to 22 inclusive being insufficient in width and not satisfying the requirements of the Child Care Planning Guidefines C35 for the passing of two (2) prams.
- 5. The loading bay being firstly unsatisfactory with regards to its location and time limited operation and secondly, the dimensions of the bay not complying with the requirements of AS2890.2:2018 Parking Facilities, Part 2 off street commercial vehicle parking. A manifer in the commercial vehicle parking in the commercial vehicle parking in the commercial vehicle parking. A manifer is a larger loading bay and manoeuvring area than that of the application's, Small Rigid Vehicle (SRV).

Furthermore, it is recommended that the loading bay:

- Be a separate and dedicated facility clear of visitor parking spaces and pedestrian paths.
- o The bin storage area and loading bay be combined to minimise bin travel paths
- The loading bay be located and designed to satisfy the requirements of AS2890.2:2018 Parking Facilities, Part 2 - off street commercial vehicle parking for access, parking, and operation of the design service vehicle.
- 6. The application fails to provide details of the construction of the vehicle crossing showing how vehicles will be restricted to left whether out at all times. The provision of signage alone is not approved to control vehicle movements into and out of the site.
- 7. The application fails to confirm drivers approaching the site from the south on the Princes Highway will travel along the Wheeler Street, Ecole Lane, Ecole Street route.
- 8. The application failing to provide a queuing analysis that confirms the layout and design of the car parking area with multiple car parking spaces adjacent to and in the immediate vicinity of the point of vehicle entry/exit will not desult in the queuing of vehicles out of the site and onto the Council's road reserve during the busy drop off and pick up times.

Heritage

Lagrange

State | St



Assessment - Section 4.15 Evaluation

The Provisions of any applicable Act

		rvices National Regulations sical Environment	S GET		
Section	Text	Comment	Y	N	N/A
Cl. 104(1) Fencing	The approved provider of an education and care service must ensure that any outdoor space used by children at the education and care service premises is enclosed by a fence or barrier that is of a height and design that children preschool age or under cannot go through, over or under it.	Designed to comply – Sufficient fencing provided around the areas to protect children from going over and under it.			
Cl. 106 Laundry and hygiene facilities	The approved provider of an education and care service must ensure that the service has— (1) laundry facilities or access to laundry facilities; or (2) other arrangements for dealing with soiled clothing, nappies and linen, including hygienic facilities for storage prior to their disposal, or laundering— that are adequate and appropriate for the needs of the service.	lautidry and hygiene facilities have not been provided.			
Cl. 107(2) Space Requirements – indoor space	The approved provider of an education and care service must ensure that, for each of thild being educated and careo for by the service, the education and care service premises as at least 3.25 square metres of unencumbered indoor space.	Designed to comply – sufficient indoor space of 409.97m² provided for 119 children.			
Cl. 107(3-6) Space Requirements,— indoor space	(3) In casculating the area of unencombered indoor space— (a) the following areas are to be excluded— (i) any passageway or thoroughfare (including door swings); (ii) any toilet and hygiene facilities; (iii) any nappy changing area or area for preparing bottles; (iv) any area permanently set aside for the use or storage of cots; (v) any area permanently set aside for storage; (vi) any area or room for staff or administration;	Noted and considered.			



		rvices National Regulation sical Environment	S	A STATE OF THE STA	
Section	Text	Comment	Y É	چ ^ر N	N/A
	(vii) any other space that is not suitable for children; (b) the area of a kitchen is to be excluded, unless the kitchen is primarily to be used by children as part of an educational program provided by the service. (4) The area of a verandah may be included in calculating the area of indoor space only with the written approval of the Regulatory Authority. (5) A verandah that is included in calculating the area of outdoor space cannot be included in calculating the area of indoor space. (6) In this regulation a reference to a child does not include— (a) a child being educated or cared for in an emergency in the circumstances set out in regulation 123(5); or (b) an additional child being educated or cared for in exceptional circumstances as set out in regulation 124(5) and (6).				
Cl. 108(2) Space Requirements – outdoor space	The approved provider of an education and care service must ensure that, for each child being educated and cared for by the service, the education and care service prefesses has at least 7 square meters of unencumbered outdoor space.	Designed to comply – simulated outdoor space of 895m² for 119 children provided on site.	\boxtimes		
CI. 108(3-5) Space Requirements – outdoorspace	(3) In calculating the area of onencumbered outdoor space required, the following areas are to be excluded— (a) any pathway or thoroughfare, except where used by children as part of the education and care program; (b) any car parking area; (c) any storage shed or other storage area; (d) any other space that is not suitable for children. (4) A verandah that is included in calculating the area of indoor space cannot be included in	Noted and considered.			



		rvices National Regulation sical Environment	S	A. L.	
Section	Text	Comment	Y	N	N/A
	calculating the area of outdoor space. (5) An area of unencumbered indoor space may be included in calculating the outdoor space of a service that provides education and care to children over preschool age if— (a) the Regulatory Authority has given written approval; and (b) that indoor space has not been included in calculating the indoor space under regulation 107.	Comment Comment Comment Resigned to comply – adequate			
Cl. 109 Toilet and hygiene facilities		Resigned to comply – adequate bilet and hygiene facilities provided which comply with the appropriate standard.	×		
Cl. 110 Ventilation and natural light	The approved provider of an education and cate service must ensure that the indoor spaces used by children at the education and care service premises— (a) are well ventilated; and (b) have adequate natural light; and (c) are maintained at a temperature that ensures the safety and wellbeing of children.	Does not comply – no ventilation assessment provided as the subject site adjoins a classified road.		×	
CI. 144 Administrative space	The approved provider of a centre-based service must ensure that an adequate area or areas are available at the education and care service premises for the purposes of— (a) conducting the administrative functions of the service; and (b) consulting with parents of children; and (c) conducting private conversations.	Designed to comply – adequate administrative spaces provided to consult with parents and children within private conservations.	×		



Section Text Comment N N/A			rvices National Regulations sical Environment	S	A. Series	
following are provided— (a) if any of the children are under 3 years of age, at least 1 properly constructed apply changing bench; and (b) hand cleansing facilities for adults in the immediate vicinity of the nappy change area. (4) The approved provider of the service must ensure that nappy change facilities are designed located and maintained in a wey that prevents unsupports that the outdoor space—natural environment The approved provider of a centrebased service must ensure that the outdoor space by children. The approved provider of a centrebased service must ensure that outdoor space—shade The approved provider of a centrebased service must ensure that outdoor space provided at the outdoor space provided at the outdoor space provided at the outdoor space provider of a centrebased service must ensure that outdoor spaces provided at the outdoor space provided at the outdoor space provider of a centrebased service must ensure that outdoor spaces provided at the outdoor space provider of a centrebased service must ensure that outdoor spaces provided at the outdoor space sprovider of a centrebased service must ensure that outdoor spaces provided at the o	Section	Text	Comment	Y	N	N/A
based service must ensure that the outdoor spaces provided at the education and care service premises allow children & explore and experience the partural environment. CI. 114 Outdoor space—shade CI. 115 Orteo de adequate shaded areas to protect children from overexposure to diraviolet radiation from the sun. The approved provider of a centre-based service must ensure that outdoor spaces provided at the education and care service premises include adequate shaded areas to protect children from overexposure to diraviolet radiation from the sun. The approved provider of a centre-based service must ensure that the education and care service premises (including toilets and nappy change facilities) are designed and maintained in a way that facilitates supervision of children at all times that they are being educated and cared for by the service, having regard to the need to maintain the rights and dignity of the children.		centre-based service educates and cares for children who wear nappies. (2) The approved provider of the service must ensure that adequate and appropriate hygienic facilities are provided for nappy changing. (3) Without limiting subregulation (2), the approved provider of the service must ensure that the following are provided— (a) if any of the children are under 3 years of age, at least 1 properly constructed nappy changing bench; and (b) hand cleansing facilities for adults in the immediate vicinity of the nappy change area. (4) The approved provider of the service must ensure that nappy change facilities are designed located and maintained in a way that prevents unsupervised	facilities provided within each bathroom for each learning room. It is designed to accommodate a bench and cleansing facilities in close proximity.			
CI. 114 Outdoor space—shade CI. 114 Outdoor space—shade based service must ensure that outdoor spaces provided at the education and care service premises include adequate shaded areas to protect children from overexposure to diraviolet radiation from the sun. CI. 115 Premises designed to facilitate supervision CI. 115 Premises designed to facilitate supervision of children at all times that they are being educated and cared for by the service, having regard to the need to maintain the rights and dignity of the children. Designed to comply – adequate shade provided for all children. Designed to comply – adequate shade provided for all children. The design of the centre accommodates for supervision at all times.	space—natural	based service must ensure that the outdoor spaces provided at the education and care service premises allow children for explore and	Designed to comply – adequate space for exploration provided.	\boxtimes		
based service must ensure that the education and care service premises (including toilets and nappy change facilities) are designed and maintained in a way that facilitates supervision of children at all times that they are being educated and cared for by the service, having regard to the need to maintain the rights and dignity of the children.		based service must ensure that outdoor spaces provided at the education and care service premises include adequate shaded areas to protect children from overexposure				
	designed to facility to supervision	based service must ensure that the education and care service premises (including toilets and nappy change facilities) are designed and maintained in a way that facilitates supervision of children at all times that they are being educated and cared for by the service, having regard to the need to maintain the rights and dignity of the children.	accommodates for supervision at all times.	×		

S4.15 Environmental Planning & Assessment Act, 1979



		rvices National Regulation sical Environment	S	THE TY	
Section	Text	Comment	Y	N	N/A
Cl. 123 Educator to child ratios— centre-based services					

The application has been assessed against the relevant provisions of the national regulations. The proposal complies with the objectives and controls of the regulations.

The Provision of any Applicable State/Environmental Planning Policy (SEPPs)

Environmental Planning Policies		cable
Environmental Flamming Folicies	Υ	N
SEPP (Biodiversity Conservation) 2021		
SEPP (Industry and Employment) 2021		
SEPP (Resilience and Hazards) 2021	\boxtimes	
SEPP (Transport and Infrastructure) 2021		
Georges River Local Environmental Plan 2021	\boxtimes	

Compliance with the identified applicable State Environmental Planning Policies (SEPP) is detailed below. SHA

SEPP (Biodiversity and Conservation) 2021

Chapter 2

Chapter 2 of SEPP (Biodiversity) aims to protect the biodiversity values of trees and other vegetation in non-rural areas of the State, and to preserve the amenity of non-rural areas of the State through the preservation of trees and other vegetation. hapter 2 applies to the whole of Georges River Council, including the subject development site.

S4.15 Environmental Planning & Assessment Act, 1979



Part 2.3 of SEPP (Biodiversity) requires a permit for the removal of any of the following types of vegetation in accordance with Council's DCP as follows:

- Works to any part of a tree (above or below ground) that meets the definition of a tree (height ≥ 3m, diameter ≥ 100mm at ground level, or branch spread ≥ 3m), unless the works are listed as exempt in Appendix 8.
 - Removal of dead, dying, or hazardous trees, unless exempt.
 - Pruning of live canopy or roots, including selective pruning near structures.
 - Installation of root barriers.
 - Tree removal for construction or structural conflict, where no feasible alternatives exist.
 - Works on heritage-listed trees or properties, including those on the Significant Tree Register.
 - Tree works on land with threatened ecological communities or native fauna habitat.
 - Any tree works associated with development activity.
 - Works within 5m of a tree trunk or Tree Protection Zone (TPZ), requiring an Arboriculture Impact Assessment.
 - Any works to trees on public land, unless exempt under Appendix 8 or carried out by authorised persons.

Trees located within 3m of the external wall of an approved dwelling, not including a secondary dwelling are exempt from protection as well as any trees referenced in Appendix 8 of Council's DCP.

SEPP (Biodiversity and Conservation) 2021 Chapter 2

Assessment

Does not comply

The proposed vegetation removal has been assessed against the provisions of Chapter 2 of SEPP (Biodiversity and Conservation) 2021. The vegetation identified for removal is not exempt under GRDCP 2021 and therefore requires consideration under SEPP (Biodiversity). The application stars not provided sufficient information for an adequate assessment to occur, and therefore the application is not supported.

SEPP (Resilience and Hazards) 2021

Chapte® Remediation of land

Chapter 4, Section 4.6 requires a consent authority to consider whether the land is contaminated prior to granting consent to the carrying out of any development on that land. Should the land be contaminated, the consent authority must be satisfied that the land is suitable in a contaminated state for the proposed use. If the land requires remediation to be undertaken to make it suitable for the proposed use, the consent authority must be satisfied that the land will be remediated before the land is used for that purpose.

- The subject site is zoned MU1 Mixed Use zone.
- A site inspection reveals the she does not have an obvious history of a previous land use that may have caused contamination.
- Historic aerial photographs do not indicate an obvious history of a previous land use that may have caused contamination.
- A search of Council regords did not include any reference to contamination on site or uses on the site that may have caused contamination.
- The Statement of Environmental Effects states that the property is not contaminated.

The subject site is not contaminated. The subject site is suitable for the proposed land use.

Sec ti on		nd Employment) 2021 ertising and Signage			
Section	Text	Comment	Υ	N	N/A
3.1 Aims	a) to ensure that signage (including advertising)— i. is compatible with the desired amenity and visual character of an area, and	Noted.			



	SEPP (Industry a Chapter 3 Adv	nd Employment) 2021 ertising and Signage	,	THE THE PERSON NAMED IN COLUMN TO PERSON NAM	
Section	Text	Comment	Y	N	N/A
	ii. provides effective communication in suitable locations, and iii. is of high quality design and finish.		E C		
	b) to regulate the display of advertisements in transport corridors, and	\\ \frac{\xi}{2}			
3.6 Granting of consent to signage	A consent authority must not grant development consent to an application to display signage unless the consent authority is satisfied— a) that the signage is consistent with the objectives of this Chapter as set out in section 3.1(1)(a), and b) that the signage the subject of the application satisfies the assessment criteria specified in Schedule 5.	nd Employment) 2021 ertising and Signage Comment Noted.			
3.8 Prohibited advertisements	environmental planning instrument, the display of an advertisement is prohibited on land that, under an environmental planning instrument, is within any of the following zones or descriptions— - environmentally seristive area - heritage area (excluding railway stations)	Complies – the signage is proposed within a E1 – Local Centre zone.			
3.16 Advertisements greater than 20 square fretres and within 250 metres of, and visible from, a classified road	This section applies to the display of an advertisement to which section 3.15 applies, that is within 250 metres of a classified road any part of which is visible The consent authority must not grant development consent to the display of an advertisement to which this section applies without the concurrence of TfNSW. from the classified road.	Noted, concurrence from TfNSW provided.	×		

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		nd Employment) 2021 ertising and Signage		THE THE PERSON NAMED IN COLUMN TO TH	
Section	Text	Comment	Y E	N	N/A
	SCHEDULE 5 AS	SESSMENT CRITERIA	EF)		
Character of the area	which it is proposed to be located?	Designed to comply – the proposed signage of the child care centre is consistent with the character of the area and the overall theme of	ÿ		
Special areas	Does the proposal detract from the amenity or visual quality of any environmentally sensitive areas, heritage areas, natural or other conservation areas, open space areas, waterways, rural landscapes or residential areas?	Designed to comply – the proposal does not detract from the amenity of the area.			0
Views and vistas		Designed to comply – the proposal's signage is built into the existing building and does not obscure views, nor does it dominate the skyline.	×		0
Streetscape, setting or landscape	Is the scale, proportion and form of the proposal appropriate for the streetscape. Setting or landscape? Does the proposal contribute to the visual interest of the streetscape, setting or landscape. Does the proposal reduce clutter by rationalising and simplifying existing advertising? Does the proposal screen dissigntliness? Does the proposal protrude above buildings, structures or tree canopies in the area or locality? Does the proposal require ongoing vegetation management?	Designed to comply – as the signage is built into the existing building form, it has no negative impact on the streetscape and is appropriate for the area.			
Site and building	 Is the proposal compatible with the scale, proportion and other characteristics of the site or building, or both, on which the proposed signage is to be located? 	Designed to comply – the proposed signage is compatible with the scale and characteristics of the building.			
Site and building					20

S4.15 Environmental Planning & Assessment Act, 1979



SEPP (Industry and Employment) 2021 Chapter 3 Advertising and Signage					
Section	Text	Comment	Y E	N	N/A
	Does the proposal respect important features of the site or building, or both? Does the proposal show innovation and imagination in its relationship to the site or building, or both?	Comment	A A A A A A A A A A A A A A A A A A A		
Associated devices and logos with advertisements and advertising structures	Have any safety devices, platforms, lighting devices or logos been designed as an integral part of the signage or structure on which it is to be displayed?	No safety devices of platforms proposed, however, if approved, would be conditioned.		0	
Illumination	aircraft? Would illumination detract from the amenity of any residence or other form of accommodation? Can the intensity of the	Designed to comply – the sign is illuminated by LED strip lights, however has been assessed as not having an adverse impact on the setting. If approved, conditions of consent would be imposed to limit the illumination and be adjusted.	×		
Safety	Would the proposal reduce the safety for any public foad? Would the proposal reduce the safety for pedestrians or bicyclists? Would the proposal reduce the safety for pedestrians, particularly children, by obscuring sightlines from public areas	Designed to comply – no adverse impact onto the safety of drivers and pedestrians in the area.	×	0	

The application has been assessed against the relevant provisions of SEPP (Industry and Employment) 2021 Chapter 3. The proposal complies with the principles and controls of the EPI.

SEPP (Transport and Infrastructure) 2021

SEPP (Transport Subdivision > Development likely to affect an electricity transmission or distribution network

This section applies to development or modification applications which include:

- Pedetration of ground within 2 metres of an underground power line
- Works within 10 metres of any part of an electricity tower
- Works immediately adjacent to a substation
- Works immediately adjacent to an electricity easement
- Works within 5m of an overhead power line

N/A



					4	
		SEPP (Transport and	Infrastructure) 2021		E.	
•	Installation of a poor within 5 metres of or	ol within 30 metres of supporting over verhead power lines	rhead electricity transmission lines or	S. S. S.		
2.4	8(2)(a)	Written notice to the electrical supply authority has been carried out.	Considered and supplied from Ausgrid.			
2.4	8(2)(b)	Any response to the above has been considered.	49			
	vision 17 Roads and bdivision 2 Develop	I traffic oment in or adjacent to road corrido	rs and road reservations			
	function of classified	e the potential impact of traffic noise ar		Y	N	N/A
2.1	19(2)(a)	Where practicable and safe, vehicle access is from a road other than a classified road.	Provided — whicular access is provided of Ecole Street.			
2.1	19(2)(b)	The safety and ongoing operation of the classified roadway will not be adversely affected by the development.	Designed to comply – TfNSW has assessed the application based on the submitted plans and is satisfied subject to conditions of consent if approved.			
2.1	19(2)(c)	If the development is of a type sensitive to noise, it is appropriately located and designed to reduce impacts.	Designed to comply – TfNSW has assessed the application based on the submitted plans and is satisfied subject to conditions of consent if approved.			
2.1		Impact of Road Noise or Vibration on non-road development	Designed to comply – TfNSW has assessed the application based on the submitted plans and is satisfied subject to conditions of consent if approved.			
Th	a annlication has has	on accessed and inst the relevant provis	sions of SEPP (Transport and Infrastru	ictura) 2	n21	

The application has been assessed against the relevant provisions of SEPP (Transport and Infrastructure) 2021 The proposal complies with the objectives and controls of the EPI.

SEPP (Transport and Infrastructure) 2021 Part 3.3 Early education and care facilities - specific development controls N/A Section Text Comment Ν Concurrence from the Department of Education is required in this If the development does not provide instance as the proposed childcare 3.22 Centre indoor and outdoor unencumbered based child care facility centre does not have any outdoor play space requirements in accordance with regulations 107 and space. The proposed childcare concurrence of Regulatory 108 of the Education and Care centre is entirely enclosed within an \boxtimes Services National Regulations the existing commercial building and Authority required consent authority must not approve relies on a simulated outdoor fôr certain the development without space. **R**evelopment concurrence of the regulatory Concurrence from the Department of authority. Education is obtained on December 2024

GEORGES RIVER COUNCIL

		nd Infrastructure) 2021 acilities – specific development cor	ntrols		
Section	Text	Comment	Y É	γ γ	N/A
3.23 Centre- based child care facility—matters for consideration by consent authorities	Before determining this application, the consent authority must take into consideration any applicable provisions of the Child Care Planning Guideline.	Considered – an assessment has been made in this report.	Y & S		
3.26(2) Centre- based child care facility—non- discretionary development standards	with the requirements of	Micated in an appropriate area			
3.27(1) Sentre- based offild care facility— development control plans	A provision of a development control plan that specifies a requirement, standard or control in relation to any of the following matters (including by reference to ages, age ratios, groupings, numbers or the like, of children) does not apply to	Noted The provisions of the Georges River Development Control Plan (GRDCP) 2021 pertaining to this clause have been applied during the assessment of this development application with the exception of those specified.			



	SEPP (Transport and Infrastructure) 2021 Part 3.3 Early education and care facilities – specific development controls						
	Section	Text	Comment	Y	N	N/A	
		development for the purpose of a centre-based child care facility— (a) operational or management plans or arrangements (including hours of operation), (b) demonstrated need or demand for child care services, (c) proximity of facility to other early education and care facilities, (d) any matter relating to development for the purpose of a centre-based child care facility contained in— (i) the design principles set out in Part 2 of the Child Care Planning Guideline, or (ii) the matters for consideration set out in Part 3 or the regulatory requirements set out in Part 4 of that Guideline (other than those concerning building height, side and reads setbacks or car parking rates).		de la companya de la			
ŀ							
Ö	3.1 Site selections and locations	CY - To ensure that appropriate zone considerations are assessed when selecting a site. Note: Special consideration for low density residential, commercial, industrial, public / private recreation zones and sites on school sites	The acoustic report was assessed by Council's Environmental Health Officer and raised no objection. The proposal is unlikely to worsen privacy intrusion on adjoining residential properties given the subject building is adjacent to an existing primary school. The proposal is confined entirely within an existing building, with no impact on setback and building bulk. The traffic generation as a result of this proposal is not within the tolerance of the local road network during morning and afternoon peak hours. Council's Traffic Engineer and Transport for NSW both raised concerns regarding the potential increase in traffic and queuing of cars along the Princes Highway and Ecole Street. This has been further				



		nd Infrastructure) 2021 acilities – specific development cor	itrols (THE THE PARTY OF T	
Section	Text	Comment	Y	N	N/A
		addressed in the 'Referral' section of this report.	Y &		
	C2 - To ensure that the site selected for a proposed child care facility is suitable for the use Note: Site is environmentally safe from risk and contaminants.	A centre- based childcare centre is permissible on the subject site. The proposal is not affected by environmental hazards and contaminants. The subject site has been utilised as a commercial building since its competion. The subject site is not located closely to incompatible social bases such as restricted premises, drug clinics, licenced alcohologiand gambling premises, and sex services.	y		
	C3 - To ensure that sites for child care facilities are appropriately located Note: Site is near compatible land uses	The proposed childcare centre is located adjacent to a local primary school and childcare centre. It is near employment towns, however, has minimal access to public transport (bus stops located along the Princes Highway) and is not within pedestrian connectivity. However, this is considered acceptable for the area.			
	C4 - To ensure that sites for child care facilities do not incur risks from environmental, health or safety hazards Note: Avoidance of hazardous industry, petrol stations, etc.	Designed to comply – is not located in proximity to heavy industrial areas which would impact children, staff and visitors.			
	1	predominately maintain the existing shape of the existing. Furthermore, the design of it is in direct	×		
3.2 Local character, streetscape and the public domain interface	character, eetscape and the public Character of the child care facility and the public character of the child care facility and public spaces	Designed to comply – windows do present to the street to allow passive surveillance, adequate fencing is provided to ensure safety.	×		
domain interface	C7 - On sites with multiple buildings and/or entries, pedestrian entries and spaces associated with the child care facility should be differentiated to improve legibility for visitors and children by changes in materials, plant species and colours.	Designed to comply – does not have multiple buildings and or entries. One single entry has been provided.	×		

GEORGES RIVER COUNCIL

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		nd Infrastructure) 2021 acilities – specific development cor	ntrols ,		
Section	Text	Comment	Y	N	N/A
	C8 - To ensure developments fronting parks, open spaces or bushland respond to the site	N/A – does not adjoin a public park, open space or bushland.	Y &		×
		Designed to comply – the front force is bult from as an open style aluminium fence.			
	C10 - To ensure adequate fencing or acoustic walls when facing a classified road	Does not comply – no high solid fencing provided and no screen landscaping toward Princes Highway provided			
	C11 - To respond to the streetscape and site, while optimising solar access and opportunities for shade Note: minimisation of privacy impacts, optimisation of solar access, avoidance of shadowing, minimisation of cut and fill orientation of the lot a of the existing build suffight is provided the child care facility is compatible with adjoining development and the impact on adjoining buildings is minimised Note: height and speacks are consistent with locality where an LEP does not specify. C13 - To ensure that setbacks from the bounder of a child care facility are consistent with the predominant development within the immediate Street. However, this streets can adjoining allotment. The proposal addresses and allotment. The proposal allotment. The proposal allotment. The proposal addresses and unimising cut and fill orientation of the lot a consistent with the scale of the existing build orientation of the lot a consistent with the scale of the child care facility are consistent with locality are consistent with the predominant development within the immediate of the proposal addresses and allotment. The proposal addresses and allotment. The proposal addresses and addresses and consistence of the proposal addresses and addresses and addresses and addresses and proposal addresses and	allotment. The proposal adequately addresses overshadowing, minimising cut and fill etc. Due to the orientation of the lot and the location of the existing building, sufficient			
3.3 Building		commercial premises are provided and utilised, therefore being within the existing streetscape. Building height is well under the 21m maximum. Furthermore, existing side and rear setbacks are to be			
envelope and		setbacks are provided (nil setback) with 21m street setback to Ecole Street. However, this is remaining as existing and is considered	×		
,	C14 – To ensure prevailing setbacks are used on residential land	N/A – not in an residential zone.			
	C15 - To ensure that buildings are designed to create safe environments for all users. Note: Visible form the street with easy pedestrian access	One single entry provided via a left in, left out system. Does not allow for ease of access to pedestrians. Parking is directly accessible from the street and visible from the street frontage. Is accessed through main carpark. Pedestrian access is gained via Princes Highway gate.		×	
		Designed to comply – all floor levels provided are flat with no platform lifts. An access report has been			

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		nd Infrastructure) 2021 acilities – specific development cor	ntrols	A STATE OF THE STA	
Section	Text	Comment	Y	N	N/A
	Note: Accessibility outside of and within the building Note: The National Construction Code, the Discrimination Disability Act 1992 and the Disability (Access to Premises – Buildings) Standards 2010 set out the requirements for access to buildings for people with disabilities.	provided and is deemed to be satisfactory for accessible design.	Y &		
	C17 - To provide landscape design that contributes to the streetscape and amenity	Does not comply — referral to Council's Landscape Officer does not comply, and is addressed in the 'Referral' section of this report.			
3.4 Landscaping	buildingstaking into account streetscape,	Does, not comply – referral to Coencil's Landscape Officer does not comply, and is addressed in the Referral' section of this report.			
	C19 - To protect the privacy and security of children aftending the facility Note: Open balcomes in mixed use developments should not overlook facilities nor overhang outdoor play spaces.	N/A – no open balconies and not within a mixed-use development.			
3.5 Visual and acoustic privacy	C20 - To minimise direct overlooking from public places	Opaque glassing provided on the Princes Highway elevation, limiting looking from main highway into southern rooms. The existing site and building layout is adequate for limited overlooking opportunities into the centre.			
3.5 Visual and acoustic privacy	C21 - To minimise impacts on privacy of adjoining properties.	Overlooking opportunities presented to the adjoining car park for the primary school. This is minimised due to the setback of this being over 5m from the boundary and is supported.		0	
\$ \$\\ \frac{\x}{2}\\	C22 - To minimise the impact of child care facilities on the acoustic privacy of neighbouring residential developments.	N/A – not located adjacent to residential accommodation and is not a new development.			



				47.			
	SEPP (Transport and Infrastructure) 2021 Part 3.3 Early education and care facilities – specific development controls						
Section	Text	Comment	Y	N	N/A		
	C23 - A suitably qualified acoustic professional should prepare an acoustic report which will cover the following matters: • identify an appropriate noise level for a child care facility located in residential and other zones • determine an appropriate background noise level for outdoor play areas during times they are proposed to be in use • determine the appropriate height of any acoustic fence to enable the noise criteria to be met.	Acoustic report has been provided and assessed accordingly	Y &				
	C24 - To ensure that outside noise levels on the facility are minimised to acceptable levels.	An acoustic report has been submitted and assessed accordingly. Furthermore, the measures provided within the building are considered acceptable.		0	0		
3.6 Noise and air pollution	C25 - An acoustic report should identify appropriate noise levels for sleeping areas and other non-play areas and examine impacts and noise attenuation measures where a child care facility is proposed in any of the following locations: • on industrial zoned lead where the ANEF contour is between 20 and 25 • along a railway or mass transit corridor, as defined by State Environmental Planning Policy (Infrastructure) 2007 • on a maje or busy road • other lead that is impacted by substantial external noise.	Y					
	C26 To ensure air quality is acceptable where child care facilities are proposed close to external sources of air pollution such as major roads and industrial development Note: Locate child care facilities on sites which avoid or minimise the potential impact of external sources of air pollution such as major roads and industrial development.	Does not comply – no air quality assessment report has been provided.		×			
\$ A	C27 - A suitably qualified air quality professional should prepare an air quality assessment report to	Does not comply – no air quality assessment report has been provided.					



		nd Infrastructure) 2021 acilities – specific development cor	ntrols ,	THE	
Section	Text	Comment	Y E	N	N/A
	demonstrate that proposed child care facilities close to major roads or industrial developments can meet air quality standards in accordance with relevant legislation and guidelines. The air quality assessment report should evaluate design considerations to minimise air pollution such as: • creating an appropriate separation distance between the facility and the pollution source. The location of play areas, sleeping areas and outdoor areas should be as far as practicable from the major source of air pollution • using landscaping to act as a filter for air pollution generated by traffic and industry. Landscaping has the added benefit of improving aesthetics and minimising visual intrusion from an adjacent roadway • incorporating ventilation design into the design of the facility		A CONTRACTOR OF THE CONTRACTOR		
3.7 Hours of operation	C28 - Hours of operation where the predominant land use is esidential should be confined to the core hours of 7.00am to 7.00pm weekdays. The hours of operation of the proposed child care facility day be extended if it adjoins or is adjacent to non-residential langues	N/A – not within a residential zone or area.			×
-	predominantly commercial areas, the house of operation for each child care facility should be assessed with		\boxtimes		
3.8 Traffic, parking and	\$30 - To provide parking that satisfies the needs of users and demand generated by the centre Note: Off street car parking should be provided at the rates for child care facilities specified in a Development Control Plan that applies to the land.	Does not comply – insufficient parking provided in accordance with GR DCP 2021.		×	
pedestrian cificulation	zones and mixed-use developments, on street parking may only be considered where there are no conflicts with adjoining uses,	Location of the childcare centre does not allow for on street parking to be accommodated. Due to the location of the highway, as well as high frequency uses of the primary school and nearby oval. This means that on			

GEORGES RIVER COUNCIL

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		nd Infrastructure) 2021 acilities – specific development con	ntrols	THE STATE OF THE S	
Section	Text	Comment	Y	N	N/A
	movement or potential conflicts with trucks and large vehicles.	street parking must not be considered appropriate.	Y &		
	C32 - A Traffic and Parking Study should be prepared to support the proposal to quantify potential impacts on the surrounding land uses, to optimise the safety and convenience of the parking area(s) and demonstrate how impacts on amenity will be minimised. The study should also address any proposed variations to parking rates and demonstrate that: • the amenity of the surrounding area will not be affected • there will be no impacts on the safe operation of the surrounding road network.	A Traffic and Parking Study has been provided and assessed accordingly.	¥		
	C33 - Alternate vehicular access should be provided where child care facilities are on sites fronting: • a classified road • roads which carry freight traffic of transport dangerous goods for hazardous materials. The alternate access must have regard to: • the prevailing traffic conditions • pedestrian and wehicle safety including bicycle movements • the likely impact of the development on traffic.	Alternative access provided to Ecole Street through the existing vehicular access onto the site.	×		
	C34 - Child care facilities proposed within cul-de-sacs or via narrow	N/A – the proposal is not within a cul de sac or narrow road.			
	c35 - To provide a safe and connected environment for pedestrians both on and around the site • separate pedestrian access from the car park to the facility • defined pedestrian crossings and defined/ separate paths included within large car parking areas • separate pedestrian and vehicle entries from the street for parents, children and visitors	Does not comply – refer to Council's Traffic Engineer's comments in the 'referral' section of this report.		×	



	SEPP (Transport a	nd Infrastructure) 2021		A TATA	
	Part 3.3 Early education and care f	acilities – specific development cor	itrols	27	
Section	Text	Comment	Y	N	N/A
	 pedestrian paths that enable two prams to pass each other delivery, loading and vehicle turnaround areas located away from the main pedestrian access to the building and in clearly designated, separate facilities minimise the number of locations where pedestrians and vehicles cross each other in commercial or industrial zones and mixed-use developments, the path of travel from the car parking to the centre entrance physically separated from any truck circulation or parking areas vehicles can enter and leave the site in a forward direction clear sightlines are maintained for drivers to child pedestrians, particularly at crossing locations 	nd Infrastructure) 2021 acilities – specific development cor Comment	E C		
	C36 - Mixed use developments should include: • driveway access, manoeuvring areas and parking areas for the facility that are separate to parking and manoeuvring areas used by trucks • drop off and pick up ones that are exclusively available for use during the facility's operating hours with spaces clearly marked accordingly, close to the main entrance and preferably at the same floor level. Alternatively, direct access should avoid crossing driveways or manoeuvring areas used by vehicles accessing other parts of the site. • Tarking that is separate from other uses, located and grouped together and conveniently located near the entrance or access point to the facility.	N/A – not a mixed use development			×
	separate car parking areas from the building entrance and play areas	Furthermore, the accessible parking spot is provided as close to the primary entrance in accordance with			

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		nd Infrastructure) 2021 acilities – specific development cor	ntrols	COUN	
Section	Text	Comment	Y E	N	N/A
	with appropriate Australian Standards include wheelchair and pram accessible parking.	Ŕ	Y &		
4.1 Indoor space requirements	Regulation 107: Every child being educated and cared for within a facility must have a minimum of 3.25m² of unencumbered indoor space. Unencumbered indoor space excludes any of the following: • passageway or thoroughfare (including door swings) used for circulation • toilet and hygiene facilities • nappy changing area or area for preparing bottles • area permanently set aside for the use or storage of cots • area permanently set aside for storage • area or room for staff or administration • kitchens, unless the kitcher is designed to be dised predominately by the children as part of an educational program e.g. a learning kitcher on-site laundry • other space that is not suitable for children Note: For a vera dah to be included as unencumbered indoor space, any opening must be able to be fully closed during inclement weather. It can only be counted once and therefore cannot be counted as outdoor space as well as indoor space Note: Storage areas including foinery units are not to be included in the calculation of indoor space. To achieve a functional unencumbered area free of clutter, storage areas need to be considered when designing and calculating the spatial requirements of the facility. It is recommended that a child care facility provide: • a minimum of 0.3m³ per child of external storage space • a minimum of 0.2m³ per child of internal storage space.	Children = 119. A minimum of 386.75m ² of floor space required. Total on GF = 409.97m ²			



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	SEPP (Transport and Infrastructure) 2021 Part 3.3 Early education and care facilities – specific development controls					
Section	Text	Comment	Y	N	N/A	
	Note: Storage of items such as prams, bikes and scooters should be located adjacent to the building entrance.	Ŕ				
4.2 Laundry and hygiene facilities	Regulation 106: There must be laundry facilities or access to laundry facilities; or other arrangements for dealing with soiled clothing, nappies and linen, including hygienic facilities for storage prior to their disposal or laundering. The laundry and hygienic facilities must be located and maintained in a way that is not accessible by, and does not pose a risk to, children.	Does not comply – no storage nominated for Soiled items within the laundry area provided.				
	A facility that does not contain on site laundry facilities must make external laundering arrangements. Any external laundry facility providing services to the facility needs to comply with any relevant Australians Standards.					
4.3 Toilet and hygiene facilities		Sufficient toilet and hygiene facilities provided with adequate windows for surveillance inside provided.			\boxtimes	
4.4 Ventilation and natural light	Regulation 10: Services must be well verifilated, have adequate natural right, and be maintained at a temperature that ensures the safety and wellbeing of children. Child care facilities must comply with the light and ventilation and minimum ceiling height requirements of the National Construction Code. Ceiling height requirements may be affected by the capacity of the facility. Ventilation	No ventilation assessment has been provided and cannot be assessed accordingly.		×		
Ş ¹ ,	Good ventilation can be achieved through a mixture of natural cross ventilation and air conditioning.					

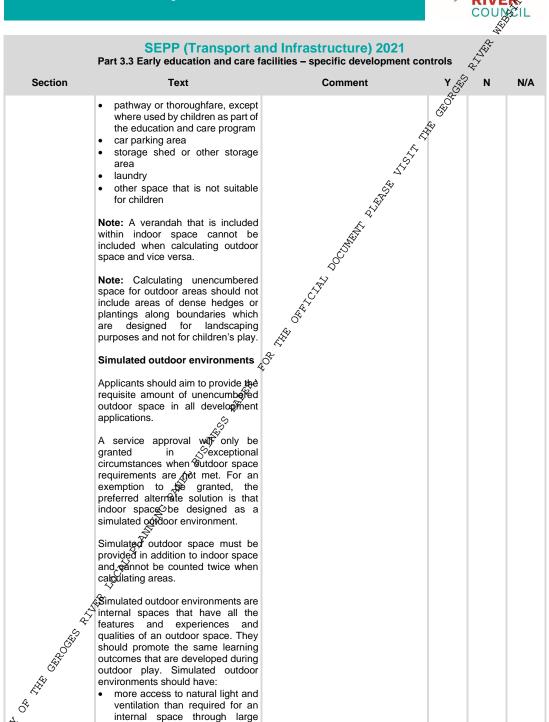


		nd Infrastructure) 2021 acilities – specific development cor	itrols	A. T.	
Section	Text	Comment	Y	N	N/A
Section	Encouraging natural ventilation is the basis of sustainable design; however, there will be circumstances where mechanical ventilation will be essential to creating ambient temperatures within a facility. To achieve adequate natural ventilation, the design of the child care facilities must address the orientation of the building, the configuration of rooms and the external building envelope, with natural air flow generally reducing the deeper a building becomes. It is recommended that child care facilities ensure natural ventilation is available to each indoor activity room. Natural light Solar and daylight access reduces reliance on artificial lighting and	THE STATE OF THE S	Y &	N	N/A
	heating improves energy efficiency and creates comfortable learning environments through pleasant conditions. Natural light contributes to a sense of well-being, important to the development of whildren and improves services outcomes. Daylight and solar access changes with the time of day, seasons and weather conditions. When designing child care facilities consideration should be given to: providing windows facing different orientations using skylights as appropriate conditions. Designers should aim to minimise the need for artificial lighting during the day, especially in circumstances where room depth exceeds ceiling height by 2.5 times. It is recommended that ceiling heights be proportional to the room size, which can be achieved using raked ceilings and exposed trusses, creating a sense of space and visual interest.	Decimal to comply sufficient			
4.5 Administrative space	provide adequate area or areas for	Designed to comply – sufficient administrative areas provided on the ground floor to consult with parents			

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		nd Infrastructure) 2021 acilities – specific development cor	ntrols ,	THE STATE OF THE S	
Section	Text	Comment	Y	N	N/A
	administrative functions of the service, consulting with parents of children and conducting private conversations.	and conducting private conversations.	Y &		
4.6 Nappy change facilities	Regulation 112: Child care facilities must provide for children who wear nappies, including appropriate hygienic facilities for nappy changing and bathing. All nappy changing facilities should be designed and located in an area that prevents unsupervised access by children.	Nappy changing facilities are provided within each sathroom located for each learning from. This comes with a bench type baby bath, and a sink is provided outside of this.			
4.7 Premises designed to facilitate supervision	Regulation 115: A centre-based service must ensure that the rooms and facilities within the premises (including toilets, nappy change facilities, indoor and outdoor activity rooms and play spaces) are designed to facilitate adequate supervision of children at all times, having regard to the need to maintain their rights and dignity	Designed to comply – adequate supervision provided within the premises across all areas.			
4.8 Emergency and evacuation procedures	Regulations 97 & 168: Emergency procedures and evacuation Risks associated with multi-storey buildings, including the appropriate child-to-staff ratios and emergency and evacuation plans need to be assessed in the context of the service approval. Facility design and features should provide for the safe and managed evacuation of children and staff from the facility in the event of a fire or other emergency. This hould take into consideration the number and age of the occupants, emergency and evacuation plans, the location of the facility and the relevant fire safety measures within the building				
4.9. Sutdoor Space requirements	Regulation 108: An education and care service premises must provide for every child being educated and cared for within the facility to have a minimum of 7.0m² of unencumbered outdoor space. Unencumbered outdoor space excludes any of the following:	Children = 119. 833m² of outdoor space required. Provided = 895m² provided as a simulated outdoor environment on both the ground and first floor.			

S4.15 Environmental Planning & Assessment Act, 1979



windows, glass doors and panels to enable views of trees, views of



		nd Infrastructure) 2021 acilities – specific development cor	ntrols	The state of the s	
Section	Text	Comment	Y	N	N/A
	the sky and clouds and movement outside the facility skylights to give a sense of the external climate a combination of different floor types and textures, including wooden decking, pebbles, mounds, ridges, grass, bark and artificial grass, to mimic the uneven surfaces of an outdoor environment sand pits and water play areas furniture made of logs and stepping logs dense indoor planting and green vegetated walls climbing frames, walking and/or bike tracks vegetable gardens and gardening tubs	nd Infrastructure) 2021 acilities – specific development cor Comment	A STATE OF THE STA		
4.10 Natural environment	health and Safety of the centre's occupants Such as those which: • are Shown to be poisonous,	Adequate natural environments provided. The submitted landscape plan provides a variety of different learning opportunities for children in	\boxtimes		

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		nd Infrastructure) 2021 acilities – specific development cor	ntrols	ATELO	
Section	Text	Comment	Y	N	N/A
	ensure adequate supervision and minimise opportunities for bullying and antisocial behaviour enhance outdoor learning, socialisation and recreation by positioning outdoor urban furniture and play equipment in configurations that facilitate interaction.		Y E		
4.11 Shade	months, for at least 30% (or 2.1m²) of the 7.0m² of outdoor space per child required. • adequate shade for outdoor play areas is to be provided in the form of natural shade such as	providing 2 hours of sunlight in winter months. However, this is not provided for all 119 children (2.1sqm), with only 212sqm provided, instead of 249sqm. Adequate shade structures provided			
4.12 Fencing	Regulation 104: Any outdoor space used by children must be enclosed by a fence or barrier that is of a height and design that children	Designed to comply – adequate fencing provided that children cannot go over or under.	\boxtimes		



		nd Infrastructure) 2021 acilities – specific development cor	ntrols	A SEE SEE SEE SEE SEE SEE SEE SEE SEE SE	
Section	Text	Comment	Y	N	N/A
	preschool age or under cannot go through, over or under it.		Y E		
4.13 Soil assessment	Regulation 25: Subclause (d) of Regulation 25 requires an assessment of soil at a proposed site, and in some cases, sites already in use for such purposes as part of an application for service approval. With every service application one of the following is required: • a soil assessment for the site of the proposed education and care service premises • if a soil assessment for the site of the proposed child care facility has previously been undertaken, a statement to that effect specifying when the soil assessment was undertaken a statement made by the applicant that states, to the best of the applicant's knowledge, the site is likely to be contaminated in a way that poses an unacceptable risk to the health of children.	No soil assessment required to be completed. Use of existing building with no excavation proposed exceeding a depth of one metre.			

The application has been assessed against the relevant provisions of the Guideline. The proposal does not comply with one or more of the aims or controls of the Guideline.

George's River Local Environmental Plan 2021								
Section	Text (b) to provide for a range of business	Comment	Υ	N	N/A			
1.2 EV Airms	Sees which promote employment and economic growth and contribute to the viability and	The proposal meets the aims of the LEP.	\boxtimes					



	Georges River Local Env	vironmental Plan 2021	4	S. C.	
Section	Text	Comment	Y CS	N	N/A
	River and to build upon and enhance the character of local areas, (f) to promote a high standard of urban design and built form, (g) to protect, preserve and enhance the natural landform, vegetation and open space, especially foreshores or bushland, in order to maintain landscape amenity and public access and use, (h) to protect, maintain and improve waterway health to achieve the environmental values of the community and uses for waterways,	the state of the s	Sy.		
2.2 Zoning	Refer to LEP map.	E1 Local Centre			
2.3 Zone objectives	To provide a range of retail, business and community uses that serve the needs of people who live in work in or visit the area. To encourage investment in local commercial development that generates employment opportunities and economic growth. To enable residential development that contributes to a vibrant and active local centre and is consistent with the Council's strategic planning for residential development in the area. To encourage business, retail, community and other non-residential land uses on the ground floor of buildings. To encourage public transport patropage and encourage walking and sycling. To encourage development that is compatible with the centre's position on the centres hierarchy.	The proposal complies with the	\boxtimes		
2.7 Demolition	The demolition of a building requires development consent.	Noted.			
4.3 Height of Buildings	(a) to ensure that buildings are compatible with the height, bulk and scale of the existing and desired future character of the locality, (b) to minimise the impact of overshadowing, visual impact, disruption of views and loss of privacy on adjoining properties and open space areas.				



	Georges River Local En	vironmental Plan 2021	Š	or W	
Section	Text	Comment	, v	N	N/A
4.4B Floor space ratio	To ensure that buildings are compatible with the bulk and scale of the existing and desired future character of the locality.	Commental Plan 2021 Comment Standard: Minimum 0.7:1a (1,441.3m²) Proposed: 0.39:1 (808.4m²)			_
4.5 Calculation of floor space ratio and site area	To set out rules for the calculation of the site area of development for the purpose of applying permitted floor space ratios	The application has been assessed in accordance with the provisions of this section.			0
4.6 Exceptions to development standards	 (a) to provide an appropriate degree of flexibility in applying certain development standards to particular development, (b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances. 	A Clause 4.6 variation statement has been provided by the applicant and is assessed in this report.			
5.10 Heritage conservation	To conserve the environmental and cultural heritage of the Georges River local government area, including heritage items, conservation areas archaeological sites, and Aboriginal places of significance.	Council's Heritage Officer who supported the application if it was to			
6.1 Acid sulfate soils	To ensure that development does not disturb, expose or drain and sulfate soils and cause enwonmental damage	The subject site is identified as being on Class 5 Acid Sulfate Soils. As no works proposed is impacting on this, the proposal is considered satisfactory.			
6.3 Stormwater management	To minimise the impacts of urban stormwater on land to which this Plan applies and on adjoining properties, native bushland and receiving waters	Comments were received from Council's Development Engineer who supported the application if it was to be approved.			
6.9 Essential services	The property must have in place by determination the following services: (a) water: (b) electricity, (c) the communications facilities, (d) the disposal and management of sewage, (e) stormwater drainage or on-site conservation, (f) suitable vehicular access.	The proposal has not included the following arrangements satisfactorily: - Vehicular Access		×	
6 1 Environmental Sestainability	Applies in R4, E1, E2 and MU1 zones for new buildings, changes of uses and alterations and additions. Consent must not be granted on land to which this clause applies if the building is 1,500 square metres in gross floor area or greater unless adequate consideration has been given to the following in the design of the building—	Applies as it is within the E1 Local Centre. However, the building is not greater than 1,500 square metres in floor area and is supported.			



Section	Georges River Local Env	Comment Comment	Y S	N N	N/A
	(a) water demand reduction, including water efficiency, water recycling and minimisation of potable water usage, (b) energy demand reduction, including energy generation, use of renewable energy and reduced reliance on mains power, (c) indoor environmental quality, including daylight provision, glare control, cross ventilation and thermal comfort, (d) the minimisation of surfaces that absorb and retain heat and the use of surfaces that reflect heat where possible, (e) a reduction in new materials consumption and use of sustainable materials, including recycled content in concrete, sustainable timber and PVC minimisation, (f) transport initiatives to reduce car, dependence such as providing cycle facilities, car share and small vehicle parking spaces.				
6.13 Development in Zones E1 and MU1	(2) This clause applies to land in the following zones— (a) Zone E1 Local Centre, (b) Zone MU1 Mixed Use. (3) Development expsent must not be granted for development on land to which this clause applies unless the consent authority is satisfied the development will not cause a part of the ground floor of a building that is facing a street to be used for the purposes of residential accommodation or tourist and visitor accommodation or tourist and visitor accommodation. (3) Development consent must not be granted for the erection of a building with a gross floor area on the ground floor of more than 500m2 on land identified as "Area A" on the Land Zoning Map unless the consent authority is satisfied at least 500m2 of the gross floor area on the ground floor will be used for— (a) a purpose other than residential accommodation, and (b) a purpose specified in subclause (4).	Located within a E1 Local Centre. The proposal is for a centre based child care centre and satisfies the controls stipulated within the clause.	\boxtimes		

S4.15 Environmental Planning & Assessment Act, 1979



N/A

Georges River Local Environmental Plan 2021

Section Text Comment

The proposal does not comply with one or more of the aims or controls of the EPI.

GRLEP 2021 Clause 4.6 Variation

As identified in assessment of the proposed works against the GLEP 2021 a Claus 4.6 Variation is requested for the clause(s) outlined in the table below.

Name of Clause	Proposed Variation
4.4B – Exceptions to floor space ratio – non-residential uses	A variation of 42.6% or 612.7sqm under the requirement.

Clause 4.6 Assessment

Under Clause 4.6 of the GRLEP 2021, development consent may be granted even though the development would contravene a development standard imposed by this or any other environmental planning instrument.

Under Clause 4.6(3), development consent must not be grassied for development that contravenes a development standard unless the consent authority is satisfied the applicant has demonstrated that:

- (a) compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
- (b) there are sufficient environmental planning grounds to justify contravening the development standard.

Adequacy of the written request pursuant to the matters outlined in Clause 4.6 (3)

Clause 4.6(3)(a) compliance with the development standard is unreasonable or unnecessary in the circumstances

In Wehbe V Pittwater Council (2002) NSW LEC 827, the Hon. Justice Preston CJ set out the five following criteria where compliance with a development standard would be unreasonable or unnecessary:

- The objectives of the standard are achieved notwithstanding non-compliance with the standard; 1.
- 2. The underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary;
- 3. The underlying object or purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable;
- 4. The development standard has been virtually abandoned or destroyed by the Council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable;
- 5. The zofting of the particular land is unreasonable or inappropriate so that a development standard appropriate for that zoning is also unreasonable and unnecessary as it applies to the land and confiliance with the standard that would be unreasonable or unnecessary. That is, the particular parcel of land should not have been included in the particular zone.

The abovementioned matters of considerations form the basis to determine whether the compliance with development standard is unreasonable or unnecessary in the circumstances of the case. The assessment is as follows:

First Test: The objectives of the standard are achieved notwithstanding non-compliance with the standard;

S4.15 Environmental Planning & Assessment Act, 1979



In response to this criterion, the applicant indicated the following:

"The intent of this objective is to provide a contemplated mix between residential and non- residential uses across a development. This objective seeks to limit the residential capacity on the land by was of ensuring that a minimum non-residential yield is provided which is suitably balanced across the development.

Given that the proposed development seeks the provision of 100% of any intended floor area to non-residential uses, it is deemed to respond to the core objective of the standard. The breach is more of a technical nature noting that it is the result of the provision of a development on the land that is not only being carried out independently of any combined residential uses but presents with an overall gross floor area and ensuing building form that is well below the maximums prescribed to the land.

While the development as a whole does not meet the 0.7:1 generation of now residential uses, it continues to promote employment and the established hierarchy of land uses within the 1 zone along the north-western side of the Princes Highway.

In this regard, the development continues to met the sole objective of his standard despite a technical departure relevant to the extent of overall non-residential floor space ratio being met."

Assessment of the proposal against the clause objectives are contained below:

Objective	Assessment
	The Applicant's assessment of the non-compliance is considered to be justified as a sechnical non-compliance. The existing building and its footprint are maintaining as existing, with the proposed childcare centre taking up the entirely of the floor space. It is noted that the objectives of the E1 Local Centre are to provide a range of retail, business and community uses that serves the community, and the use of the proposal meets the criteria.

As outlined above, the proposal is consistent with the objectives of the standard in isolation. As the application is being refused, the variation is not supported.

The applicant only utilised the first test to establish that the variation is to be supported, referencing *Initial Action Pty Ltd v Woollahra Municipal Council [2018] NSWLEC 118.*

Conclusion

As discussed above, the applicant's variation request fails to address the matters outlined in Clause 4.6 (3), and thus the requirements of this clause have not been met, and the variation cannot be supported.

Clause 4.6(3)(b) there are sufficient environmental planning grounds to justify the contravention of the development standard.

In response to this subclause, the applicant indicated the following:

- The proposed development is for built form that is permissible and is consistent with the objectives of the provisions of 4.4B contained in GRLEP 2021;
- The proposal provides for 100% of any intended gross floor area to be used as non-residential and will therefore, meet the underlying Intent of the control objective despite meeting the numerical
 - A compliant scheme would generate additional levels of impact/s as it would require the provision of an unnecessary 1,367 .3m2 of non-residential floor space to a development that does not necessitate it; and
- All other requirements relating FSR and land use are consistent noting the existing and transitional for of the Local Centre context.

It is considered that the proposal demonstrates sufficient environmental planning grounds to warrant the variation, as it is maintaining the existing commercial building on site for the new proposal for a childcare

Summary of 4.6 Assessment and Conclusion

4.6 Variation Not Supported

The proposal seeks to vary Clause 4.4B of the Georges River Local Environmental Pian. The 4.6 variation request has been assessed and is considered to be satisfactory with regards to the matters it is required to address under Clause 4.6(3). In isolation, the variation is supported and recommended. However, as the application is being refused on other grounds stipulated in this report, the request is denied.

Provisions of any Proposed Instrument

There is no proposed instrument that is or has been the subject of public consultation under this Act which is relevant to the proposal.

Provisions of any Development Control Plan

Georges River Development Control Plan 2021					
Part	Name	Y	N		
Part 3	General Planning Considerations				
Part 4	General Land Use				
Part 6.5	Foreshore Locality Controls				
Appendices	Supporting Information (e.g. Exempt Tree Works)				

3.5 Earthworks Clause Taxt Comment Y N N/A						
Clause		Comment	Y	N	N/A	
3.5(1)	Natural ground level should be maintained within 900mm of a side and rear boundary.	The proposal maintains natural ground level within 900mm of the side and rear boundary, as the existing dwelling is proposed to be maintained.				
3.5(2)	Cut and fill should not alter natural or existing ground levels by more than	Designed to comply – cut and fill is within 1m of existing ground level.				
3.5(3)	Habitable rooms (not including bathrooms, laundries and storerooms) are to be located above existing ground level	Designed to comply – all habitable rooms are located above existing ground level.				
3.5(3)	Development is to be located so that clearing of vegetation is avoided.	Refer to Council's Landscape Officer's comments in the 'Referral' section of this report.				
\$ 3.5(6)	Cut and fill within a tree protection zone (TPZ) of a tree on the development site or adjoining land, must be undertaken in accordance with Australian Standard AS 4970	Officer's comments in the 'Referral'		×		



	3.5 Earthworks			S.	
Clause	Text	Comment	, Y	N	N/A
	(Protection of trees on development sites).	Š	St.		
3.5.2 Erosion & Sediment Control	Standard conditions of consent would consent which would adequately release.	d be imposed on any development			

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021

The proposal does not comply with one or more of the objectives or controls of this section of the DCP.

	3.6 Contaminated Land							
Clause	Text	Comment	Υ	N	N/A			
3.6(1)	Council to meet its obligation to	The apprication has been assessed against the relevant provisions of SERP (Resilience and Hazards)						

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021

The proposal complies with the objectives and controls of this section of the DCP.

×3.7 Heritage							
Clause	Text	Comment	Υ	N	N/A		
3.7.6 Development in the vicinity of a Heritage Item or Heritage Conservation Area		The site is located within the vicinity of a Heritage item. The application has been assessed by Council's Heritage Officer and is found to be satisfactory.					

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021 Part 3.7. The proposal complies with the objectives and controls of this section of the DCP.

3.10 Water Management						
Clause ኞ	Text	Comment	Y	N	N/A	
Stoffmwater Management	Policy, incorporate WSUD principles, ensure on-site detention does not compromise deep soil zones or landscaping, and manage runoff to	Designed to comply – the submitted stormwater plans have been assessed by Council's Development Engineer and is found to be satisfactory subject to conditions if approved.				



3.10 Water Management			Si	
Clause	Text	Comment		N/A
Water Quality	pollutants and treat runoff to reduce erosion, sedimentation, and nutrient dispersal, especially near waterways	assessed by Council's Development Engineer and is found to be ⊠		_

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021 Part 3.10. The proposal complies with the objectives and controls of this section of the DCP.

	3.12 Waste M	anagement &			
Clause	Text	Somment	Υ	N	N/A
3.12	neighbouring amenity.	Management Plan' has been	\boxtimes		

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021 Part 3.12. The proposal complies with the objectives and controls of this section of the DCP.

	3.13 Parking Access	and Transportation			
Clause	Text Q ^v	Comment	Υ	N	N/A
3.13(1) Rate	Home based: space per employee and space per child. 1 space per 2 staff plus: 20 – 35 children: 1 space per 4 children 40-69 children: 1 space per 5 children.	Does not comply – parking requirements are as follows: REQUIRED = 29.3 (rounded to 30) (10 for staff, 20 for dropping off, picking up) PROPOSED = 28 (8 for staff, 20 for dropping off/picking up).			0
Design and Cayout of Car Parking Areas	Schildren: 1 space per 6 children. A transport and parking assessment study is required. Be designed in accordance with the requirements set out in AS 2890.1 (2004) and AS 2890.2 (2002) for off street parking	Does not comply – the proposed parking does not comply with the Australian Standard, specifically parking spaces 24, 23, 22 and 10. It is recommended that visitor space 24, 23 and 22 be deleted on safety grounds due to not being able to safely manoeuvre in and out of the car park. Whereas parking space 10 must not be used for visitor parking as it is tandem parking shared with a staff member.			



3.13 Parking Access and Transportation					
Clause	Text	Comment	~ Z	N	N/A
3.13(20) At-Grade Parking	Building frontages are level with the street.	Does not comply – refer to Council's Landscape Officer for comments.	§ □	\boxtimes	
3.13(21) At-Grade Parking	Must include: i. Planting beds fronting a street are to have a minimum width of 1m. ii. Shade trees at a ratio of 1 tree per 6 parking spaces. iii. Planting selection avoids species with short lifespans or which may drop items into the carpark.	Does not comply – refer to Council's Landscape Officer for comments.			
3.13(22) At-Grade Parking	Parking areas are to incorporate a 150mm concrete kerb or edge treatment to reduce the likelihood of vehicles damaging adjoining landscaped areas. The use of bollards should also be considered.	Does not comply – refer to Council's Landscape Officer for comments.			
3.13(23) Accessible Parking	Parking complies with AS 1428 Design for access and mobility and AS/NZS 2890.6. 2-3% of all spaces should be accessible (minimum 1).	· · · · · · · · · · · · · · · · · · ·			
3.13(24) Accessible Parking	Accessible parking spaces shall be located close to an accessible lift, ramp or building entrarice and be provided with an accessible path of travel.	Designed to comply – accessible parking provided close to a ramp leading up to the main entrance.	×		
3.13(30 & 31) Pedestrians	Ensure pedestrian safety, and separate pedestrian and vehicle routes.	Designed to comply			
3.13(32, 33 & 34) Access	Design dreways to minimise visual impact on the street and maximise pedestran safety. Ensure that all vehicles, including whicles using loading bays, can enter and leave the site in a forward direction. Avoid locating accessways to driveways adjacent to the doors or windows of habitable rooms.	Does not comply – refer to Council's Traffic Engineer for comment.		\boxtimes	

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021 Part 3.13 The proposal does not comply with one or more of the objectives or controls of this section of the DCP.

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	3.14 Ut	ilities	Si	
Clause	Text	Comment	[€] N	N/A
Utilities	Development must provide essential services integrated into building and site design to minimise streetscape impacts and support future occupants.	Designed to comply services have		

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021 Part 3.14. The proposal complies with the objectives and controls of this section of the Development Control Plan 2021.

	r complice with the objectives and com				
	3.18 Advertising	and Signage			
Clause	Text	g and Signage√ Comment	Y	N	N/A
(1)	architecture of the supporting building, not obscure significant architectural features and maintain the dominance of the architecture. iv. Be limited in number of avoid cluttering, distraction and unnecessary repetition.				
(4)	In residential zones, signage should not be illuminated.				

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021 Part 3.18. The proposal complies with the objectives and controls of this section of the DCP.

		3.20 Noise and Vibration				
1	Clause	Text	Comment	Υ	N	N/A
000	3.20.2(1) Road and Rail	Acoustic assessments for noise sensitive developments as defined in	Designed to comply – an acoustic assessment report has been	\boxtimes		



	3.20 Noise an	d Vibration	کے	S. S	
Clause	Text	Comment	, cy	N	N/A
	clauses 87 and 102 of the Infrastructure SEPP may be required if located in the vicinity of a rail corridor or busy roads.	comment Submitted with the application and ischemed to be satisfactory. Designed to comply the	, Gr		
3.20.3(1) Noise Generating	minimum and does not create	development is designed and sited so that noise is minimised adjoining a			
3.20.3(2) Noise Generating	Noise generating developments should be accompanied by an acoustic report that demonstrates the development is sited and designed to: i. Minimise the effect of noise and vibration on surrounding sensitive land uses; and ii. Comply with relevant State Government and Council guidelines.	Provided?	\boxtimes	0	
3.20.3(3) Noise Generating	The location and design of nesse generating activities, such as loading and unloading areas, garbage collection areas, driveways parking areas, active recreation areas, air conditioning or mechapical plants, should be sited away from adjacent sensitive land uses and/or screened by walls or other accurate the sensitive land uses and/or screened by walls or other accurate the sensitive land uses and/or screened by walls or other accurate the sensitive land uses and/or screened by walls or other accounts.	Designed to comply – the loading/unloading bays within the site are adequately sited to minimise noise	\boxtimes		
3.20.3(4) Noise Generating	In addition to physical noise mitigation measures, noise impact management measures should be used to further limit potential noise impacts on sensitive land uses such as: i. Scheduled times to undertake soise generating activities and/or use of noise generating machinery; and ii. Reasonable hours of operation including delivery hours. Note: Noise generating development may include, but is not limited to the following: childcare centres, schools, places of public worship, industrial uses, commercial developments, hotels, backpackers' accommodation, and some active recreational facilities.	Designed to comply – hours of operation and scheduled hours provided to minimise noise.	\boxtimes		

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021 art 3.20. The proposal does not comply with one or more of the objectives or controls of this section of the DCP.

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	Part 5 – Residential Locality Statement				
	Area	Comment		N	N/A
•	Carlton (South)	The proposed development demonstrates consistency with the Residential Locality Statement by respecting the established and desired future character of the area, integrating well with the surrounding streetscape, and maintaining key features such as building form, scale, setbacks, and landscaping that contribute to the locality's unique identity.			

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021 Part 5. The proposal complies with the objectives and controls of this section of the DCP.

		4.2 Early Education and	I Child Care Facilities			
	Clause	Text	Somment	Υ	N	N/A
•	neighbouring land of Ensure that childeresidential environr size, bulk and heigh Ensure that childe surrounding built for Ensure that childeren on surrounding land	care centres integrate into existing ments and are unobtrusive in terms of ht. care centres are appropriate for the arm and natural landscape. are centres will have minimum impact d uses. Safety and wellbeing of children and	Does not comply – the proposed development will have an adverse impact on surrounding land uses and the safety of children and staff due to inadequate traffic and parking provided.		\boxtimes	
		4.2 Building	g Setbacks			
•	to site conditions, of the streetscape impacts upon the s	and scale of a child care centre relates complements the prevening character and minimises any adverse amenity urrounding properties.	Noted.			
	(1)	The child care centre should comply with the refevant setback controls as stipulated in this DCP as follows: i. Within a residential zone, setbacks for dwelling houses; and ii. Within a commercial / industrial zone — setbacks will be considered on a merit basis.	Acceptable – the proposed child care centre is maintaining the existing commercial building and is not altering the existing side and rear setbacks.			
		4.2.2 Provisior Comply with rate in Section 3.				
	£3	4.2.3 Sig	nage			
•	the locality. Not obscure the streetscapes, or significant controls.	enhance the predominant character of e view of attractive landscapes, gnificant buildings. et the safety of traffic or pedestrians.	Noted.	\boxtimes		
84,	(2)	For child care centres in all other zones, compliance should be	See previous assessment above.			

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	4.2 Early Education and	d Child Care Facilities	Š	3	
Clause	Text	Comment	V _C S	N	N/A
	achieved with Council's signage requirements.	Ö	1 1 1 1 1 1 1 1 1 1		
	4.2.4 Managemen	t of Operations			
 Ensure clear and suitable operational measures and practices are in place for the ongoing management of child care centres. Provide certainty for both the consent authority and the local community about the ongoing management practices to be employed to manage neighbourhood impacts 		Noted.	×		
1	An application for child care centres must be accompanied by a Plan of Management which provides all details relevant to the operation of the premises. Further details are outlined in Council's Development Application Guide.	Does not comply – no 'Plan of Management' submitted with the application. It is noted that a 'Social Impact Comment was provided.		\boxtimes	

The application has been assessed against the relevant provisions of the Georges River Development Control Plan 2021 Part 4.2. The proposal does not comply with one or more of the objectives or controls of this section of the DCP.

Any Planning Agreement Under Section 7.4

There are no planning agreements that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter and developer has offered to enter a developer has offered to enter and developer has offered to enter and developer has offered to enter a developer has offered

The Regulations

Section 4.15 (1) (a) (iv) the regulations (to the extent that they prescribe matters for the purposes of this paragraph)

There are no regulations (to the extent that they prescribe matters for the purposes of this paragraph) applicable to the proposal.

The Likely Impacts of the Development

Section 4.15 (1) (b) the likely impacts of the development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality,

. The state of the	Likely Impacts of the Development
Natural Environment	The development is considered to result in unreasonable impact on the natural environment.
Built Environment	The built form and supporting infrastructure are inappropriate for the setting and are inconsistent with the desired future character of the site.
Social Impact	The proposal will have a significant social impact on the locality.
Economic Impact	The proposal is not considered to result in unreasonable economic impact

The site is zoned E1 Local Centre. The proposal is considered a suitable outcome for the subject site for the following reasons:

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- The proposed development will result in unreasonable impacts to the natural and built environment.
- The proposed development will result in unreasonable amenity impacts to the adjoining neighbours.

Submissions

The application was notified in accordance with Council policy by letter and given twenty, eight (28) days in which to view the plans and submit any comments on the proposal. No submissions were received during the neighbour notification period.

The Public Interest

The proposal is not in the public interest for the following reasons:

- Inadequate information has been submitted to enable a proper assessment
- Insufficient parking and car parking layout will impact the surrounding locality.
- The proposed development will result in unreasonable impacts to the natural and built environment.
- The proposed development will result in unreasonable amenity in pacts to the public and the safety of the children and staff.

Contributions

The development is subject to Section 7.11/7.12 Contributions. In accordance with the Georges River Local Development Contributions Plan 2021, a condition of consent requiring payment of the contribution and identifying it is subject to indexation in accordance with the plan would be imposed if the application was to be approved.

Conclusion

The proposal has been assessed with regar® to the matters for consideration listed in Section 4.15 of the Environmental Planning and Assessment Ac 1979.

The application is not considered suitable with regards to the matters listed in Section 4.15 of the Environmental Planning and Assessment Act 1979 for reasons outlined in the recommendation section.

The proposed variation to Clause 🛱 B of GR LEP 2021 is sufficiently justified by the provided Clause 4.6 and the variation is considered to be in the public interest, being contrary to the zone and standard objectives.

Determination

Refusal of Application

Pursuant to Section 4616(1)(b) of the Environmental Planning and Assessment Act 1979 (as amended), the delegated officer determines DA2024/0465 for the alterations and additions to the existing building to create a new centre-based∰hildcare facility on 253 Princes Highway, Carlton, should not be approved subject to the refusal reasons referenced below:

The application fails to provide sufficient information to assess the impacts of the proposed development, pursuant to Section 4.15(1)(a)(iv) of the Environmental Planning and Assessment Act 1979.

The proposed development fails to demonstrate compliance with Chapter 3 Section 3.23, of the State Environmental Planning Policy (Transport and Infrastructure) 2021 and in particular the Childcare Planning Guideline, pursuant to Section 4.15(1)(a)(i) of the Environmental Planning and Assessment Act 1979.

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- The proposal fails to provide adequate car parking design requirements in accordance with (c) Section 3.13 of the Georges River Development Control Plan 2021, pursuant to Section 4.15(1)(a)(iii) of the Environmental Planning and Assessment Act 1979.
- The proposal, in its current form, is not considered to be suitable for the site, publicant to Section 4.15 (1)(c) of the Environmental Planning and Assessment Act 1979 (d) 4.15 (1)(c) of the Environmental Planning and Assessment Act 1979.
- The proposed development, in its current form, is not considered to be in the public interest and is likely to set an undesirable precedent, pursuant to Section 4.15 (1)(e) of the Environmental Planning and Assessment Act 1979 (e) Planning and Assessment Act 1979.

Signed

. A. Richardson

Assessing Officer: Alec Richardson Title: Development Assessment Planner

The application is recommended for determination under the delegation associated with my position.

Delegated Officer:

Title:

The application is determined in accordance with the recommendation and delegation under PLN03 associated with my position.

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PROPOSED DEVELOPMENT APPLICATION FOR A CHILD CARE CENTRE AT:

255 Princes Highway, Carlton, NSW

Development Application Prepared by FLDC ARCHITECTS
D, 322 Kingsgrove Rd, Kingsgrove, Sydney 2208, Office - 02 9588 FLDC (ACCHITECTS Sydney Edges)

OPYRIGHT FLDC ARCHITECTS Issue For Approval - N/A

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PROPOSED DEVELOPMENT APPLICATION FOR A CHILD CARE CENTRE AT:

OFFICE AT:

OFFICE AT:

OFFICE AT:

OFFICE - 02 9588 FLDC (ACCHITECTS)

STREET

ST DA002 SITE ANALYSIS STREET CHARACTER ANALYSIS DA003 PROPOSED SITE/ROOF PLAN S PROPOSED GROUND FLOOR PLAN DA102 PROPOSED LEVEL 1 FLOOR PLAN DA200 EXISTING ELEVATIONS DA201 PROPOSED ELEVATIONS PROPOSED SECTIONS PERSPECTIVE - PRINCES HIGHWAY DA301 PROPOSED SECTIONS DA400 INDOOR + OUTDOOR CALCULATIONS

CHECK AND VERIET ALL DIMENSIONS AND DETAILS ON SITE PRIOR TO THE COMMENCEMENT OF ANY WORKS AND REPORT ANY DISCREPANCIES OR ANOMALIES TO THE OFFICE OF FLDC ARCHITECTS FOR



DA1000 DA1100	SITE MANAGEMENT PLAN SIGNAGE PLAN						
		PERSPECTIV	E - ECOL	E STRE	ET		
Dec Wall			The same of the sa			.400	



Childcare Centre Calculations									
Age	Spaces	Indoor Required	Indoor Available	Outdoor Required	Outdoor Available	Staff			
0-2	12	39 m²	43.30 m ²	84 m²		3			
2-3	10	32.5 m ²	42.98 m ²	70 m ²	919.26 m²	2			
3-6	97	315.25 m ²	326.73 m ²	679 m²		10			
Total	119	386.75 m ²	413.01 m ²	833 m ²	919.26 m ³	15			

FSR CALCULATIONS DISABLED BATHROOM DETAILS KITCHEN DETAILS

KITCHEN DETAILS

DEEP SOIL PLAN

EROSION AND SEDIMENT CONTROL PLAN

DA502

DA600







255 PRINCES HIGHWAY, CARLTON LOT 202/-/DP746731

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